The Programme for International Student Assessment (PISA) is a triennial survey of 15-year-old students that assesses the extent to which they have acquired the key knowledge and skills essential for full participation in society. The assessment focuses on proficiency in reading, mathematics, science and an innovative domain (in 2018, the innovative domain was global competence), and on students’ well-being.

**Key Findings**

- In PISA 2018, students in Mexico scored lower than the OECD average in reading, mathematics and science. In Mexico, only 1% of students performed at the highest levels of proficiency (Level 5 or 6) in at least one subject (OECD average: 16%), and 35% of students did not achieve a minimum level of proficiency (Level 2) in all three subjects (OECD average: 13%).

- Mean performance remained stable in reading, mathematics and science throughout most of Mexico’s participation in PISA. Only PISA 2003 performance (in reading and mathematics) was significantly below 2018 levels, and only PISA 2009 (in mathematics) was significantly above the 2018 level. In all other years, and across all subjects, Mexico’s mean performance was not significantly different from that observed in PISA 2018.

- However, this overall stability in performance hides more positive trends amongst the lowest-achieving students. The score reached by at least 90% of students in Mexico improved by about 5 score points per 3-year period, on average, in each of the three core subjects (reading, mathematics and science). As a result, the gaps in performance between the highest- and lowest-achieving students in mathematics and science shrank over time in Mexico.

- These performance trends were observed over a period of rapid expansion of secondary education. Between 2003 and 2018, Mexico added more than 400 000 students to the total population of 15-year-olds eligible to participate in PISA; the proportion of 15-year-olds who were covered by PISA samples increased from about 50% in 2003 to 66% in 2018. It is likely that this expansion in education opportunities dampened a more positive underlying trend in student performance.

- In Mexico, socio-economic status was a strong predictor of performance in reading, mathematics and science. Advantaged students in Mexico outperformed disadvantaged students in reading by 81 score points in PISA 2018 (OECD average: 89 score points). However, as on average across OECD countries, some 11% of disadvantaged students in Mexico were able to score in the top quarter of reading performance, indicating that disadvantage is not destiny.

- Some 27% of students in Mexico who were enrolled in a disadvantaged school (OECD average: 34%) and 17% of students enrolled in an advantaged school (OECD average: 18%) attend a school whose principal reported that the capacity of the school to provide instruction is hindered at least to some extent by a lack of teaching staff.
In Mexico, girls outperformed boys in reading by 11 score points (OECD average: 30 score points). The gap was smaller than that observed in 2009 (25 score points), although boys’ performance remained stable over the period.

Boys outperformed girls in mathematics by 12 score points (OECD average: 5 score points), and in science by 9 score points (OECD average: girls outperformed boys by 2 score points).

In Mexico, as on average across OECD countries, 23% of students reported being bullied at least a few times a month. Yet, 86% of students in Mexico agreed or strongly agreed that it is a good thing to help students who cannot defend themselves (OECD average: 88%).

Around 29% of students in Mexico had skipped a day of school (OECD average: 21%) and 47% of students had arrived late for school (OECD average: 48%) in the two weeks prior to the PISA test.

Some 85% of students in Mexico agreed or strongly agreed that their teacher showed enjoyment in teaching (OECD average: 74%).

In Mexico, 83% of students reported that they are satisfied with their lives (students who reported between 7 and 10 on the 10-point life-satisfaction scale; OECD average: 67%).

Some 89% of students in Mexico agreed or strongly agreed that they can usually find a way out of difficult situations (OECD average: 84%), and 54% agreed or strongly agreed that, when they fail, they worry about what others think about them (OECD average: 56% of students). In almost every education system, including in Mexico, girls expressed greater fear of failure than boys did.

A majority of students across OECD countries holds a growth mindset (they disagreed or strongly disagreed with the statement “Your intelligence is something about you that you can’t change very much”). In Mexico, 45% of students hold a growth mindset.

What 15-year-old students in Mexico know and can do

Figure 1. Snapshot of performance in reading, mathematics and science

Note: Only countries and economies with available data are shown.
Source: OECD, PISA 2018 Database, Tables I.1 and I.10.1.

- Students in Mexico scored lower than the OECD average in reading, mathematics and science.
• Compared to the OECD average, a smaller proportion of students in Mexico performed at the highest levels of proficiency (Level 5 or 6) in at least one subject; at the same time a smaller proportion of students achieved a minimum level of proficiency (Level 2 or higher) in at least one subject.

**What students know and can do in reading**

• In Mexico, 55% of students attained at least Level 2 proficiency in reading (OECD average: 77%). At a minimum, these students can identify the main idea in a text of moderate length, find information based on explicit, though sometimes complex criteria, and can reflect on the purpose and form of texts when explicitly directed to do so.

• Some 1% of students in Mexico were top performers in reading, meaning that they attained Level 5 or 6 in the PISA reading test (OECD average: 9%). At these levels, students can comprehend lengthy texts, deal with concepts that are abstract or counterintuitive, and establish distinctions between fact and opinion, based on implicit cues pertaining to the content or source of the information. In 20 education systems, including those of 15 OECD countries, more than 10% of 15-year-old students were top performers.

**What students know and can do in mathematics**

• Some 44% of students in Mexico attained Level 2 or higher in mathematics (OECD average: 76%). At a minimum, these students can interpret and recognise, without direct instructions, how a (simple) situation can be represented mathematically (e.g. comparing the total distance across two alternative routes, or converting prices into a different currency). The share of 15-year-old students who attained minimum levels of proficiency in mathematics (Level 2 or higher) varied widely – from 98% in Beijing, Shanghai, Jiangsu and Zhejiang (China) to 2% in Zambia, which participated in the PISA for Development assessment in 2017. On average across OECD countries, 76% of students attained at least Level 2 proficiency in mathematics.

• In Mexico, around 1% of students scored at Level 5 or higher in mathematics (OECD average: 11%). Six Asian countries and economies had the largest shares of students who did so: Beijing, Shanghai, Jiangsu and Zhejiang (China) (44%), Singapore (37%), Hong Kong (China) (29%), Macao (China) (28%), Chinese Taipei (23%) and Korea (21%). These students can model complex situations mathematically, and can select, compare and evaluate appropriate problem-solving strategies for dealing with them.

**What students know and can do in science**

• Some 53% of students in Mexico attained Level 2 or higher in science (OECD average: 78%). At a minimum, these students can recognise the correct explanation for familiar scientific phenomena and can use such knowledge to identify, in simple cases, whether a conclusion is valid based on the data provided.

• In Mexico, a negligible percentage of students were top performers in science, meaning that they were proficient at Level 5 or 6 (OECD average: 7%). These students can creatively and autonomously apply their knowledge of and about science to a wide variety of situations, including unfamiliar ones.
Performance trends

Figure 2. Trends in performance in reading, mathematics and science

Notes:*indicates mean-performance estimates that are statistically significantly above or below PISA 2018 estimates for Mexico. The blue line indicates the average mean performance across OECD countries with valid data in all PISA assessments. The red dotted line indicates mean performance in Mexico. The black line represents a trend line for Mexico (line of best fit).


• Mean performance in reading, mathematics and science in Mexico remained stable, around a flat trend line, throughout most of the country’s participation in PISA. Only PISA 2003 performance (in reading and mathematics) was significantly below its 2018 level; in all other years, and across all subjects, mean performance was not significantly different from PISA 2018. However, this overall stability hides more positive trends amongst the lowest-achieving students. The score reached by at least 90% of students in Mexico (10th percentile) increased, on average, by about five score points per 3-year period in each of the three subjects (reading, mathematics and science). As a result of improvements amongst low-achieving students in mathematics and science, the gaps in performance between the highest- and lowest-achieving students in these two subjects shrank over time.

• These performance trends were observed over a period of rapid expansion of secondary education. Between 2003 and 2018, Mexico added more than 400 000 students to the total population of 15-year-olds eligible to participate in PISA; the proportion of 15-year-olds who were covered by PISA samples increased from about 50% in 2003 to 66% in 2018. It is likely that this expansion in education opportunities dampened a more positive underlying trend in student performance. Indeed, a simulation that assumes that the highest-scoring 25% of 15-year-olds were eligible to take the test in any given year shows a positive trend amongst this population in mathematics (since 2003) and science (since 2006).
**Where All Students Can Succeed**

**Figure 3. Differences in performance related to personal characteristics**

- **Equity related to socio-economic status**
  - In Mexico, socio-economically advantaged students outperformed disadvantaged students in reading by 81 score points in PISA 2018. This is not significantly different from the average difference between the two groups (89 score points) across OECD countries. In PISA 2009, the performance gap related to socio-economic status was 84 score points in Mexico (and 87 score points on average across OECD countries).
  - Some 3% of advantaged students in Mexico, but 0% of disadvantaged students, were top performers in reading in PISA 2018. On average across OECD countries, 17% of advantaged students, and 3% of disadvantaged students, were top performers in reading.
  - Socio-economic status was a strong predictor of performance in mathematics and science in all PISA participating countries. It explained 11% of the variation in mathematics performance in PISA 2018 in Mexico (compared to 14% on average across OECD countries), and 12% of the variation in science performance (compared to the OECD average of 13% of the variation).
  - Some 11% of disadvantaged students in Mexico were able to score in the top quarter of reading performance within Mexico, indicating that disadvantage is not destiny. On average across OECD countries, 11% of disadvantaged students scored amongst the highest performers in reading in their countries.
In Mexico, low-performing students are clustered in certain schools less often than the OECD average, and high-performing students similarly clustered. A disadvantaged student has a 17% chance, on average, of being enrolled in a school with those who score in the top quarter of reading performance (OECD average: a 17% chance).

School principals in Mexico reported a similar level of staff shortage and more material shortage than the OECD average; but there was no significant difference in staff shortages between advantaged and disadvantaged schools. In Mexico, 27% of students enrolled in a disadvantaged school and 17% of students enrolled in an advantaged school attend a school whose principal reported that the capacity of the school to provide instruction is hindered at least to some extent by a lack of teaching staff. On average across OECD countries, 34% of students in disadvantaged schools and 18% of students in advantaged schools attend such a school.

According to school principals in Mexico, 48% of teachers in advantaged schools and 51% of teachers in disadvantaged schools are “fully certified” (the difference is not statistically significant). The proportions of teachers with at least a master’s degree are similar in advantaged and disadvantaged schools.

Many students, especially disadvantaged students, hold lower ambitions than would be expected given their academic achievement. In Mexico, fewer than one in ten high-achieving disadvantaged students – but 1 in 100 high-achieving advantaged students – do not expect to complete tertiary education.
**Equity related to gender**

- In all countries and economies that participated in PISA 2018, girls significantly outperformed boys in reading – by 30 score points on average across OECD countries. In Mexico, the gender gap in reading (11 score points) was lower than the average gap. The gap was lower than that observed in 2009 (25 score points), as boys’ performance remained stable and girls’ performance declined over the period.

- In Mexico, boys outperformed girls in mathematics by 12 score points. Across OECD countries, boys outperformed girls by five score points. While girls slightly outperformed boys in science (by two score points) on average across OECD countries in PISA 2018, in Mexico boys outperformed girls in science by nine score points.
What School Life Means for Students’ Lives

How is the school climate in Mexico?

- In Mexico, 23% of students reported being bullied at least a few times a month, compared to 23% on average across OECD countries. At the same time, 86% of students in Mexico (and 88% of students on average across OECD countries) agreed or strongly agreed that it is a good thing to help students who cannot defend themselves.

- Some 22% of students in Mexico (OECD average: 26%) reported that, in every or most language-of-instruction lessons, their teacher has to wait a long time for students to quiet down. In Mexico, students who reported that, in every or most lessons, the teacher has to wait a long time for students to quiet down scored 16 score points lower in reading than students who reported that this never happens or happens only in some lessons, after accounting for socio-economic status.

- On average across OECD countries, 21% of students had skipped a day of school and 48% of students had arrived late for school in the two weeks prior to the PISA test. In Mexico, 29% of students had skipped a day of school and 47% of students had arrived late for school during that period. In most countries and economies, frequently bullied students were more likely to have skipped school, whereas students who valued school, enjoyed a better disciplinary climate and received greater emotional support from parents were less likely to have skipped school.

Figure 5. School climate

Notes: Only countries and economies with available data are shown. (1) In every or most language-of-instruction lessons; (2) Very or extremely true; (3) Agreed or strongly agreed.
Source: OECD, PISA 2018 Database, Tables III.B1.2.1, III.B1.3.1, III.B1.4.1, III.B1.8.1, III.B1.8.2 and III.B1.9.1

- Some 85% of students in Mexico (OECD average: 74%) agreed or strongly agreed that their teacher shows enjoyment in teaching. In most countries and economies, including in Mexico, students scored higher in reading when they perceived their teacher as more enthusiastic, especially when students said their teachers are interested in the subject.

- In Mexico, 59% of students reported that their schoolmates co-operate with each other (OECD average: 62%) and 48% reported that they compete with each other (OECD average: 50%).
- Some 17% of students in Mexico (OECD average: 16%) agreed or strongly agreed that they feel lonely at school.

**How do students in Mexico feel about their lives and learning?**

- In Mexico, 83% of students (OECD average: 67%) reported that they are satisfied with their lives (students who reported between 7 and 10 on the 10-point life-satisfaction scale).
- Some 96% of students in Mexico reported sometimes or always feeling happy and about 6% of students reported always feeling sad. In most countries and economies, students were more likely to report positive feelings when they reported a stronger sense of belonging at school and greater student co-operation, and were more likely to express sadness when they were bullied more frequently.
- In Mexico, 89% of students agreed or strongly agreed that they can usually find a way out of difficult situations (OECD average: 84%), and 54% agreed or strongly agreed that, when they fail, they worry about what others think of them (OECD average: 56% of students). In almost every education system, including Mexico, girls expressed greater fear of failure than boys, and this gender gap was considerably wider amongst top-performing students.
- A majority of students across OECD countries holds a growth mindset (they disagreed or strongly disagreed with the statement "Your intelligence is something about you that you can’t change very much"). In Mexico, 45% of students hold a growth mindset.

**Figure 6. Student well-being and growth mindset**

Notes: Only countries and economies with available data are shown. (1) Between 7 and 10 on the life-satisfaction scale; (2) Agreed or strongly agreed; (3) Disagreed or strongly disagreed.

Key features of PISA 2018

The content

- The PISA 2018 survey focused on reading, with mathematics, science and global competence as minor areas of assessment; Mexico did not participate in the assessment of global competence. PISA 2018 also included an assessment of young people’s financial literacy, which was optional for countries and economies. Results for reading, mathematics and science are released on 3 December 2019 and results for global competence and financial literacy in 2020.

The students

- Some 600 000 students completed the assessment in 2018, representing about 32 million 15-year-olds in the schools of the 79 participating countries and economies. In Mexico, 7 299 students, in 302 schools, completed the assessment, representing 1 480 904 15-year-old students (66% of the total population of 15-year-olds).

The assessment

- Computer-based tests were used in most countries, with assessments lasting a total of two hours. In reading, a multi-stage adaptive approach was applied in computer-based tests whereby students were assigned a block of test items based on their performance in preceding blocks.
- Test items were a mixture of multiple-choice questions and questions requiring students to construct their own responses. The items were organised into groups based on a passage of text describing a real-life situation. More than 15 hours of test items for reading, mathematics, science and global competence were covered, with different students taking different combinations of test items.
- Students also answered a background questionnaire, which took about 35 minutes to complete. The questionnaire sought information about the students themselves, their attitudes, dispositions and beliefs, their homes, and their school and learning experiences. School principals completed a questionnaire that covered school management and organisation, and the learning environment.
- Some countries/economies also distributed additional questionnaires to elicit more information. These included: in 19 countries/economies, a questionnaire for teachers asking about themselves and their teaching practices; and in 17 countries/economies, a questionnaire for parents asking them to provide information about their perceptions of and involvement in their child’s school and learning.
- Countries/economies could also chose to distribute three other optional questionnaires for students: 52 countries/economies distributed a questionnaire about students’ familiarity with computers; 32 countries/economies distributed a questionnaire about students’ expectations for further education; and 9 countries/economies distributed a questionnaire, developed for PISA 2018, about students’ well-being.

References


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For more information about PISA 2018 visit [http://www.oecd.org/pisa/](http://www.oecd.org/pisa/)

Data can also be found online by following the StatLinks under the tables and charts in the publication.


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* Puerto Rico participated in the PISA 2015 assessment (as an unincorporated territory of the United States).

** B-S-J-Z (China)** refers to four PISA 2018 participating Chinese provinces/municipalities: Beijing, Shanghai, Jiangsu and Zhejiang. In PISA 2015, the four PISA participating Chinese provinces/municipalities were: Beijing, Shanghai, Jiangsu and Guangdong.

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**Note by Turkey:** The information in this document with reference to "Cyprus" relates to the southern part of the island. There is no single authority representing both Turkish and Greek Cypriot people on the island. Turkey recognises the Turkish Republic of Northern Cyprus (TRNC). Until a lasting and equitable solution is found within the context of the United Nations, Turkey shall preserve its position concerning the "Cyprus issue".

**Note by all the European Union Member States of the OECD and the European Union:** The Republic of Cyprus is recognised by all members of the United Nations with the exception of Turkey. The information in this document relates to the area under the effective control of the Government of the Republic of Cyprus.