Global Forum on Public Governance

BUILDING A CLEANER WORLD: TOOLS AND GOOD PRACTICES FOR FOSTERING A CULTURE OF INTEGRITY

DRAFT AGENDA

4-5 May 2009
OECD Conference Centre
Paris, France

The Global Forum on Public Governance is organised in co-operation with the Dutch National Integrity Office.

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INTRODUCTION

The Forum will review challenges that decision-makers face and discuss up-to-date solutions for fostering integrity, transparency and accountability in government in order to meet the expectations of the 21st century.

The global financial crisis is a test for governments. Their role is critical in designing and implementing anti-crisis measures. In this time of challenge, the integrity of both public officials and decision-making remains under constant scrutiny and can affect public trust in government. Countries are increasingly required to invest in fostering a culture of integrity, transparency and accountability in public sector organisations to maintain trust and a level playing field for business.

Aims

The Forum will support dialogue on integrity issues across OECD and non-member countries, and share lessons learned, in particular on:

- How to build a sound Integrity Framework that fosters a culture of integrity in public sector organisations? What are the building blocks and how to ensure their consistent functioning?
- What are the tools, good practices and how to promote them? What are the conditions for their effective application?
- What lessons have governments learned in assessing risks of corruption or unethical conduct, particularly in the context of the financial crisis?

Structure and methodology

The Forum will start with an opening plenary session to address the main challenges and outline approaches and strategies for fostering integrity through good governance measures, in particular for enhancing government transparency and accountability.

Parallel workshop sessions will provide ample opportunities for structured dialogue on key building blocks of the Integrity Framework, namely on:

- Instruments, procedures, structures and good practices for building a coherent Integrity Framework; and
- Addressing risk areas for corruption, in particular at the public-private sector interface such as public procurement and contracting or conflict of interest.

Participants will exchange experiences on existing and emerging challenges, innovative approaches and solutions for developing a culture of integrity in public sector organisations. Participants will be invited to consider tools and discuss conditions for their successful application in different country contexts.

Each of the workshop sessions will start with short expert presentations on national experience to set the stage for an open exchange of views on key aspects of the workshop themes. Specific emphasis will be put on reviewing concrete experiences from different perspectives with regard to socio-political and administrative contexts in order to understand conditions for success.
At the plenary session, moderators will report back on key results of workshops. During the closing session, a panel discussion with different experts will highlight the results and conclusions, as well as suggest steps for follow-up. The closing of the Forum will be followed by an informal reception for all participants.

**Expected outputs**

Forum participants will learn about the development and implementation of effective integrity practices in various country contexts. This knowledge will help policy makers review and modernise existing strategies and practices to foster integrity and prevent corruption. The results of workshop sessions and conclusions will be available for participants in a publication in Autumn 2009.

On the basis of discussions, participants will reach an agreement on the consolidated analytical framework, good practices and practical tools, in particular the OECD Integrity Framework and the EU Catalogue of Promising Practices. These could help policy makers and practitioners design and implement consistent integrity policies and practices in various contexts. These documents are open to future input from decision-makers, practitioners and academics in order to become ‘living documents’ with up-to-date information.

**Participants**

The event will bring together high-level officials, practitioners and experts in charge of integrity and corruption prevention policies and practices in OECD, EU countries and non-members, including:

- Regular Observers of the Public Governance Committee, namely Brazil, Chile, Egypt, Slovenia and Ukraine;
- Accession country representatives who are not already regular Observers of the Public Governance Committee, namely Estonia, Israel and Russia;
- Enhanced Engagement partner country representatives who are not already regular Committee Observers, namely China, India, Indonesia, South Africa and South East Asian countries;
- Selected countries from South East Europe (e.g. Croatia, Serbia, Montenegro, Bosnia-Herzegovina, and Albania), Latin America (e.g. Argentina and Peru) and Asia (e.g. Malaysia, Pakistan, Singapore).
- MENA countries participating in the OECD MENA Initiative, namely Morocco, Algeria, Tunisia, Lebanon, Palestinian National Authority, Jordan, Syria, United Arab Emirates, Yemen, Qatar, Bahrain, Iraq and Mauritania.

Selected experts will also represent civil society, academia and business (e.g. BIAC, TUAC, the Partnering Against Crime Initiative of the World Economic Forum) as well as international organisations (e.g. the World Bank, UNODC, UNDP, Asian Development Bank, Inter-American Development Bank, African Development Bank, Council of Europe, Organisation of American States, ARADO).
Background papers and materials

Meeting documents, including the agenda and background papers for workshop sessions will be available for registered participants. You may also find more information and documents prior to the event on the Global Forum website: www.oecd.org/governance/globalforum/Integrity2009.

Languages

The working languages of the Forum will be English and French, with simultaneous interpretation in both languages at the plenary and parallel workshop sessions.

Venue

Paris, France, OECD Conference Centre.

Date

4-5 May 2009, organised back-to-back with the Public Governance Committee session.
Draft Programme

4 May, Monday morning session

09:00  Registration

09:30  Opening session – opening remarks and keynote speeches:
   Ángel Gurría, OECD Secretary General
   Roos van Erp-Bruinsma, Secretary General, Ministry of the Interior and Kingdom Relations, The Netherlands
   Siim Kallas, Vice-President of the European Commission, Commissioner for Administrative Affairs, Audit and Anti-Fraud
   Minister José Antonio Viera-Gallo Quesney, Ministry of the General Secretariat of the Presidency, Republic of Chile

10:45  Coffee break

11:15—13.00 Two thematic parallel workshop sessions

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<thead>
<tr>
<th>Workshop 1. Key components for building a consistent Integrity Framework</th>
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<tr>
<td>This workshop will share lessons learned on how to build a consistent set of instruments, processes, structures and supportive conditions for accomplishing a coherent Integrity Framework in public sector organisations. Participants will share their practical experience on updating standards of conduct for public servants, for example by revising codes of conduct, raising awareness and improving skills for their application in daily work. Procedures for control to enhance compliance will also be discussed as well as reporting cases of corruption and protecting whistleblowers.</td>
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<td><strong>Chair:</strong> Ms. Catherine Macquarrie, Assistant Commissioner -Strategy, Communications and Investigations Office of Conflict of Interest and Ethics, Canada</td>
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<td><strong>Moderator:</strong> Dr. Jeroen Maesschalck, Study Group on Ethics and Integrity of Governance Department of Criminology, Faculty of Law, Katholieke Universiteit Leuven, Belgium</td>
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<td><strong>Speakers:</strong></td>
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<td>• Mr. Drago Kos, Chairman, Commission for the Prevention of Corruption, Republic of Slovenia</td>
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<td>• Mr. Hyun-sun Hong, Commissioner, Anti-Corruption and Civil Rights Commission, Korea</td>
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Workshop 2. Vulnerable processes and corruption risk assessment

This workshop will discuss existing approaches, methods and tools for mapping out risks of corruption in public sector organisations. Risk assessment is at the heart of a sound Integrity Framework to understand vulnerabilities; incentives for corruption; and define ways to counter recognised risks. Presentations will highlight the perspectives of supreme audit institutions and central integrity bodies in order to share first-hand lessons learned in daily practice on effective solutions for auditors and managers.

Chair: Ms Carmel McGregor, Deputy Public Service Commissioner, Australia

Moderator: Prof. Manuel Villoria Mendieta, Director, Institute Ortega y Gasset, Spain

Speakers:
- Ms. J.C. Vos-Schellekens, Senior Auditor, Netherlands Court of Audit, and Alain Hoekstra, Head of National Integrity Bureau, The Netherlands
- Mr. Jens Berthelsen, Partner, Global Advice Network, Denmark

13:00 Lunch break

Afternoon parallel workshop sessions

14:00-15:30 Two thematic parallel workshops

Workshop 3. Integrity Framework: Good practices

This workshop will review and identify good practices for fostering integrity and preventing corruption and discuss conditions for their success. Identified good practices will enrich the Catalogue of Promising Practices developed by the member states of the EU in close co-operation with EUPAN. The catalogue will support discussion to understand the context for successful implementation. Follow-up steps will also be discussed to explore options for regularly up-dating the catalogue in order for it to become a living document listing examples to effectively promote integrity in public sector organisations.

Chair: Mr. Peter van der Gaast, Head of International Civil Service Affairs Division, Ministry of the Interior and Kingdom Relations, The Netherlands

Moderator: Dr. Edgar Karssing, Neynrode Business Universiteit, The Netherlands

Speakers:
- Dr. Edgar Karssing, Neynrode Business Universiteit, The Netherlands and Ms. Suzanne Verheij, Policy Advisor Integrity, Dutch National Integrity Bureau
Workshop 4. Risk Areas: Public Procurement

This workshop will review the application of policy instruments for preventing corruption in the whole public procurement process, from definition of needs through the tendering process, to contract management and payment. Participants will discuss how to promote the implementation of the OECD Principles for Enhancing Integrity in Public Procurement through enhanced transparency, accountability and control. For example, participants will be invited to consider emerging practical tools and give directions for developing a comprehensive toolkit for actors with responsibility to keep government contracts clean, such as procurement officials, competition authorities or donor agencies.

Chair: Mr. Koos Roest, Adviser on Strategic Policy, Directorate-General for Governance and Kingdom Relations, Ministry of the Interior and Kingdom Relations, The Netherlands

Moderator: Prof. Martin Trybus, School of Law, University of Birmingham

Speakers:
- Mr. Monkid Mestassi, Secretary General, Ministry of Economic and General Affairs

- OECD Horizontal Presentation on Public Procurement from Instruments to Tools: János Bertók (Integrity and Innovation, GOV); Antonio Capobianco (Competition, DAF); Sara Fyson (Aid effectiveness, DCD); and Nicola Ehlermann-Cache (Private Sector Development, DAF)

15:30 Coffee break

16:00 Plenary session for reporting back from workshops and discussion on results

17:25 Conclusions of day one

17:45 Cocktail for participants offered by the Netherlands
5 May, Morning session

09:15-11:00  Two thematic parallel workshops

**Workshop 5. Integrity Framework: Assessing implementation and impact**

At this workshop participants will share efforts to assess the implementation of integrity measures and their impact. Participants will examine, in particular, what data is available on measures for fostering a culture of integrity and preventing corruption in public sector organisations. Discussion will identify what data and benchmarks managers and policy-makers need for tracking progress.

**Chair:** Mr. Michel Barrau, Director, Central Service for Corruption Prevention, France

**Moderator:** Mr. Wouter Van Dooren, Department of Political Sciences, University of Antwerp, Belgium

**Speakers:**
- Mr. Joe Gangloff, Deputy Director, Office Government Ethics, USA
- Mr. Nicolas Raigorodsky, General Coordinator, National Ministry of Health, Argentina

**Workshop 6. Risk Areas: Avoiding conflict of interest in the context of the financial crisis**

This workshop will focus on new forms of conflict of interest and specifically address emerging challenges such as avoiding conflict of interest in post-employment. The “Revolving door” between the public and the regulated sector, in particular in financial institutions, raised concerns to review existing practices. Participants will be invited to share experiences of current practices as well as emerging proposals, for example to enhance transparency through disclosure by decision makers at national, sub-national and supranational levels.

**Chair:** Ms. Jane Ley, Deputy Director, Office Government Ethics, USA

**Moderator:** Prof. David Zussman, Jarislowsky Chair in Public Sector Management, University of Ottawa, Canada

**Speakers:**
- Ms. Sue Gray, Head of Propriety and Ethics, Cabinet Office, United Kingdom
- Mr. José Ernanne Pinheiro, Commissioner, Public Ethics Commission, Presidency of the Republic of Brazil

11:00  *Coffee break*

11:30  **Plenary** session for reporting back from workshops and panel discussion on results led by chair.

12:45  Conclusions of the Forum

13:00  **Reception for participants and the Public Governance Committee**