

**DEVELOPMENT CO-OPERATION DIRECTORATE
Development Assistance Committee**

Cancels & replaces the same document of 18 December 2008

Working Party on Aid Effectiveness

SUMMARY OF THE 13TH MEETING

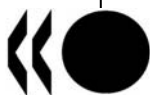
Held on 25-26 November 2008 at OECD, Paris

An advance copy of the draft summary was circulated to Members for comments on 4 December 2008. This revised version is submitted FOR APPROVAL at the next WP-EFF meeting to be held in the first quarter of 2009.

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WORKING PARTY ON AID EFFECTIVENESS

DRAFT SUMMARY OF THE 13TH MEETING

Held on 25-26 November 2008 at OECD, Paris

I. INTRODUCTION

1. In opening the meeting, the Chair (Jan Cedergren) welcomed new participants who had joined as observers including the Better Aid Platform of civil society organisations, AWEPA¹, Inter-Parliamentary Union and UCLG². The agenda for the meeting was adopted [DCD/DAC/EFF/A(2008)13]. The summary of the last meeting [DCD/DAC/EFF/M(2008)12] was also approved with a request to mention that division of labour should be led by partner countries in § 7 - 4th bullet.

II. REPORT ON THE HLF-3

a) Chairman's Summary

2. Members expressed their appreciation for the readability and accuracy of the HLF-3 Summary [DCD/DAC/EFF/A(2008)30]. The text will be slightly revised to include written edits from the US. In response to queries, the Chair clarified that all countries and inter-governmental organisations present in Accra would be considered as having endorsed the AAA as well as the Paris Declaration unless they explicitly stated otherwise. A full list will be added to the Summary. Lessons learned from the consultation and negotiation process will also be collected for the benefit of HLF-4 but not included in the Summary itself.

b) Accounting for the HLF-3

3. Members agreed to transfer funds earmarked for HLF-3 activities (about \$ 115,000) from the OECD to the World Bank so that all HLF-3 expenses can be covered and the accounts closed as indicated in the HLF-3 financial report [DCD/DAC/EFF/(2008)35].

III. IMPLEMENTING THE AAA

a) Members' Plans to implement the AAA

4. The Secretariat (Misaki Watanabe) introduced the main actions emerging from WP-EFF Members' 'one-page' responses to immediate AAA commitments as submitted and summarised in [DCD/DAC/EFF/(2008)34/REV1]. Several Members called for bolder actions to expedite implementation and to strengthen action plans at country level where partner country leadership is critical. Several partner countries noted the lack of local donor responsiveness and pleaded for stronger communication from headquarters on the AAA commitments. There was much support for replicating this reporting exercise on a regular basis. The Secretariat invited Members to share their action plans for posting on the website.

¹ AWEPA: Association of European Parliamentarians for Africa

² UCLG: United Cities and Local Governments

b) Presentation from the Joint Ventures and Task Teams

5. Representatives from Joint Ventures and Task Teams presented proposals for further work in their respective areas drawing on plans set out in [DCD/DAC/EFF/(2008)34/REV1] as follows:

Box 1. Presentation from the Joint Ventures and Task Teams	
Activity	Introduced by
Civil society and aid effectiveness	Serge Snrech – France Caroline Leclerc – Canada Brian Tomlinson – Better Aid Platform Liz Steele – Better Aid Platform
Division of labour	Philipp Knill – Germany
Capacity Development Alliance	Talaat Abdel-Malek – Egypt
Health as a tracer sector	Andrew Cassels – WHO
Public Financial Management	Sarah Fyson – OECD Secretariat
Procurement	Micheal Lawrance – OECD Secretariat
Managing for development results	Stefan Schmidt – OECD Secretariat Joan Boer – Co-Chair JV-MfDR
Fragile States	Serge Snrech – France

6. The DAC Chair (Eckhard Deutscher) indicated that the follow-up to Accra would be high on the agenda of the DAC Senior Level Meeting in December. The OECD was also urging Heads of State in donor countries to reaffirm the ODA commitments made in Gleneagles.

IV. THE WP-EFF AFTER ACCRA

7. The Secretariat (Brenda Killen) introduced proposals for reorganising the WP-EFF after Accra to expand membership, adjust working methods, reorient the main areas of work and secure adequate financing for the 2009-2010 biennium as outlined in [DCD/DAC/EFF/A(2008)32].

a) Mandate and Work Programme

8. Following a first round of discussion on the WP-EFF future mandate and work programme, the Chair summarised the main points and invited comments on his summary which was circulated during the meeting (see Box 2 below).

Box 2. Chair's summary of the WP-EFF discussion on the future mandate and work programme

1. Key concept: "implementation at country level". We have two years to go – short time span. There is a sense of urgency since Accra. This is reflected in the AAA.
2. The agenda needs to be more Partner Country (PC) driven. Different proposals were made concerning how this could be done. An example is the Capacity Development Alliance and PC suggestions from South Africa yesterday. We need a better institutional structure for the PC participation. More PC proposals needed.

3. The Working Party (WP-EFF) needs to work more with developing concrete outputs/results, deliverables and deadlines and recognise now that we have HLF-4 in sight.
4. There was a reasonable consensus on the four suggested clusters of work. There need to be lead actors for the four clusters. i.e. volunteers who would have the initial task of working out a draft programme of work for the cluster including:
 - Refining priorities.
 - Defining obtainable results and outputs with deadlines – suggesting suitable task teams.
 - Horizontal networking to avoid overlapping/change content.
 - Securing strong PC participation.
5. The WP-EFF suggested more horizontal exchanges and networking in order to learn from others. A possibility could be to have a Community of Practice for Donors to deal for example with incentives and headquarters - field communications.
6. The WP-EFF said that they wanted simple, flexible structures with possible variable geometry to be able to focus on specific issues in a result-oriented way.
7. The WP-EFF said that application of tools was more important than inventing new ones.
8. We noted the importance of south-south cooperation and triangular cooperation and maybe one way of promoting this could be to establish a special task team led by a volunteering country (along the lines of the Capacity Development Alliance).
9. We took note of the missing private sector (although we have private foundations in the WP-EFF). We could look for a lead country to examine this.
10. We need to mobilise political pressure and involvement in our agenda and build communication and outreach. OECD/DAC could take the lead on this.
11. In reaching out to the country level we thought of using the regional level. What about looking at the regional development banks and the regional UN organisations e.g. economic commissions, for that support role?
12. Some issues should go to the SLM of the DAC in December.
13. We said that it is important to monitor progress carefully and put pressure on ourselves to really deliver results.

9. Members shared their appreciation for the Chair's summary. Several reinforced the need to give more prominence to managing for development results which, as one of the five Principles of the Paris Declaration, deserved a more visible work programme in the new structure. Similarly, mutual accountability should be more explicitly recognised as a specific issue with a challenging target to achieve. In addition, Members asked to build into the clusters the important cross-cutting themes and sectors emphasised in Accra which, they felt, should be kept and mainstreamed through special efforts (e.g. gender, human rights, environment, health).

b) Membership and Structure

10. The Chair opened the floor for a round of comments on the proposed membership, executive committee and financing.

(i) WP-EFF Membership

11. Members favoured an inclusive Membership made up of the proposed five categories³. Some suggested including representatives of the private sector in addition to the non-profit civil society organisations. It was also requested to maintain equal representation between donors and partner countries and to include CSO expertise at sub-group levels. In view of the growing size, it was accepted that the WP-EFF plenary comprising some 80 Members would meet only every 9-12 months.

(ii) Executive Committee.

12. Members also agreed on having a smaller, more manageable executive or steering body representative of the WP-EFF membership with a maximum of 20 dedicated representatives. It should reflect the WP-EFF geographical balance and diverse constituencies as well as the right mix of technical expertise including leaders from the clusters.

13. This body should have a clear mandate from WP-EFF to strategically guide and co-ordinate the work with the capacity to deliver results. It should have strong terms of reference specifying its role and responsibilities i.e. push implementation forward, tackle technical subjects, bring up political issues, provide insights for WP-EFF discussion and follow-up on WP-EFF decisions and strategic directions approved in plenary or through electronic exchange. It should promote transparency and communication at all levels especially between WP-EFF and the clusters.

(iii) Clusters of work

14. Members supported a bottom-up approach with a focus on implementation at country level and dialogue/outreach through regional channels where WP-EFF would act as a catalytic partnership to foster country implementation, international co-ordination, communication, policy guidance and monitoring. Members agreed that the WP-EFF structure -- to be discussed over the coming months -- should remain simple along the lines of the proposed clusters subsuming a limited number of time-bound, operationally-oriented task teams in charge of delivering concrete outputs. The Working Party clusters should concentrate primarily on the dissemination and application of existing tools and good practice and develop new ones only where gaps are identified.

15. It was argued that the clusters should be more demand-driven and focus on the priorities of partner countries such as the communication gap between headquarters and the field, delegation of authority to the field, incentives, capacity development, South/South co-operation and division of labour.

16. Members also supported a donor/partner co-leadership of the clusters and task teams. In response to the Chair's call for volunteer interim leaders to start scoping work under the proposed clusters, the following Members accepted to take the lead in the initial phase:

Box 3. Volunteers to lead initial work on the clusters	
1. Ownership	Switzerland and Tanzania
2. Country systems	Ghana and Netherlands
3. Transparent and responsible aid	Germany
4. Assessing progress	OECD and Evaluation Reference Group

³ (1) Countries receiving ODA; (2) Countries both receiving and providing assistance; (3) Countries reporting ODA to the DAC; (4) Multilateral organisations; (5) CSOs, foundations, local governments and parliaments.

17. In order to help developing countries drive the work and increase their voice several Members also suggested seconding partner country staff to the Secretariat. It was agreed to explore the feasibility of this approach within OECD.

(iv) Financing

18. Members looked forward to a clear-cut budget and pleaded for pool-funding to secure financing of jointly agreed priorities in the future work programme.

V. PREPARATION OF THE EVALUATION OF THE PARIS DECLARATION: PHASE 2

19. The Co-Chairs of the Reference Group for the Paris Declaration Evaluation (Niels Dabelstein and V. Sivagnanasothy) outlined next steps for starting phase 2 of the evaluation in close consultation with WP-EFF as the 'commissioning agent', while preserving independent governance of the process. The first meeting of the Reference Group will take place on 11-13 February with interactions expected with the WP-EFF clusters to define the work and arrive at a common evaluation framework. Partner countries were invited to participate in the next phase which will allow for increased partner country participation, expanding from 8 to 15-20 country studies. The aim will be to complete and synthesise the evaluation studies by end-2010.

VI. SELECTION OF THE NEW CHAIR

20. The Secretariat (Richard Carey) reported on the process for electing the new WP-EFF Chair and announced that, with Members' agreement, another letter inviting further applications would be issued to enlarge the search for potential candidates. In the meantime Jan Cedergren, the current Chair will continue serving until Members agree on the nomination of his successor at the next meeting scheduled for the 31 March-1 April 2009.

VII. NEXT STEPS

21. In concluding, the Chair recalled the next steps:

- Members who did not have a chance before the meeting were invited to submit their one-page response on actions to implement immediate AAA commitments by 10 December 2008.
- Members were also invited to send further comments on the WP-EFF mandate, membership, work programme, structure and financing before 10 December 2008. Based on Members' oral and written suggestions, the Secretariat will issue a new proposal by 16 January 2009 for feedback and subsequent decision through the electronic procedure.
- The Secretariat will distribute guidance on clusters by 10 December 2008 to help lead volunteers develop work programmes with support from the relevant task teams. Drawing on the above, the clusters will be expected to report to the Secretariat on their work programme by end-February 2009 for onward distribution to WP-EFF.

22. Finally, the Chair noted for information that two countries, Colombia and Korea, had generously offered to host the 4th High Level Forum in 2011. A decision on the venue will be made later in the process.

**WORKING PARTY ON AID EFFECTIVENESS (WP-EFF)
LIST OF DOCUMENTS
13th Meeting Held On 25-26 November 2008**

I - ADOPTION OF THE AGENDA AND SUMMARY OF THE LAST MEETING	
Draft Annotated Agenda of the 13th Meeting	DCD/DAC/EFF/A(2008)13
Draft Summary of the WP-EFF 12th Meeting -9-11 July 2008	DCD/DAC/EFF/M(2008)12
II - REPORT ON HLF-3	
Chair's Summary - Accra High Level Forum on Aid Effectiveness	DCD/DAC/EFF(2008)30
Preliminary list of the Countries and Organisations who endorsed the AAA	Room Document No 3
Accounting for the HLF-3 – Third High Level Forum on Aid Effectiveness – Financial Report	DCD/DAC/EFF(2008)35
III - IMPLEMENTING THE AAA	
Implementing the Accra Agenda for Action - Part I: WP-EFF Members' Responses to Immediate AAA Commitments - Part II : Joint Ventures and Task Teams Recommendations	DCD/DAC/EFF(2008)34/REV1
Beyond Accra: Implementing the Agenda for Action by K. Y. Amoako, President, African Center for Economic Transformation	Room Document No 2
Update on the Open Forum for CSO Development Effectiveness	www.cso-effectiveness.org
IV - THE WP-EFF AFTER ACCRA	
The Working Party on Aid Effectiveness after Accra: Proposed Mandate, Work Programme and Structure	DCD/DAC/EFF(2008)32
Proposal for the re-organisation of the WP-EFF membership	OECD Letter – 22 October 2008
List of current Members of the Working Party on Aid Effectiveness	
Letter from the Better Aid Platform to the WP-EFF Chair, Jan Cedergren , Re: Proposals to the WP-EFF on the AAA	
Working Collaboration with the Working Party on Aid Effectiveness and Associated Structures – Proposal by the Global Programs Learning Group	
V. PREPARATION OF THE EVALUATION OF THE PARIS DECLARATION PHASE 2	
Briefing note on Phase two of the Evaluation of the Paris Declaration	Room Document No1
VI. SELECTION OF THE NEW CHAIR	
Follow-Up on Nomination of the New Chairman of the Working Party on Aid Effectiveness	DCD/DIR(2008)21
Selection of a New Chairperson for the Working Party on Aid Effectiveness	DCD/DIR(2008)22

WORKING PARTY ON AID EFFECTIVENESS (WP-EFF)

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