

Issues in implementing sectoral crediting mechanisms at domestic level

Richard Baron, Barbara Buchner (IEA), Jane Ellis (OECD)



AIXG Seminar, 04.03.09



www.oecd.org/env/cc/aixg

Annex I Expert Group
on the UNFCCC

Outline

- Working assumptions
- Various options for domestic implementation of sectoral crediting
- The question of supply and demand

Working assumptions

- Option for analysis: a 'no-lose' (non-binding) sector-wide crediting mechanism
 - ◆ Ability to sell credits if national/sectoral performance beats the baseline
 - ◆ No obligation to buy otherwise
- Based on an intensity goal
 - ◆ X tonnes of CO₂.eq per unit of output
 - MWh of electricity, tonnes of cement, primary steel, aluminium, etc.
 - ◆ Credits_{country} = (goal – performance) x output = Y tCO₂
 - ◆ Credits to individual sectoral actors?
- Credits issued after some form of certification

Questions

A government agrees to a non-binding sectoral intensity goal

Then what?

How is change implemented?

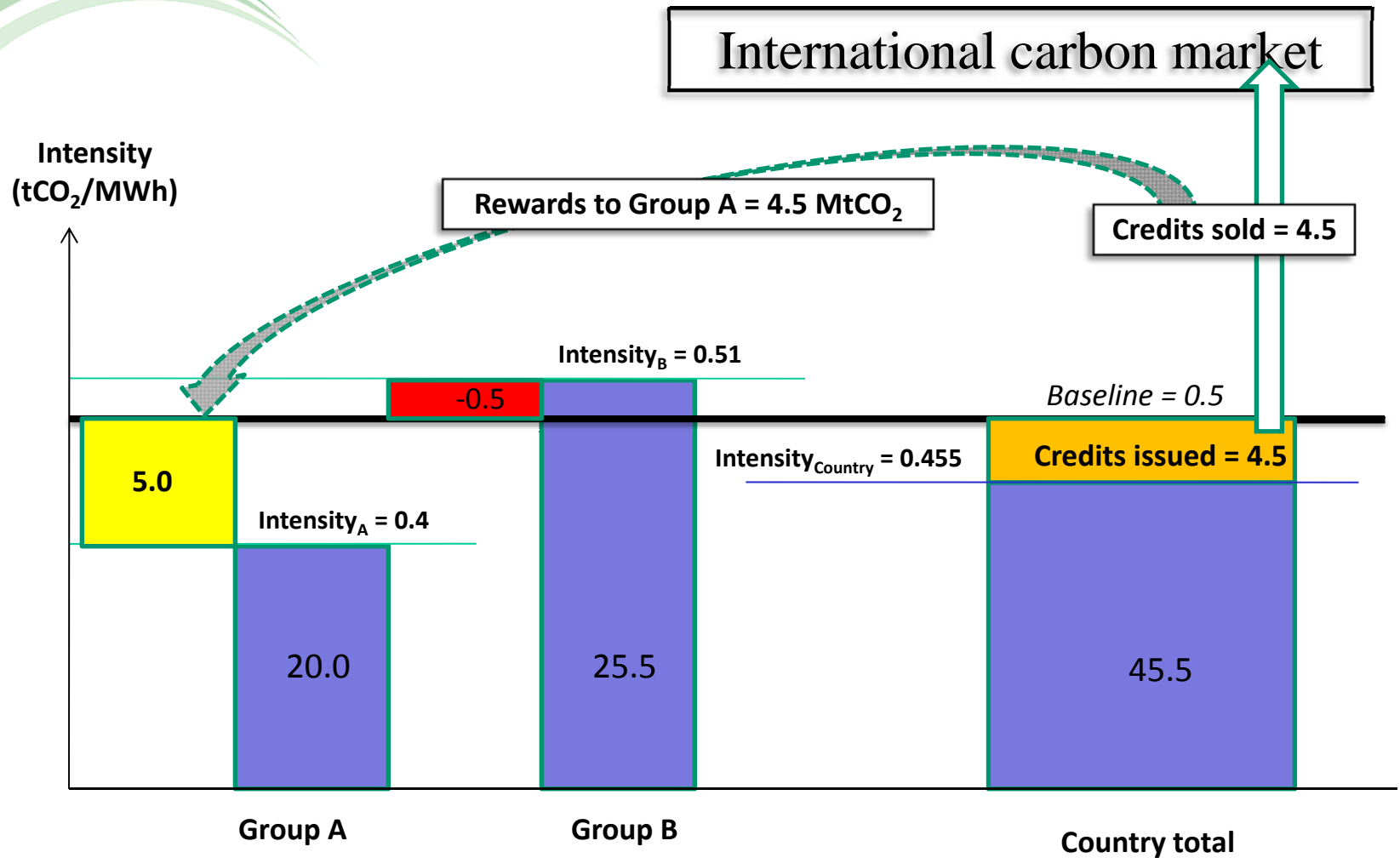
Who gets the credits?

Options for domestic implementation (1)

- **'Revenues to government'**
 - ◆ **A domestic policy measure is introduced, mandating performance improvement**
 - Renewables development in power
 - Energy efficiency performance standard
 - Subsidies, taxes, ...
 - ◆ **Government receives credits**
 - No direct carbon price signal to agents (plants, companies, ...)
 - ... but they could be rewarded afterwards

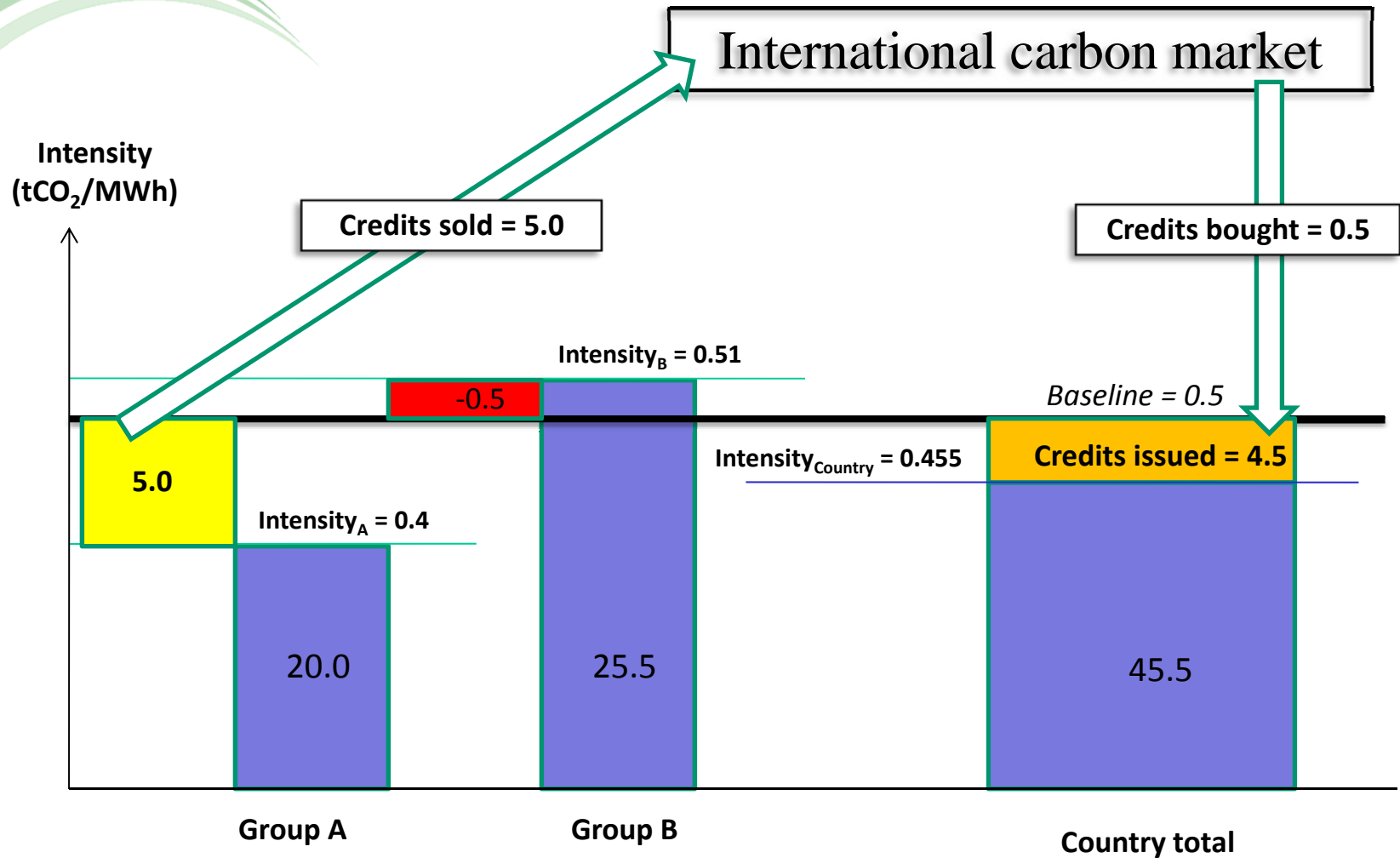
Options for domestic implementation (2)

revenues for sources in compliance



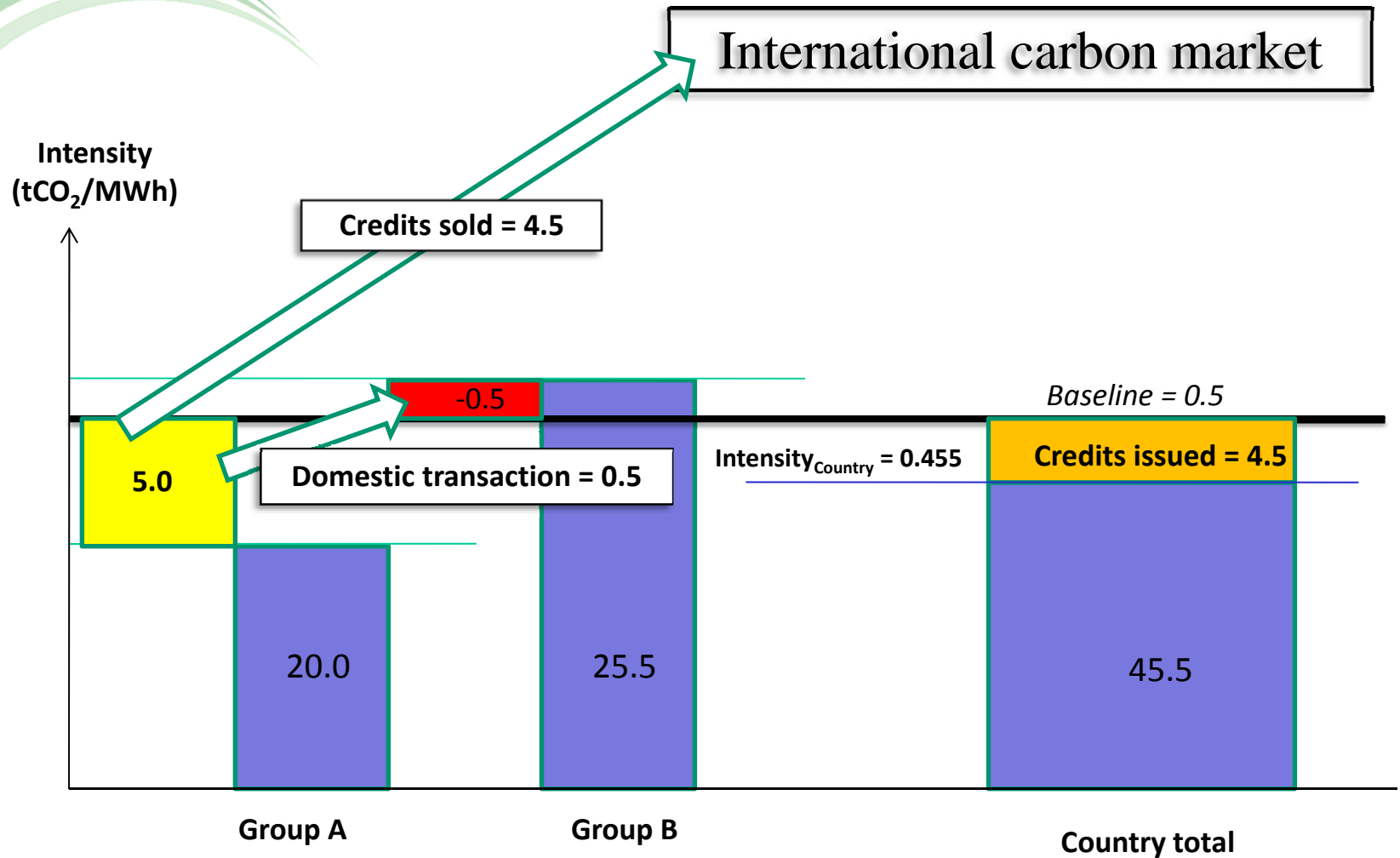
Options for domestic implementation (3)

Government assumes liability



Options for domestic implementation (4)

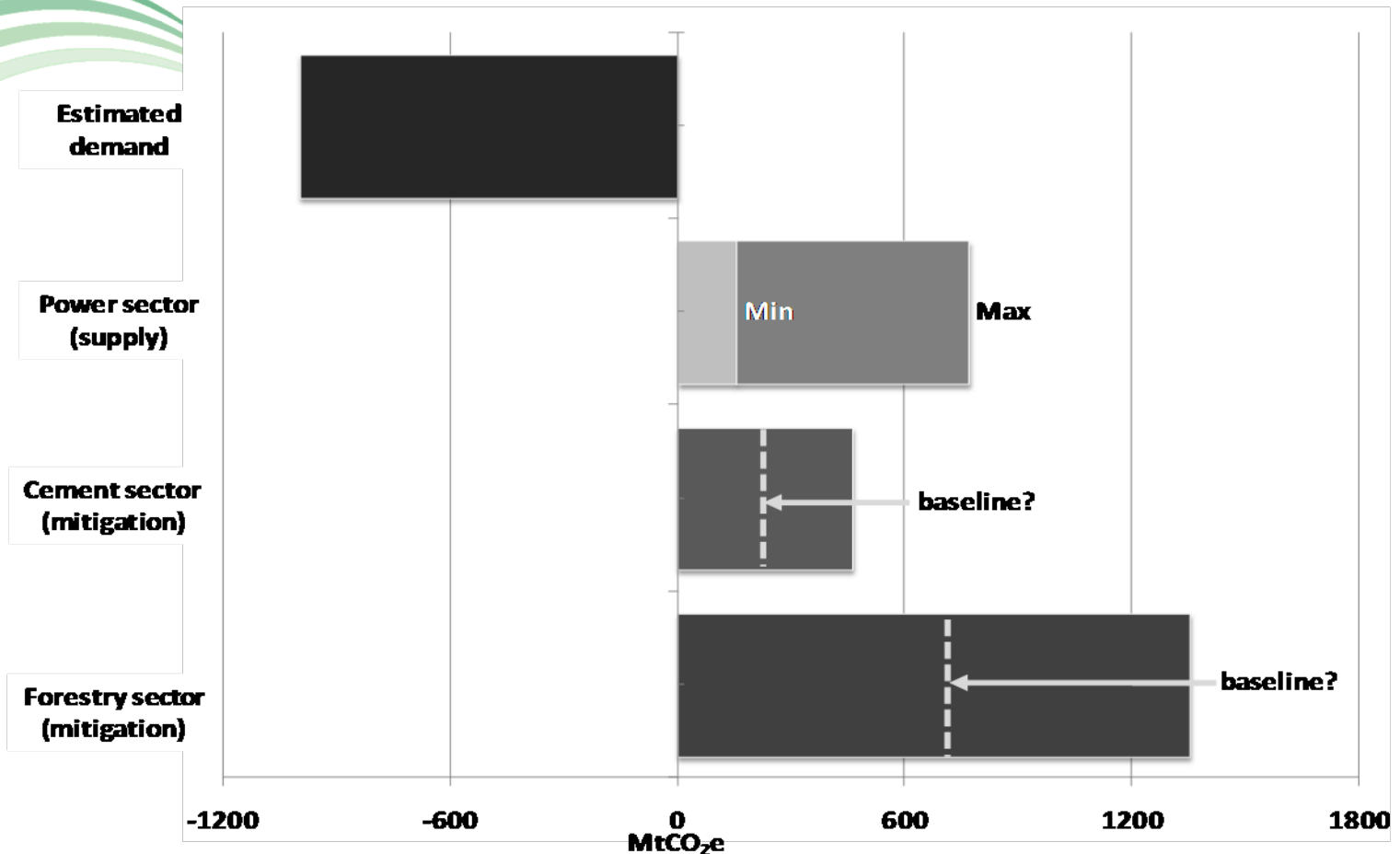
Domestic trading



Lessons from illustrations?

- Getting the market signal to individual sectoral players may not be straightforward
 - ◆ Can the carbon finance effectively flow to trigger investments?
 - Sectoral objectives ought to be backed by clear options for domestic implementation – the ‘market’ won’t do it all.
 - How much could existing domestic CDM institutions help?
- ➔ Sectoral crediting, to be effective, implies active development of domestic policy

Supply and demand



Sources: See Baron, Buchner, Ellis 2009

Related dimension: How do we move beyond offsets?

Summary

- **Sectoral intensity goals for crediting imply serious effort in domestic policy terms**
- **How will carbon finance fit in this picture?**
- **Possible supply/demand issue?**
 - ◆ **Link to the baseline setting discussion and the contribution of crediting to global reductions, beyond offsets**