



Methodology for Assessing Procurement Systems

High Level Meeting on the Revision of the MAPS

From Consultation to Implementation

Agenda

8-9 November 2016

King Fahd Palace Hotel

Dakar, Senegal

Background

Public procurement is a crucial component of public services delivery, good governance, and a sustainable economy. Governments around the world spend approximately 12%-20% of a country's GDP on public procurement. Therefore, strengthening public procurement systems is central to achieving concrete and sustainable results and to build effective institutions.

The Methodology for Assessing Procurement Systems (MAPS) was initially developed in 2003/2004 to provide a common tool to analyse strengths and weaknesses of public procurement systems. Now is the time to revise the MAPS to respond to current public procurement challenges, the evolution of international standards and country demands. A diverse stakeholders' group convened itself to develop a first, updated draft of the new MAPS. This group consists of previous and future users of the MAPS as well as public procurement experts.

The new MAPS is a universal tool to catalyse and accelerate the implementation of modern, efficient, sustainable and more inclusive public procurement systems in all countries. Assessments using the MAPS highlight where reforms are most needed and indicate how reforms can be best implemented.

The new version of the MAPS comes timely in the wake of the launch of the Sustainable Development Goals (SDGs). Like the SDGs, the MAPS will now be relevant for all countries, irrespective of income level or development status. The MAPS can be mainly related to goal 12, which calls for the promotion of sustainable procurement practices in line with national priorities and policies, and goal 16 which calls for effective and accountable institutions. In addition, the MAPS is anchored in the [2015 OECD Recommendation of the Council on Public Procurement](#) and reflective of leading international procurement frameworks such as the UNCITRAL Model Law on Public Procurement (2011), the EU Directives on Public Procurement (2014), and the procurement frameworks of some multilateral development banks. Indicators are aligned with PEFA. It provides a holistic assessment framework by establishing the criteria of an effective and efficient procurement system that countries should strive to achieve.

Following the Manila event, building on broad demand, a representative group of stakeholders convened a working group in the spring of 2015, to provide guidance in the development of the revised MAPS. It was agreed that the OECD would initially coordinate the initiative and host a "secretariat" pending agreement on a permanent arrangement. This stakeholder group consists of institutions and countries that frequently applied the MAPS, or that will use the tool in the future. The group brings together a diverse set of stakeholders that used the MAPS or will use it in the future: representatives from countries and their institutions (including Afghanistan, Australia's Department of Foreign Affairs and Trade, Global Affairs Canada, Chile, Colombia, Expertise France, Georgia, GIZ - commissioned by the German Federal Ministry for Economic Cooperation and Development, Philippines, Senegal, United States Agency for International Development (USAID), Zambia), the European Union and several multilateral development banks that have supported the MAPS assessments (including African Development Bank (AfDB), Asian Development Bank (ADB), Caribbean Development Bank (CDB), Council of Europe Development Bank (CEB), European Bank for Reconstruction and Development (EBRD), European Investment Bank

(EIB), European Commission, Inter-American Development Bank (IADB), Islamic Development Bank (IsDB), Organisation for Economic Cooperation and Development (OECD), SIGMA (Support for Improvement in Governance and Management), World Bank.)

The new MAPS is envisaged as a universal tool and as a commonly recognised assessment tool for all partners involved, meaning they will trust each other's assessments. This is a fundamental breakthrough and a major achievement regarding the concept.

Since its inception in the early 2000s, the MAPS has been complemented by a series of international efforts around public procurement capacity building. This event is part of this succession. The MAPS was first developed by the OECD-DAC/World Bank Roundtable, which was active from 2002 to 2004. The Task Force on Procurement followed up on initial efforts and issued the Cusco Declaration in 2011, which emphasised the importance of public procurement. Meetings in Rabat, Morocco (2013) and Manila (2015) facilitated the revision of the MAPS.

Purpose

This event is the first occasion in which the revised version of the MAPS will be formally presented to the public, following the wide consultation process. The main purposes of the meeting are:

1. To formally introduce the tool to the public procurement community and beyond;
2. To raise awareness about the revised MAPS;
3. To benefit from broader participation from the global public procurement community in finalizing the tool;
4. To initiate a broader discussion of a proposed global platform for knowledge sharing and, possibly, standards setting.

The event is part of general efforts to raise awareness about the revised MAPS. The public procurement community has been following the revision closely. Other audience would benefit from the MAPS as well, such as public procurement officials and experts, government representatives, but also from the civil society, academia and the private sector. Such a larger event also contributes to a sustained momentum.

Format

The event extends over two days: a first day with high-level representation, and a second day with opportunities to participate in workshops.

The first day consists of several sessions in panel format, presenting the basic elements of the MAPS (history, content), as well as discussion-oriented sessions in a more conversational format related to country experiences and academic perspectives.

The second day consists mostly of break-out sessions. These workshops are addressed to smaller groups of interested parties, who would like to actively elaborate on a range of topics, e.g. optional modules, testing and piloting, quality assurance, or impact monitoring.

Meeting Times & General Information

The conference takes place from 8:00 am on 8 November 2016 to 17:00 pm on 9 November 2016. Lunch will be provided on both days.

Sightseeing will be organized for participants during the day and evening of 10 November 2016.

The yellow fever vaccination is required to enter Senegal.

A visa might be required for some nationalities. Please consult with your closest Senegalese consulate.

Registration

Please confirm your attendance directly to [lena.diesing@oecd.org](mailto:lana.diesing@oecd.org) no later than Monday, 31 October 2016.

Venue

King Fahd Palace Hotel, Pointe des Almadies, B.P. 8181 Dakar Yoff, Sénégal

Accommodation

Participants are responsible for their own hotel bookings. Hotel rooms at the conference venue have been reserved for conference participants. To book one of these rooms, please contact:

Ms Aissatou Mané TOURE, Service de Réservation Groupes, King Fahd Palace

- Tel +221 33 869.69.39
- Fax +221 33 869.69.79
- conference.dakar@kingfahdpalacehotels.com

For further information please contact Ms. Lena Diesing at [lena.diesing@oecd.org](mailto:lana.diesing@oecd.org).

Draft Agenda

Day 1: Tuesday, 8 November

08:30 – 09:30	Registration
Session 1 09:30 – 10:30	Opening remarks <p>This session provides the history of the MAPS and the vision behind the new MAPS: The MAPS is a tool that graduated from an application mainly in a development context to a universal tool – a timely evolution in the era of the Sustainable Development Goals (SDGs).</p> <p>Speakers</p> <ul style="list-style-type: none">• Saer Niang, Director General, Authority for the Regulation of Public Procurement (ARMP), Senegal• Enzo de Laurentiis, Manager, Procurement, Operations Policy and Country Services, World Bank• Robert Hunja, Director for Public Integrity and Openness, Governance Global Practice, World Bank (TBC)• Vinay Sharma, Director, Procurement and Fiduciary Services Department, African Development Bank• Janos Bertok, Head of the Public Sector Integrity Division, Directorate for Governance and Territorial Development, OECD• High Level representative from the Government of Senegal (TBC)
10:30 – 11:00	COFFEE BREAK
Session 2 11:00 – 12:30	Introducing the new MAPS <p>The new MAPS features a range of changes that will enhance the assessment of procurement systems, including their performance. Decisive innovations include the modular design with optional elements that allow tailored application in a range of contexts, indicators to assess performance quantitatively, and indicators for topics that have been introduced for the first time.</p> <p>During this session, leading members of the working group that advised the development of the revised MAPS will present its new features. Participants are welcome to provide their views and discuss.</p> <p>Speakers</p> <ul style="list-style-type: none">• Rita Roos, Senior Consultant, MAPS• Snežana Mitrović, Advisor and Global Lead, Building Procurement Systems, World Bank• Jean-Philippe Nadal, Director, Department for Legal Affairs, Public Procurement and Quality, Expertise France• Eric Jean Yoboue, Advisor to the Director, Procurement and Fiduciary Services Department (ORPF), African Development Bank <p>Moderator</p> <ul style="list-style-type: none">• Paulo Magina, Head of the Public Procurement Unit, Public Governance and Territorial Development Directorate, OECD
12:30 – 13:30	LUNCH

Session 3

Country experiences: public procurement reform

13:30 – 15:30

The new MAPS builds on countries' experiences in reforming their public procurement systems. A MAPS assessment has often been the starting point for reform efforts, and will be in the future.

This session serves to showcase different experiences and how the new MAPS can respond better to countries' challenges, and discuss how the next draft of the MAPS could accommodate these needs even better.

Speakers

- Erika Bozzay, Senior Advisor for Public Procurement, SIGMA (Support for Improvement in Governance and Management)
- Cecile Maragh, Senior Director, Procurement and Asset Policy, Ministry of Finance and Planning, Jamaica
- Nicolás Penagos Forero, Deputy Director for Business Development, Colombia Compra Eficiente
- Jean-Philippe Vion, Policy Officer, International Cooperation and Development, European Commission
- TBD, Serbia
- Other countries TBD

Moderator

- Jun Jin, Assistant General Counsel for Acquisition and Assistance, Office of the General Counsel, United States Agency for International Development

15:30 – 16:00

COFFEE BREAK

Session 4

Trends: Fast forward to the future of public procurement

16:00 – 17:30

This session goes beyond policy: researchers on public procurement will share their most recent insights, sparking a discussion how public procurement should develop in the future. Speakers are asked to give five-minute statements what on what constitutes (in their view) the biggest challenges for public procurement in the next decade.

Speakers

- Jan Telgen, Professor of Public Procurement, University of Twente, Netherlands
- Annamaria La Chimia, Associate Professor School of Law, University of Nottingham, United Kingdom (TBC)
- Abdoulaye Sakho, Associate Professor in Law, University Cheikh Anta Diop, Dakar, Senegal; Vice President of the Commission Nationale de la Concurrence, Senegal, and active in several anti-corruption-related initiatives
- Steven L. Schooner, Nash & Cibinic Professor of Government Procurement Law, Co-Director of the Government Procurement Law Program, George Washington University (TBC)

Moderator

- Dag Strømsnes, Chief Procurement Officer, Agency for Public Management and eGovernment (Difi), Norway; Chair, OECD Working Party of the Leading Practitioners on Public Procurement (LPP)

Day 2: Wednesday, 9 November

Session 5 10:00 – 11:30	Revision of the MAPS: consultation process The revision of the MAPS was guided by an extensive public consultation process. This session provides an overview of this process and the feedback received. It also represents an opportunity to discuss this feedback and to provide additional comments. Speakers <ul style="list-style-type: none">• Paulo Magina, Head of the Public Procurement Unit, Public Governance and Territorial Development Directorate, OECD• Rita Roos, Senior Consultant, MAPS• Experts (TBD) that provided comments during the public consultation
Session 6 11:30 – 12:00	The future of the MAPS: Workshops – prep session The following session is structured as interactive break-out session: Each breakout session is a workshop on one area of the MAPS (including testing, modules, and application.) The goal is to collect and develop new ideas to improve the MAPS further. Every session will be led by two to three members of the MAPS Revision working group that explain the topic and provide discussion starters (“workshop leads”). Every group should determine a spokesperson that feeds back results in the final plenary session. This session serves logistical purposes: it provides an overview of the workshops and serves to facilitate allocation of participants and workshops.
12:00 – 13:00	LUNCH
Session 7 13:00 – 14:30	The future of the MAPS: Workshops Workshop A: Optional modules This session focuses on the future development of optional modules. Informed by the public procurement trends presented in session 4, this session explores priority topics among the MAPS “core” indicators deserving a focused assessment. Workshop Leads <ul style="list-style-type: none">• Alaleh Motamedi, Senior Procurement Specialist, European Investment Bank• Javier Davila Perez, Senior Procurement Specialist, Inter-American Development Bank Workshop B: Testing and piloting This session focuses on the testing / piloting phase. Country experiences, detailed in Session 3, provided insights into the practical application of assessments. Topics for discussion include the selection of countries that would be relevant pilot cases, sequencing of activities related to piloting, ownership and how to ensure appropriate involvement of all relevant actors. Workshop Leads <ul style="list-style-type: none">• Diana Viljoen, Global Affairs Canada, Government of Canada• Kitty Villani Cohen, Director Procurement Department, Council of Europe Development Bank

Workshop C: Quality assurance

This session explores how the quality of future assessments using the MAPS could be sufficiently safeguarded, for example through peer reviews or external quality checks. Questions for discussions include issues of costs vs benefits, capacity and adequate quality assurance mechanisms.

Workshop Leads

- Nadine Stiller, Advisor, GIZ
- José Luis Alfaro, Head of Procurement, Procurement Office, European Investment Bank
- Representative of local civil society organisation TBC

Workshop D: Measuring the impact of the MAPS

This session focuses on initial ideas to follow the impact of assessments using the MAPS, and reap lessons for future revisions of the MAPS. The brainstorming will look at ways to increase the tangible results that assessments have.

Workshop Leads

- Nicolás Penagos Forero, Deputy Director for Business Development, Colombia Compra Eficiente
- Enzo de Laurentiis, Manager, Procurement, Operations Policy and Country Services, World Bank
- Private sector representative or business association TBC

14:30 – 15:00	COFFEE BREAK
Session 8 15:00 – 16:00	Workshops: Report-back Spokespersons from the breakout sessions will report back on their respective topics and participants have an additional opportunity to discuss these outcomes in comparison.
Session 9 16:00 – 17:00	Conclusions This session concludes the event with interventions by key note speakers reflecting on the results of the past two days. Speakers <ul style="list-style-type: none"> • Paulo Magina, Head of the Public Procurement Unit, Public Governance and Territorial Development Directorate, OECD • Snežana Mitrović, Advisor and Global Lead, Building Procurement Systems, World Bank • Jean-Philippe Nadal, Director, Department for Legal Affairs, Public Procurement and Quality, Expertise France Key Note Conclusions <ul style="list-style-type: none"> • Saer Niang, Director General, Authority for the Regulation of Public Procurement (ARMP), Senegal • High Level representative from the Government of Senegal (TBC)
20:00	DINNER