

# Global annual survey

## Introduction

As part of the wider move to digital services, many administrations have embarked on a digital transformation journey. They have revolutionised their analogue processes, meaning they can better meet taxpayer's expectations and offer new services. While there is internationally comparative data on tax administration, collected through surveys such as the International Survey on Revenue Administration (ISORA), such data often considers the various functions and processes of an entire tax administration, and may not examine in detail the digitalisation and digital transformation of tax administrations.

This information could provide detailed insights on the way tax administrations are organising and innovating their operational models and service delivery arrangements, and allow tax administrations to learn from one another, identify good practices and better understand the direction tax administrations are heading globally. Equipped with such information, tax administrations might also be in a better position to illustrate to policy makers why it is important to provide funding for the digital transformation journey.

This survey tries to fill the information gap on digitalisation of tax administrations by looking at:

- Leading technology tools and digitalisation solutions implemented by tax administrations and how they have made a significant difference to the tax gap and/or compliance burdens; and
- Approaches that will help to advance the overall digital transformation of tax administrations.

The aim is to update the survey information on an annual basis to always have up-to-date information and to build a picture of trends over time. Survey results will be made available publicly in the form of an e-catalogue displayed on a dedicated FTA website. Administrations could access this catalogue at any time, allowing them to gain knowledge and a better understanding of whom to contact to engage in further bilateral (or even multilateral) discussions. Some parts of the survey will be presented on a country-by-country basis (for example, via a global map or in table form) while other parts will only be summarised (for example, via charts).

The survey itself is structured around the building blocks set out in the 2020 report [Tax Administration 3.0](#) (Digital identity; Taxpayer touchpoints; Data management; Tax rule management and application; General elements, including governance and skills) and the questions have been designed to be low burden with mainly yes/no or multiple-choice questions. For specific areas of interest, administrations might be asked to prepare case studies that could be featured on the e-catalogues or there might be some small follow-up surveys.

## Part A: Digital identity

The secure identification of taxpayers is key to the efficient functioning of modern tax administrations allowing the matching of administration processes (communication, tax return filing, incorporation of other data sources, self-service options, etc.) to individual and business taxpayers.

To facilitate the identification of individuals and businesses that are, or may be, subject to tax obligations tax administrations put in place registration processes and databases, so called 'registers'. To ensure the accuracy of the registers and to streamline internal automated processes across the administration, in particular matching data to taxpayers, jurisdictions started issuing tax identification numbers (TINs) or equivalent unique identifiers. Please see [here](#) for the use of identification numbers by tax types for FTA members.

With technological advancements resulting in an increasing taxpayer demand for the delivery of services through digital means, tax administrations have to consider how to ensure the secure identification of taxpayers in the digital world. For this purpose, tax administrations started creating unique digital identities of their customers to allow them to access a range of digital services, for example, through taxpayer portals. Please see [here](#) for administrations that have integrated taxpayer accounts/records that provide a "whole of taxpayer" view across major taxes.

Digital identities provide wider opportunities than just in tax administration and can enable different parts of government and third parties to work together and allow the same digital identity to be used in interactions, domestically and across borders. As a result, an increasing number of governments are putting in place government-wide digital identity strategies, encompassing a large variety of government services, and tax administrations have an important role to play in this.

This section of the survey aims to surface details around the adoption of digital identities by tax administrations, including their coverage and authentication methods, required for taxpayers to access digital services.

		Individuals	Businesses
1	Does your administration require individuals and / or businesses to use an approved digital identity to access secure digital services (for example, through a taxpayer portal)?	<input type="checkbox"/> Yes, please answer the questions in Part A column "Individuals" <input type="checkbox"/> No, please move to Part B	<input type="checkbox"/> Yes, please answer the questions in Part A column "Businesses" <input type="checkbox"/> No, please move to Part B
<p><i>Note: For the purpose of this survey, digital identity is an electronic representation of an individual or business which enables them to be sufficiently distinguished when interacting online. The digital identity includes attributes which are bound to a credential that is used to authenticate the individual or business.</i></p>			
Digital identity usage and coverage		Individuals	Businesses

2	Who provides the digital identity that individuals and businesses can use to access secure digital services offered by your administration: <i>Please select all that apply</i>	<input type="checkbox"/> The tax administration <input type="checkbox"/> Another government body <input type="checkbox"/> A private sector body	<input type="checkbox"/> The tax administration <input type="checkbox"/> Another government body <input type="checkbox"/> A private sector body
3	If you made at least two selections in Q2, are those digital identities interoperable?	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No
4	If you selected "The tax administration" in Q2, can the approved digital identity offered by your administration also be used to access secure digital services from: <i>Please select all that apply</i>	<input type="checkbox"/> Another government body <input type="checkbox"/> A private sector body	<input type="checkbox"/> Another government body <input type="checkbox"/> A private sector body
5	Of your individual and business taxpayer population, please indicate the estimated percentage that use an approved digital identity to access secure digital services offered by your administration:	<input type="checkbox"/> 0-20% <input type="checkbox"/> 21-40% <input type="checkbox"/> 41-60% <input type="checkbox"/> 61-80% <input type="checkbox"/> 81-100%	<input type="checkbox"/> 0-20% <input type="checkbox"/> 21-40% <input type="checkbox"/> 41-60% <input type="checkbox"/> 61-80% <input type="checkbox"/> 81-100%
6	Please list the <u>main</u> tax and non-tax related services that are accessible using the approved digital identity: <i>Please use no more than 100 words.</i>		

### Digital identity structure and registration

**Please answer this section from the perspective of what your administration considers the main digital identity used by individuals and businesses.**

		Individuals	Businesses
7	Is the underlying digital identity solution built upon an existing domestic identity system or is it a completely new system? <i>Please choose one option.</i>	<input type="checkbox"/> Existing domestic identity system <input type="checkbox"/> Completely new system	<input type="checkbox"/> Existing domestic identity system <input type="checkbox"/> Completely new system
8	Was an industry, international or other framework adopted for the development of the digital identity solution?	<input type="checkbox"/> Yes, for the whole DI solution <input type="checkbox"/> Yes, for parts of the DI solution <input type="checkbox"/> No	<input type="checkbox"/> Yes, for the whole DI solution <input type="checkbox"/> Yes, for parts of the DI solution <input type="checkbox"/> No
9	If yes in Q8, please indicate which framework was used:	<input type="checkbox"/> eIDAS - EU Regulation (EU) No 910/2014 of 23 July 2014	<input type="checkbox"/> eIDAS - EU Regulation (EU) No 910/2014 of 23 July 2014

		<input type="checkbox"/> NIST – SP 800-63 (US National Institute of Standards and Technology (NIST) Digital Identity Guidelines) <input type="checkbox"/> Other, please describe in no more than 50 words:	<input type="checkbox"/> NIST – SP 800-63 (US National Institute of Standards and Technology Digital Identity Guidelines) <input type="checkbox"/> Other, please describe in no more than 50 words:
10	Does the digital identity solution allow for an interaction with foreign identity systems?	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No
10.1	If yes in Q10, please choose whether this is:	<input type="checkbox"/> A theoretical possibility <input type="checkbox"/> Already done in practice	<input type="checkbox"/> A theoretical possibility <input type="checkbox"/> Already done in practice
11	What is the minimum data set that is combined to establish the digital identity: <i>Please provide the information for individuals and businesses.</i>	<input type="checkbox"/> Unique identity number issued by a government or government approved body <input type="checkbox"/> Name <input type="checkbox"/> Place of birth <input type="checkbox"/> Date of birth <input type="checkbox"/> Address <input type="checkbox"/> Government issued documents, e.g. driver licence or birth certificate <input type="checkbox"/> Biometric information, e.g. finger print, voice sample, face pattern, retina pattern <input type="checkbox"/> Other, please describe:	<input type="checkbox"/> Unique identity number(s) issued by a government or government approved body <input type="checkbox"/> Name <input type="checkbox"/> Date of incorporation <input type="checkbox"/> Address <input type="checkbox"/> Details of the authorised representative(s) <input type="checkbox"/> Other, please describe:
12	Is the digital identity created automatically or on request?	<input type="checkbox"/> Automatically <input type="checkbox"/> On request	<input type="checkbox"/> Automatically <input type="checkbox"/> On request
12.1	Is there a need to have a meeting to finalise the process of receiving a digital identity?	<input type="checkbox"/> Always, in-person <input type="checkbox"/> Always, virtual <input type="checkbox"/> Sometimes, in-person <input type="checkbox"/> Sometime, virtual <input type="checkbox"/> Never	<input type="checkbox"/> Always, in-person <input type="checkbox"/> Always, virtual <input type="checkbox"/> Sometimes, in-person <input type="checkbox"/> Sometime, virtual <input type="checkbox"/> Never
12.2	Is it possible for individuals without ID-documents or birth certificates to	<input type="checkbox"/> No	

	receive a digital identity for the use of tax purpose?	<input type="checkbox"/> Not yet, enrolment via a national digital inclusion programme under consideration <input type="checkbox"/> Yes, via special domestic public services and means of identification (for e.g. refugees) <input type="checkbox"/> Yes, via the use of private means of identification, e.g. bank cards <input type="checkbox"/> Yes, via specific tax administration services
<b>Authentication</b>		
13	Is an authentication method applied to verify the digital identity when used online?	<input type="checkbox"/> Yes <input type="checkbox"/> No
13.1	If yes in Q13, please indicate what types of authentication methods are used by your administration: <i>Please check all that apply.</i>	<input type="checkbox"/> Password-based authentication <input type="checkbox"/> Mobile app <input type="checkbox"/> Facial recognition <input type="checkbox"/> Finger print <input type="checkbox"/> ID card <input type="checkbox"/> Voice recognition <input type="checkbox"/> Retina scan <input type="checkbox"/> Multi-factor authentication
13.2	<i>Please answer the following question if you indicated in Q13.1 that more than one authentication method is used by your administration.</i> Does your administration apply different authentication methods based on the level of security required for certain types of interactions (for example, viewing information vs. making changes to information)?	<input type="checkbox"/> Yes <input type="checkbox"/> No
13.2.1	If yes in Q13.2, please describe in no more than 100 words:	
14	When using secure digital services, are there situations where legislation or your administration's rules require taxpayers to make a formal declaration (e.g. confirming that information is accurate)?	<input type="checkbox"/> Yes <input type="checkbox"/> No
14.1	If yes in Q14, please indicate the type of options that taxpayers have to make the formal declaration: <i>Please select all that apply if there are different options for different situations.</i>  <i>Note: Pre-digitalisation this formal declaration might have been made through a handwritten wet-signature.</i>	<input type="checkbox"/> Checking a box <input type="checkbox"/> Re-validating the digital identity <input type="checkbox"/> Digitised signature, e.g. a scanned image of a handwritten signature, a signature on a signature pad, or a signature on screen using a cursor or digital pen <input type="checkbox"/> Biometric signature through the use of signature recognition software that captures pressure, strokes, the speed of writing, etc. <input type="checkbox"/> Digital signature which is based on a digital certificate issued by a certification authority
<b>Authorisation</b>		
15	Does your administration allow taxpayers to authorise third parties to access secure digital services?	<input type="checkbox"/> Yes <input type="checkbox"/> No
15.1	If yes in Q15, can the authorisation be assigned to a named individual or an entity? <i>Please check all that apply.</i>	<input type="checkbox"/> Named individual <input type="checkbox"/> An entity
15.2	If yes in Q15, who can the authorised third party represent? <i>Please check all that apply.</i>	<input type="checkbox"/> To represent a business <input type="checkbox"/> To represent other individuals

15.3	If yes in Q15, please describe in no more than 100 words how your administration ensures that the authorised third party is entitled to represent the relevant taxpayer:	
<b>Innovation</b>		
16	With respect to the main digital identity used by your taxpayers, does the underlying solution make use of emerging and innovative technologies?	<input type="checkbox"/> Yes <input type="checkbox"/> No
16.1	If yes in Q16, please indicate which technologies:	<input type="checkbox"/> Blockchain <input type="checkbox"/> Self-sovereign identity ( <i>An approach to digital identity that gives individuals control of their digital identities.</i> ) <input type="checkbox"/> Digital identity wallet solution ( <i>A solution to store and manage identity data and official documents in electronic form.</i> ) <input type="checkbox"/> Artificial intelligence <input type="checkbox"/> Other, please describe in no more than 50 words:
17	Do you want to bring to the attention of others any innovative uses of digital identity in your administration or wider government?	<input type="checkbox"/> Yes <input type="checkbox"/> No
17.1	If yes, please describe in no more than 100 words:	

## Part B: Taxpayer touchpoints

Advances in digitalisation will allow tax administrations to improve existing taxpayer touchpoints or create new ones. Over the past years, many FTA member administrations have introduced new e-services, ranging from [integrated taxpayer accounts](#) to [mobile applications](#) to [digital mailboxes](#). Now, those services are expanded further by using innovative technologies, such as artificial intelligence (AI). For example, see [here](#) for FTA members that are working with AI and those that have implemented chatbots.

As part of this process, tax administrations need to have a solid understanding of customer expectations as those might change over time and shift significantly between different profiles of taxpayers and stakeholders. While many administrations already measure satisfaction of taxpayers and intermediaries (see [here](#)), it is important to look beyond overall satisfaction with the administration and understand the customer experience related to the various touchpoints.

Touchpoints can also be embedded into taxpayers' natural systems allowing them to have a seamless experience, allowing tax to become an integrated part of daily life and doing business, thus fundamentally changing taxpayer engagement with the administration. Key enablers for achieving such integration are application programming interfaces (APIs) which allow tools developed by third parties to digitally interact with the tax administration systems without providing direct access.

This section of the survey takes a closer look at taxpayer touchpoints. First, it looks at online services provided by tax administrations and how innovative technologies are applied in this process. Second, it tries to understand whether tax administrations measure taxpayer experience when using the online services. Finally, it surveys administrations on the integration of their services in taxpayer natural systems and how such integration is achieved.

Online services				
18	Please indicate for which of the following interactions your administration is offering online services: <i>Please provide answers for each of the three tax types (Personal income tax – PIT; Corporate income tax – CIT and Value added tax – VAT) and answer the additional questions for the first 5 interactions.</i>	PIT	CIT	VAT
18.1	<ul style="list-style-type: none"> <li>Registration for tax</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.1.1	<ul style="list-style-type: none"> <li>Registration for tax is part of a wider government registration approach, i.e. when registering an individual or a legal entity tax registration is automatically part of that process</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.1.2	<ul style="list-style-type: none"> <li>When pre-determined criteria are met, the registrant receives an automated response without any human intervention with the tax registration number(s)</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.2	<ul style="list-style-type: none"> <li>Filing tax returns</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.2.1	<ul style="list-style-type: none"> <li>When pre-determined criteria are met, returns are automatically processed and the assessments sent to taxpayers (all without any human intervention)</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.3	<ul style="list-style-type: none"> <li>Making tax payments</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

18.3.1	– Making tax payments is part of a wider government online payment portal, i.e. an online service where persons can pay government taxes and fees	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.3.2	– Payments are instantaneously processed and reflected in balances visible to the taxpayer	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.4	• Requesting extensions of deadlines (filing and payment)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.4.1	– When pre-determined criteria are met, the requesting person receives an automated response without human intervention whether the extension of a deadline has been accepted or rejected	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.5	• Asking for tax payment arrangements	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.5.1	– When pre-determined criteria are met, the requesting person receives an automated response without human intervention whether the payment arrangement has been accepted or rejected	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.6	• Making taxpayer confidential enquiries in a secure environment	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.7	• Filing tax related objections	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.8	• Dealing with correspondence, such as enquiries, returns filed, documents sent by the administration, etc.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18.9	• Uploading data files onto the tax administration's system	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
19	Does your administration offer specific approaches to those that do not have online access?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
20	Does your administration ensure that its online services are available to a wide range of users including those users who have visual, auditory, motor or cognitive disabilities?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
20.1	If yes in Q20, does your administration measure how those taxpayers perceive the quality of the service offerings?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
21	Does your administration offer taxpayers to interact with virtual assistants, such as chatbots?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
21.1	If yes in Q21, please indicate whether the virtual assistant(s): <i>Please select all that apply.</i>	<input type="checkbox"/> Are rule-based, i.e. interactions with taxpayers follow a set of pre-programmed rules <input type="checkbox"/> Use artificial intelligence (AI) during interactions with taxpayers		
21.2	If yes in Q21, please indicate the (estimated) percentage of interactions resolved in the first instance by the virtual assistant(s).	%		
22	Does your administration use AI during interactions with taxpayers (other than virtual assistants)?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
22.1	If yes in Q22, please describe in no more than 100 words for which type of interactions AI is used and the AI's			

	involvement in that process:				
23	Does your administration use pre-programmed processes during interactions with taxpayers (other than virtual assistants)?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
23.1	If yes in Q23, please describe in no more than 100 words for which type of interactions pre-programmed processes are used:				
<b>Measuring taxpayer experience</b>					
24	Does your administration measure taxpayer experience in using online services?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
24.1	If yes in Q24, please indicate how taxpayer experience is measured:	<input type="checkbox"/> Survey <input type="checkbox"/> Online feedback channels <input type="checkbox"/> User testing <input type="checkbox"/> Web analytics <input type="checkbox"/> Interview <input type="checkbox"/> Other, please describe in no more than 50 words:			
<b>Creating software packages for use by taxpayers</b>					
25	Does your administration create software packages that assist taxpayers to fulfil their tax obligations (for example, bookkeeping and accounting software, invoicing solutions, return-filing solutions)? <i>Please note: Those software packages can be for desktop and/or mobile devices.</i>		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
26	Does your administration engage in co-creation of software packages with third parties?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
27	If yes in Q25 and / or 26, please describe in no more than 100 words the type of software packages provided or co-created:				
<b>Integrating tax interactions into third party systems</b>					
28	Does your administration develop APIs?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
28.1	If yes in Q28, does your administration make library of APIs publicly available for third party use?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
28.2	If yes in Q28, does your administration engage in co-creation of APIs with third parties?		<input type="checkbox"/> Yes	<input type="checkbox"/> No	
28.3	If yes in Q28, please indicate for which of the following interactions your administration has published APIs that allow third parties to integrate the respective interaction into their products: <i>Please provide answers for each of the three tax types.</i>		<b>PIT</b>	<b>CIT</b>	<b>VAT</b>
28.3.1	Register for tax		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.2	File tax returns		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

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28.3.3	Make tax payments	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.4	Request extensions of deadlines (filing and payment)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.5	Ask for payment arrangements	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.6	Make taxpayer confidential enquiries in a secure environment	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.7	File tax related objections	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.8	Deal with correspondence, such as enquiries, returns filed, documents sent by the administration, etc.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.9	Upload data files onto the tax administration's system	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
28.3.10	Other, please briefly describe in no more than 100 words:			

## Part C: Data management

Current tax administration is, at its heart, a data processing operation heavily reliant on the availability and quality of data. With increasing digitalisation, more tax related data from taxpayers and third parties is being collected and used to improve the efficiency and speed of tax administration processes, as well as helping to provide new services.

Data collection now goes beyond traditional processes with reporting systems being put in place that require the electronic transfer of taxpayer primary documents, such as invoices, in some cases in real-time. In addition, third party data reporting is expanded in many jurisdictions beyond employer reporting (for example, under Pay-As-You-Earn systems) to cover financial intermediaries and other stakeholders, including the data sharing between tax administrations and other parts of government. Data on the income reporting regimes in FTA member jurisdictions can be found here: [income of residents](#) and [income of non-residents](#).

Equipped with all this data, tax administrations are introducing new services, for example the pre-filing of tax returns. With many administrations collecting salary and wage information directly from employers, the pre-filing of personal income tax (PIT) returns is now applied by a large number of FTA members (see [here](#)). Pre-filing of returns can significantly reduce the compliance burden of taxpayers, and many administration are now looking to include data on deductible expenses to allow for a full pre-filing of PIT returns. In addition, the availability of electronic invoicing systems allows tax administrations to start to go beyond PIT returns and now cover (fully) pre-filled corporate income tax and value-added tax returns.

To maximise the value of the data tax administrations have at their disposition, they also need to consider how share it effectively with other agencies and ecosystem partners. They also need to think about how to best analyse the data and, while many administrations already employ data scientists and analytics officers (see [here](#)), having big data capabilities with the necessary people, skills and infrastructure is key for success in this area.

This section of the survey looks at all those issues, covering the collection and use of data, data sharing arrangements as well as data governance structures. It also looks at the data analytics and the use of innovative solutions to support or enhance data management capabilities or operations.

Data standards			
29	Does your administration require the use of recognised industry standards for:		
29.1	<ul style="list-style-type: none"> <li>Exchange of data with the administration?</li> </ul>	<input type="checkbox"/> Yes <input type="checkbox"/> No	
29.2	<ul style="list-style-type: none"> <li>Record keeping?</li> </ul>	<input type="checkbox"/> Yes <input type="checkbox"/> No	
Data collection			
		Taxpayers via their business systems (beyond PAYE systems)	Third parties such as financial institutions, insurance companies, health agencies, etc.
30	Does your administration receive data directly from:	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No

	If yes in Q30, please answer the following questions:			
30.1	Can some data be sent to the administration automatically from machine-to-machine without human involvement?	<input type="checkbox"/> Yes <input type="checkbox"/> No		<input type="checkbox"/> Yes <input type="checkbox"/> No
30.2	Can some data be uploaded manually onto the administration's systems via dedicated interfaces?	<input type="checkbox"/> Yes <input type="checkbox"/> No		<input type="checkbox"/> Yes <input type="checkbox"/> No
31	Can your administration's IT system routinely access data stored in taxpayer natural systems, for example for risk assessment, audit or tax assessment purposes?			<input type="checkbox"/> Yes <input type="checkbox"/> No
31.1	If yes in Q31, please describe in no more than 100 words, including whether this is a legal requirement or requires taxpayer consent:			
32	Are certain categories of taxpayers required to use an e-invoice solution that transfers data to the tax administration?			<input type="checkbox"/> Yes <input type="checkbox"/> No
33	Are certain categories of taxpayers required to use online cash registers that transfer data to the tax administration?			<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>Prefilling</b>				
34	Does your administration automatically prefill tax returns with data that it has collected: <i>Please select all that apply for each tax type.</i>	<b>PIT</b>	<b>CIT</b>	<b>VAT</b>
		<input type="checkbox"/> Yes, with income information <input type="checkbox"/> Yes, with expense / allowance information <input type="checkbox"/> No	<input type="checkbox"/> Yes, with income information <input type="checkbox"/> Yes, with expense / allowance information <input type="checkbox"/> No	<input type="checkbox"/> Yes, with income information <input type="checkbox"/> Yes, with expense / allowance information <input type="checkbox"/> No
35	Has your administration started to fully prefill tax returns?			<input type="checkbox"/> Yes <input type="checkbox"/> No
35.1	If you indicated in Q35 that your administration fully prefills tax returns, did your jurisdiction simplify tax rules to allow for full prefilling of returns?			<input type="checkbox"/> Yes <input type="checkbox"/> No
35.1.1	If yes in Q35.1, please indicate how the tax rules were simplified:	<input type="checkbox"/> Reduction of number of taxable deductions / allowances <input type="checkbox"/> Creation of special tax regimes with simplified rules for calculating income <input type="checkbox"/> Other, please describe in no more than 50 words:		
36	If yes in Q34 (in any of the three tax types), does your administration receive income or expense data that is used to prefill tax returns from:			
36.1	- Online marketplaces (incl. sharing and gig economy)	<input type="checkbox"/> Yes <input type="checkbox"/> No		

36.2	- Other online platforms, e.g. stock trading, currencies (incl. crypto).	<input type="checkbox"/> Yes <input type="checkbox"/> No	If yes, please describe the type of income or expense data received (no more than 50 words):
36.3	- Taxpayer accounting systems	<input type="checkbox"/> Yes <input type="checkbox"/> No	If yes, please describe the type of income or expense data received (no more than 50 words):
36.4	- E-invoicing systems	<input type="checkbox"/> Yes <input type="checkbox"/> No	
36.5	- Online cash registers	<input type="checkbox"/> Yes <input type="checkbox"/> No	
36.6	- Other government entities	<input type="checkbox"/> Yes <input type="checkbox"/> No	If yes, please describe the type of income or expense data received (no more than 50 words):
36.7	- Private entities such as banks and insurance companies	<input type="checkbox"/> Yes <input type="checkbox"/> No	If yes, please describe the type of income or expense data received (no more than 50 words):
36.8	- Other jurisdictions (beyond data received under CRS, FATCA and DAC)	<input type="checkbox"/> Yes <input type="checkbox"/> No	If yes, please describe the type of income or expense data received (no more than 50 words):
37	Does your administration populate specific data into taxpayer natural systems (beyond pre-filing of tax returns)?		<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>Data sharing</b>			
<b>Internal</b>			
38	Does your administration have an enterprise data management (governance) system that allows taxpayer information be viewed across the administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>With other parts of government</b>			
39	Does your administration share bulk information with other government agencies or provide them with direct access to information?		<input type="checkbox"/> Yes <input type="checkbox"/> No
39.1	If yes in Q39, please describe the type of data shared (e.g. income data, taxpayer personal information) and with which government agencies (no more than 50 words):		
40	Does your administration receive bulk information from other government agencies or have direct access to information other government agencies hold?		<input type="checkbox"/> Yes <input type="checkbox"/> No
40.1	If yes in Q40, please describe the type of data		

	received (e.g. income data, taxpayer personal information) and from which government agencies (no more than 50 words):						
41	In your jurisdiction, do you have common cross government databases?						<input type="checkbox"/> Yes <input type="checkbox"/> No
41.1	If yes in Q41, please select which type of databases:	<input type="checkbox"/> Population register		<input type="checkbox"/> Property register			
		<input type="checkbox"/> Business register		<input type="checkbox"/> Motor vehicle register			
		<input type="checkbox"/> Other, please briefly describe (no more than 50 words):					
<b>With non-government third parties</b>							
42	Does your administration share individual taxpayer data with non-government third parties: <i>Please select all that apply.</i>	<b>Employers</b>	<b>Withholding agents*</b>	<b>Tax intermediaries**</b>	<b>Financial institutions</b>	<b>Other</b>	
		<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No
	* <i>Withholding agent: A person that is required by law to withhold taxes.</i>						
	** <i>Tax intermediary: A person that is advising and assisting taxpayers with meeting their tax obligations.</i>						
42.1	If yes in Q42, please indicate whether the data is sharing is:	Done automatically	<input type="checkbox"/> Yes <input type="checkbox"/> No				
		Initiated by the taxpayer	<input type="checkbox"/> Yes <input type="checkbox"/> No				
43	Does your administration share anonymised taxpayer data on a confidential basis with third parties for analytical purposes, i.e. not for general release?						<input type="checkbox"/> Yes <input type="checkbox"/> No
43.1	If yes in Q43, please describe in no more than 100 words with whom and for what purposes:						
<b>Data governance</b>							
44	Does your administration:						
44.1	- Have a comprehensive data management strategy?						<input type="checkbox"/> Yes <input type="checkbox"/> No
44.2	- Assess data quality of reported data?						<input type="checkbox"/> Yes <input type="checkbox"/> No
44.3	- Have in place a data ethics framework?						<input type="checkbox"/> Yes <input type="checkbox"/> No
44.4	- Control user data access and security?						<input type="checkbox"/> Yes <input type="checkbox"/> No
44.5	- Automatically detect unauthorised access?						<input type="checkbox"/> Yes <input type="checkbox"/> No

44.6	- Employ a Data Privacy Officer?	<input type="checkbox"/> Yes <input type="checkbox"/> No
44.7	- Have a cyber security unit?	<input type="checkbox"/> Yes <input type="checkbox"/> No
44.8	- Hire external parties to test the security of your systems?	<input type="checkbox"/> Yes <input type="checkbox"/> No
44.9	- Use artificial intelligence as part of the data governance process?	<input type="checkbox"/> Yes <input type="checkbox"/> No

44.9.1	If yes in Q44.9, please describe how (in no more than 100 words):	
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**Data analytics**

45	Does your administration:	
45.1	- Have big data capabilities with the necessary people, skills and infrastructure?	<input type="checkbox"/> Yes <input type="checkbox"/> No
45.2	- Use an enterprise wide Business Intelligence and Visualisation tool?	<input type="checkbox"/> Yes <input type="checkbox"/> No
45.3	- Use analytics for real-time tax fraud detection and prevention?	<input type="checkbox"/> Yes <input type="checkbox"/> No
46	Does your administration use big data for analytical purposes?	
46.1	If yes in Q46, please indicate the purpose:	<input type="checkbox"/> Improve compliance <input type="checkbox"/> Identify trends <input type="checkbox"/> Policy forecasting <input type="checkbox"/> Revenue forecasting <input type="checkbox"/> Provide new services <input type="checkbox"/> Other
46.2	If yes in Q46, does your administration use artificial intelligence / machine learning as part of this analysis?	<input type="checkbox"/> Yes <input type="checkbox"/> No

**Innovations**

47	Are there any innovative solutions / technologies your administration has implemented to support or enhance your data management capabilities or operations (for example, DataOps, use of artificial intelligence and automation)?	<input type="checkbox"/> Yes <input type="checkbox"/> No
47.1	If yes in Q47, please describe in no more than 100 words:	

## Part D: Tax rule management and application

Currently tax rule management and application is primarily undertaken within tax administration-driven or supported processes. This usually involves a number of steps including:

- The provision of guidance on tax law compliance and deadlines (through a variety of channels, including websites, direct communications, tax agents etc.);
- the use of forms and e-forms which require the input by the taxpayer of specific tax relevant information (which may be for registration purposes, tax return filing etc.); and
- the finalisation of the relevant process within the administration (for example, the registration of the taxpayer, computation of the final tax liability, acceptance of payments etc.).

However, the digital transformation of tax administrations will affect how tax rule management is conducted. More and more, tax administrations will need to consider providing more detail on the technical rules and information needed for elements of tax processing to take place within taxpayers' natural systems. Under this approach the data largely remains in taxpayer systems with assurance processes done on the system itself rather than the processing of the underlying data by the administration.

This section tries to create an overview of how tax administrations use technology for tax rule management. This includes looking at the translation of tax rules into machine-readable format, the development of assurance frameworks that allows third parties to incorporate tax rules in their software packages, and the use of artificial intelligence and other innovations in this area.

Machine-readable tax law / rules		
48	In your jurisdiction, have you translated tax law / rules into machine-readable format that will enable the law / rules to be incorporated in the relevant software used by taxpayers?	<input type="checkbox"/> Yes <input type="checkbox"/> No
If yes in Q48,		
48.1	- Please describe in no more than 100 words how you have achieved this (e.g. which tools and methodologies were used)?	
48.2	- Did you need to simplify the tax rules and / or law?	<input type="checkbox"/> Yes <input type="checkbox"/> No
48.3	- Please describe in no more than 100 words how you ensure future tax rule / law changes are incorporated into this format?	

Assurance framework			
49	Has your tax administration developed an assurance framework that allows third parties to incorporate tax rules in their software packages and deliver outputs based on those rules that are accepted by the tax administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
49.1	If yes in Q49, please describe in no more than 100 words how the framework is validated and enforced?		
49.2	If no in Q49, please indicate how your administration ensures that commercial software packages are compatible with the tax administration system? <i>Please select all that apply.</i>		<input type="checkbox"/> Administration provides technical documentation to enable product development by software providers <input type="checkbox"/> Administration enforces a software development lifecycle that a software provider must follow to meet set requirements <input type="checkbox"/> Administration implements controls around authorisation and validation of information sent / received <input type="checkbox"/> Administration does not see the need to ensure that commercial software packages are compatible with the tax administration system <input type="checkbox"/> Other, please describe in no more than 50 words:
50	Does your administration publish the names of software products approved or recognised by the administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
50.1	Does your administration maintain a register of approved or recognised software products?		<input type="checkbox"/> Yes <input type="checkbox"/> No
50.1.1	If yes in Q50.1, is this register publicly available?		<input type="checkbox"/> Yes <input type="checkbox"/> No
50.2	If yes in Q50 and / or Q50.1, please indicate how the approval / recognition process is conducted:		<input type="checkbox"/> Certification by the administration <input type="checkbox"/> Certification by another government body <input type="checkbox"/> Administration endorsement of a private certification process <input type="checkbox"/> Other, please describe in no more than 50 words:
Automated registration / deregistration			
51	Does your administration automatically register / deregister taxpayers based on data received from third parties?	Register taxpayers	Deregister taxpayers
		<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No
52	Can third party stakeholders, e.g. platforms, automatically register / deregister taxpayers?	<input type="checkbox"/> Yes, without taxpayer consent	<input type="checkbox"/> Yes, without taxpayer consent
		<input type="checkbox"/> Yes, only with taxpayer consent	<input type="checkbox"/> Yes, only with taxpayer consent
		<input type="checkbox"/> No	<input type="checkbox"/> No

Artificial intelligence		
53	Does your administration use artificial intelligence (AI)?	<input type="checkbox"/> Yes <input type="checkbox"/> No
53.1	If yes in Q53, please select the main use cases:	<input type="checkbox"/> Automated provision of personalised information to stakeholders <input type="checkbox"/> Virtual assistants <input type="checkbox"/> Risk assessment processes <input type="checkbox"/> Detection of tax evasion and fraud <input type="checkbox"/> Assistance of tax officials in making administrative decisions <input type="checkbox"/> Making recommendations for actions <input type="checkbox"/> Making of final administrative decisions <input type="checkbox"/> Dispute resolution <input type="checkbox"/> To ensure the integrity of tax administration systems / processes <input type="checkbox"/> Other, please describe in no more than 50 words:
53.1.1	If you selected "Risk assessment processes" in Q53.1, please indicate for which tax types:	<input type="checkbox"/> PIT <input type="checkbox"/> CIT <input type="checkbox"/> VAT
53.1.2	If you selected "Dispute resolution" in Q53.1, please indicate for which tax types:	<input type="checkbox"/> PIT <input type="checkbox"/> CIT <input type="checkbox"/> VAT
53.2	If yes in Q53, are there limitations on the use of AI, e.g. final decision making?	<input type="checkbox"/> Yes <input type="checkbox"/> No
53.2.1	If yes in Q53.2, please briefly describe in no more than 50 words:	
53.3	If yes in Q53, does your tax administration have an ethical framework for the application of AI?	<input type="checkbox"/> Yes <input type="checkbox"/> No
53.4	If yes in Q53, please describe in no more than 50 words how your administration ensures that decisions by the AI are not biased (e.g. do you probe your AI or do review the source code for human bias):	
Innovation		
54	Does your administration have systems in place that are able to identify errors or inconsistencies in the data provided by stakeholders at the point of receipt in the administration?	<input type="checkbox"/> Yes <input type="checkbox"/> No
55	Does your administration's IT system enable the taxpayer or business to test upfront tax treatments of scenarios to inform their decision making and liabilities?	<input type="checkbox"/> Yes <input type="checkbox"/> No
56	Does your administration use Distributed Ledger Technology, e.g. blockchain, in its taxation processes?	<input type="checkbox"/> Yes <input type="checkbox"/> No

56.1	If yes in Q56, does your administration use smart contracts embedded within Distributed Ledger Technology?	<input type="checkbox"/> Yes <input type="checkbox"/> No
57	Does your administration automatically provide information on taxpayer's individual tax positions whenever it changes to third parties to facilitate withholding of taxes?	<input type="checkbox"/> Yes <input type="checkbox"/> No
57.1	If yes in Q57, please indicate to which third parties you automatically provide this information (no more than 50 words):	
57.2	If yes in Q57, do those third parties calculate the withholding on the basis of a flat rate or the wider tax position of the taxpayer?	<input type="checkbox"/> Withholding on the basis of a flat tax rate <input type="checkbox"/> Withholding on the basis of the individual tax position
57.3	If yes in Q57, please indicate whether the withholding is done as a result of legislative requirements or voluntary arrangements:	<input type="checkbox"/> Legislative requirement <input type="checkbox"/> Voluntary arrangements
58	Are there any other innovations in this area that you have undertaken and would like to bring to the attention of other administrations? Please describe in no more than 100 words:	

## Part E: General elements

The nature of digital transformation requires the joining-up of systems and processes across the public and private sector, as well as internationally. The complexity and significant resource investments required call for a strategic approach and a structured form of governance if the transformation is to succeed. This survey section looks at both issues.

It further explores how administrations identify the future skills required for a successful digital transformation. While many administrations have already reported that they assess current and future capability needs (see [here](#)), this section goes into more detail and looks specifically at digital transformation.

Finally, this section asks for details around the development of a digital culture within the administration and engagement with internal and external stakeholders.

Strategy		
59	Has your administration developed a strategy for digital transformation?	<input type="checkbox"/> Yes <input type="checkbox"/> No, please go to Q60
	If yes in Q59:	
59.1	Please indicate the time-frame of the strategy:	<input type="checkbox"/> Less than 3 years <input type="checkbox"/> 3 to 5 years <input type="checkbox"/> More than 5 years
59.2	Have all key internal stakeholders, including senior management and relevant functional areas, been involved in drawing-up the strategy?	<input type="checkbox"/> Yes <input type="checkbox"/> No
59.3	Has input been sought from external stakeholders, such as other parts of government, tax policy makers, taxpayer bodies and representatives?	<input type="checkbox"/> Yes <input type="checkbox"/> No
59.4	During the process of drawing-up the strategy, has your administration used data analysis and analytics to forecast different scenarios?	<input type="checkbox"/> Yes <input type="checkbox"/> No
59.5	Does your administration monitor progress against the digital transformation strategy?	<input type="checkbox"/> Yes <input type="checkbox"/> No
59.5.1	If yes in Q59.5, please describe in no more than 100 words how progress is monitored:	
60	Does your government have a wider digital transformation strategy?	<input type="checkbox"/> Yes <input type="checkbox"/> No
60.1	If yes in Q59 and Q60, has your administration's digital transformation strategy been aligned to the one of the government?	<input type="checkbox"/> Yes <input type="checkbox"/> No
Governance		
61	Has your administration established a senior management governance body to oversee the digital transformation?	<input type="checkbox"/> Yes <input type="checkbox"/> No

61.1	If yes in Q61, do external stakeholders have formal positions on the governance body, for example as non-executive directors, advisors or observers?		<input type="checkbox"/> Yes <input type="checkbox"/> No
61.1.1	If yes in Q61.1, please indicate where those external stakeholders come from:	<input type="checkbox"/> Other parts of government <input type="checkbox"/> Private sector <input type="checkbox"/> Civil society <input type="checkbox"/> Other, please describe in no more than 50 words:	
62	Has your administration ring-fenced funding that support transitioning to a digital tax administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
63	Has your administration adopted programme-planning activities that support transitioning to a digital tax administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
64	Does your administration have specific roles / positions who manage and lead the work on digital transformation, for example a chief digital officer?		<input type="checkbox"/> Yes <input type="checkbox"/> No
65	Does your government have a whole of government approach to digital transformation governance?		<input type="checkbox"/> Yes <input type="checkbox"/> No
65.1	If yes in Q65, is your administration directly represented in the governance structures of that approach?		<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>Skills</b>			
66	Has your administration identified the future skills required by the administration for a successful digital transformation?		<input type="checkbox"/> Yes, for the whole administration <input type="checkbox"/> Yes, for parts of the administrations <input type="checkbox"/> No, please go to Q67
	If yes in Q66:		
66.1	Please describe in no more than 50 words the future skills required by your administration:		
66.2	Has your administration mapped the skills that administration officials currently have against those that are required?		<input type="checkbox"/> Yes <input type="checkbox"/> No, please go to Q66.3
	If yes in 66.2:		
66.2.1	Does the mapping cover a multi-year period?		<input type="checkbox"/> Yes <input type="checkbox"/> No
66.2.2	Is the mapping reviewed on a regular basis?		<input type="checkbox"/> Yes <input type="checkbox"/> No
66.2.3	Have outcomes of this mapping been reflected in the wider human resource strategy of the administration?		<input type="checkbox"/> Yes <input type="checkbox"/> No
66.3	Has an external supplier, such as a consultancy firm, conducted:		
66.3.1	• The identification of future skills required?		<input type="checkbox"/> Yes <input type="checkbox"/> No
66.3.2	• The mapping of skills that officials currently have?		<input type="checkbox"/> Yes <input type="checkbox"/> No

66.4	Have you collaborated with other government organisations or external partners (e.g. universities) on:	
66.4.1	<ul style="list-style-type: none"> <li>Improving staff skills required for digital transformation?</li> </ul>	<input type="checkbox"/> Yes <input type="checkbox"/> No
66.4.2	<ul style="list-style-type: none"> <li>The potential recruitment pool for digital transformation?</li> </ul>	<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>Culture of staff engagement</b>		
67	<p>Has your administration developed a strategy to build a digital culture* within the administration?</p> <p><i>* Digital culture: A culture where the digital needs of taxpayers and other stakeholders are understood and embraced by staff; new services are demand driven, innovative, and created considering potential cross-functional synergies; and projects are managed in an agile fashion.</i></p>	<input type="checkbox"/> Yes <input type="checkbox"/> No
67.1	If yes in Q67, please describe in no more than 100 words:	
68	Does your administration communicate the digital transformation strategy or changes to all officials so that they understand their individual roles and responsibilities?	<input type="checkbox"/> Yes <input type="checkbox"/> No
69	Does your administration regularly engage with staff and other stakeholders on the digital transformation strategy, its implementation and progress?	<input type="checkbox"/> Yes <input type="checkbox"/> No