The Multilateral Convention on Mutual Administrative Assistance in Tax Matters

What is it?

The Convention is a multilateral treaty designed to promote international co-operation and exchange of information for a better operation of national tax laws, while respecting the fundamental rights of taxpayers.

The Convention provides for all possible forms of administrative co-operation between the parties in the assessment and collection of taxes, in particular with a view to combating tax avoidance and evasion.

Key benefits

- **Multilateral**: Single legal basis for multi-country co-operation
- **Wide scope**: Extensive forms of co-operation on all taxes
- **Flexible**: Reservation possible on certain issues
- **Uniform**: A Co-ordinating Body ensures a consistent application

Assistance covered

Exchange of information (including on request, spontaneous and automatic), simultaneous tax examinations, tax examinations abroad, assistance in recovery and measures of conservancy, and the service of documents. It can also facilitate joint audits.

Taxes covered

All forms of compulsory payments to the general government except for customs duties. It applies to taxes on income, profits, capital gains, and net wealth levied at the central government level. It also covers local taxes, compulsory social security contributions, estate, inheritance or gift taxes, etc.

Rights and safeguards

Generally, rights and safeguards under national law remain applicable and the Convention expressly recognises a number of limitations to the obligation to provide assistance.

Confidentiality

Very high standards of confidentiality and protection of personal data.

Co-ordinating Body

Made up of representatives of each of the Parties, it monitors the implementation of the Convention and reviews new countries wishing to join the Convention. Countries, which have signed but not yet ratified the Convention also participate in the meetings of the Co-ordinating Body as observers.

Flexibility

The Convention lists reservations which States may make regarding the taxes covered (e.g. local taxes) and the type of assistance to be provided (e.g. assistance in collection). Reservations can be made at the time of signature or when depositing the instrument of ratification and they can also be made or withdrawn at a later stage. Certain forms of co-operation such as automatic exchange of information and tax examinations abroad require the previous consent of the relevant Parties.

Use of information to combat serious crimes

Information obtained under the Convention may be relevant for other purposes such as pursuing serious financial crimes. The Convention permits such other use when (i) such information may be used for such other purposes under the laws of the supplying Party and (ii) the competent authority of that Party authorises such use.

For more information, visit www.oecd.org/tax/exchange-of-tax-information
Questions & Answers

Q: Why should a country become a Party to the Convention if it already has a network of bilateral agreements?

A: The Convention covers a much wider range of taxes than bilateral treaties (e.g., it covers VAT/GST and social security contributions). In addition, the Convention provides the most global, single legal basis for multilateral co-operation in tax matters. It is also the legal basis of choice for the automatic exchange of information under the Common Reporting Standard and for Country-by-Country Reports.

Q: Can a Party exchange information with another Party under the Convention if their bilateral tax Convention does not provide for it?

A: Yes. In practice, when two countries are Parties to both the Convention and another instrument, the competent authority of the applicant country will request assistance under the instrument likely to be most effective, provided of course that the terms of the request meet all the necessary requirements set for assistance to be granted under that instrument (Article 27).

Q: Can a Party exchange information with another Party under the Convention if their bilateral tax Convention does not provide for it?

A: Information provided by a Party to another Party may be transmitted to a third Party, subject to prior authorisation by the competent authority of the Party that provided the information (Article 22.4).

Q: How does the Convention protect taxpayers’ rights under the Convention?

A: Yes, the Convention expressly allows this, subject to certain conditions: information received by a Party may be used for other purposes when (i) such information may be used for such other purposes under the laws of the supplying Party and (ii) the competent authority of that Party authorises such use (Article 22.4).

Q: Can a Party make reservations?

A: Yes, the Convention allows for certain reservations (e.g., tax collection), but it is not possible to make reservations concerning only certain Parties to the Convention.

Q: Can a Party withdraw a reservation at a later stage?

A: Yes, a Party can withdraw a reservation made at an earlier date. For instance Poland withdrew its reservation concerning assistance in the recovery of taxes at the time it joined the European Union.

Q: How does the Convention protect taxpayers’ rights under the Convention?

A: The Convention provides that information shall be treated as secret and protected in the receiving State in the same manner as information obtained under its domestic laws. If personal data are provided, the Party receiving them shall treat them in compliance not only with its own domestic law, but also with the safeguards that may be required to ensure data protection under the domestic law of the supplying Party (Article 22). In addition, the Convention provides for an exception to exchanges in case of ordre public concerns that a Party may have in a particular situation.

Q: What is the role of the Coordinating Body (CB)?

A: The CB is responsible for monitoring the implementation and development of the Convention (see Article 24(3) and (4) of the Convention).

Q: How is the Coordinating Body (CB) financed?

A: The CB is a self-financed body. All signatories make annual and equal contributions to cover the costs of the activities of the CB (historically the cost has been in the range of 3 000 to 5 000 EUR per year).

Q: Who are the signatories to the convention?

A: Over 130 jurisdictions are now participating in the Convention. See the Chart of Signatories and Ratification.