DRAFT SUMMARY RECORDS

9TH MEETING OF THE DAC FRAGILE STATES GROUP (FSG), JOINT FSG-CPDC MEETING &
THE 12TH MEETING OF THE DAC NETWORK ON CONFLICT PEACE AND DEVELOPMENT CO-
OPERATION

20-22 November 2007
World Bank Offices in Paris

This document is submitted FOR APPROVAL at the next meetings of the Fragile States Group and DAC Network on Conflict, Peace and Development Co-operation.

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INTRODUCTION

1. Jean-Marc Châtaigner (FSG Co-Chair) welcomed participants and highlighted some of the most pressing, overarching issues for the FSG, such as the need to progress the merger process with CPDC and the urgency of agreeing proposals for the 2009/10 Programme of Work and Budget (PWB).

2. The Co-Chair welcomed the work of the State-Building and Whole-of-Government Task Teams, which had held their meetings the day before.

3. The agenda of the 9th FSG meeting (19/20/21 November) and the summary record of the last meeting were approved.

AID AND DEVELOPMENT EFFECTIVENESS IN FRAGILE STATES

4. The Secretariat (Misaki Watanabe) presented the roadmap to the Accra High-Level Forum 3 and the 2008 Monitoring Survey of the Paris Declaration. Possible FSG contributions for the HLF3 include a roundtable on aid effectiveness in situations of fragility and conflict (subsequently approved by the HLF 3 Steering Committee on 30 November), input into the HLF3 Progress Report, contributions to the marketplace and input into the Accra Agenda for Action (AAA). With respects to the 2008 Monitoring Survey, it is envisaged to increase the coverage of fragile states and a number of countries have been invited. The format of the 2008 Survey will give more space for qualitative information and thus provide an opportunity to better capture some of the specific aid effectiveness issues in fragile states. Country results may then be analyzed specifically from a fragile states angle.

5. Sarah Cliffe (FSG Co-Chair) briefed members about two studies that will be commissioned to inform the FSG contribution to Accra: (i) The Paris Declaration on Aid Effectiveness: its applicability in situations of fragility and conflict (undertaken jointly between the Paris Declaration Evaluation and the FSG), and (ii) development effectiveness in situations of fragility and conflict. The studies will need to be finalised by mid-March to allow the FSG to review the consolidated input for Accra at the next FSG meeting in mid-2008. Members welcomed the terms of reference (TORs) for both studies and stressed the importance of clearly distinguishing between the aid and development effectiveness dimensions. Close communications between both streams would be required and input from the FSG Task Teams should be sought to inform the respective work. Some members stressed the need to proceed with care when selecting pilot countries under the aid effectiveness consultancy in order not to duplicate similar country-level initiatives or overburden partner countries. Members stressed the importance of partner country participation and the need to involve regional organisations and non-DAC donors in the organisation of a potential roundtable at the HLF 3.

NEXT STEPS

6. A core group consisting of France, Sweden, the UK, UNDP, the World Bank, the US, Germany (participation subsequently withdrawn) and possibly Canada has been set up to support the preparations for
the Accra HLF3, including contributions to the AAA and the HLF 3 Progress Report. Members of the core group will also review a proposal from the Institute for State Effectiveness (ISE) received in response to the consultancy on development effectiveness in fragile states. The Secretariat will explore options to contribute to the market place of HLF 3. All members were invited to share additional suggestions on the FSG contribution to Accra with the Secretariat.

7. Preparations for a roundtable for the HLF 3 (pending approval) will include the identification of suitable Co-Chairs, the organisation of consultations with partner countries (members suggested involving Burundi, Haiti, Afghanistan and Liberia) and regional/international organisations (e.g. the PBC) and, based on the two consultancies above, the preparation of a roundtable report by June 2008.

8. The Chair concluded that the Secretariat will provide the FSG with a written update on progress in early 2008.

The Principles

9. The Secretariat (Stephan Massing) briefed members on the status of planned roadshows (potential interest by France, Finland, the European Commission, the Netherlands and Switzerland). Representatives from Norway and Sweden shared their experience in organising a roadshow in their capitals. The UK briefed members about a workshop on fragile states held with DFID field staff and the strong interest by country offices in receiving more operational guidance.

10. The Secretariat (Juana de Catheu) introduced the benchmarking tool that consists of questions and indicators derived from the Principles. The tool has been used in the DAC Peer Reviews for the EC, Canada, and Finland and is currently being used for the Peer Review of France. Members welcomed the tool as a useful instrument but felt that more time would be required to further refine it. Questions and examples should be identified drawing on the most recent research (including ongoing work by the Task Teams) and should not duplicate existing indicators, as for example used under the Paris Declaration monitoring framework. Sarah Cliffe emphasised that the Principles are a living document that should be supplemented over time, including accommodating lessons generated by the use of the benchmarking tool, but that there are no plans to revisit the Principles at this stage.

Next steps

11. Members were invited to keep the Secretariat informed about their interest in a roadshow and share comments on the benchmarking tool. The Secretariat will prepare a short note on the experience and lessons in using the benchmarking tool in Peer Reviews in early 2008. The consultancy on the applicability of the Paris Declaration to situations of conflict and fragility will contribute to the refinement of the benchmarking tool.

Resource Allocations to Fragile States

12. Co-Chair Jean-Marc Châtaigner introduced the session by highlighting the fact that aid allocation is on the agenda of both the upcoming Global Forum on Development and the Senior Level Meeting (SLM) in December 2007.

13. The Secretariat (Juana de Catheu) presented the 2007 Report “Monitoring Resource Flows to Fragile States”, noting that the report, now in its third year, identifies three categories of fragile states: (i) countries that receive low levels of ODA, yet have high needs and comparatively good institutional
performance; (ii) countries that receive low levels of ODA, have high needs, but have poor institutional performance ratings, and as such may warrant innovative ways of engaging rather than scaled up resources; (iii) countries that have benefited from rising levels of aid, but still warrant monitoring as aid tends to tail off roughly five years after a crisis.

14. In addition, the report this year has introduced an innovation, by including illustrative data on flows from non-DAC donors; non-official flows through NGOs and foundations; non-ODA flows such as peacekeeping and other security-related donor expenditures; remittances, export earnings and other domestic revenues; and foreign direct investment.

15. Invited to comment on the usefulness of the report, on possible improvements to the methodology, and on the usefulness of including illustrative data on non-ODA flows, members’ comments revolve around:

1. The need to extract key messages for senior level officials and decision-makers on resource allocations, particularly in view of the upcoming SLM; and generally to disseminate the findings and make formal links with committees and working groups outside the FSG and which bring together decision-makers on resource allocations;

2. The need for deeper analysis such as country-specific considerations on aid absorption and generally to recognize that aid volumes are one part of the fragile states equation, which includes governance, aid absorption, how aid is managed, speed of response, aid volatility—a major external shock to fragile state systems—and non-aid factors such as security, trade and investment. For example, it could be useful to analyze how donors can engage in the most challenging contexts (poor institutional performance).

3. Emphasis on the need to highlight marginalized countries but complement this with data on non-aid factors. This should support dialogue among donors on aid to fragile states, for example in the context of the EC Code of Conduct on Division of Labour.

16. Co-Chair Jean-Marc Châtaigner stressed the importance of giving visibility to this work, and suggested organising an event with the UN Peacebuilding Commission—which is carrying out similar work and aiming to enhance both the rapid response and long-term engagement of the international community in conflict-affected countries—in mid 2008, or around the Doha Review of the Monterrey Consensus (second half of 2008).

Next Steps

17. The Secretariat will prepare a two-page summary of key messages from the Report, highlighting countries of concern and circulate it to the FSG. The Secretariat will make this paper available at the Global Forum and SLM. In 2008, the Secretariat will commission a report similar to the 2007 report (same typology and non ODA flows), deepening context-based analysis for some country cases such as the most challenging fragile states. The Secretariat will liaise with the UN Peacebuilding Support Office to organize a possible event (with a public, outreach dimension) close to the next FSG meeting.

State Building in Fragile States

18. Alain Whaites (Co-Chair of the State Building Task Team) gave an overview of the outcome of the 2nd Task Team meeting held on 19 November. Based on comments and feedback received by the Task Team, the framing paper will be finalised by mid-December. In parallel, the authors will prepare a short
summary, reflecting the main points of consensus, which will be discussed at a workshop hosted by DFID on 29-30 January 2008. The workshop will also initiate a mapping of current donor work in the area of state-building and identify additional pieces of research work. The meeting will be open to interested GOVNET members.

19. Rahul Chandran (Centre on International Cooperation) presented the key elements of the state-building framing paper and the comments that had been received by Task Team members. Members welcomed the paper as an important and timely contribution. The focus on political processes was appreciated. It was highlighted that support to state-building requires a whole-of-government approach and guidance may be needed from the DAC on how to steer engagement with others parts of OECD governments.

20. The presentation of the concept note on the African Conference on state building by James Wahome (AfDB) was welcomed. The tentative conference date has been shifted to July 2008. A meeting between the African Union and the AfDB will be held shortly to agree on the concept note, format, agenda and venue. It was suggested that the planned conference should take full stock of other meetings that have been held recently on related topics. Judith Karl (Co-Chair of the State Building Task Team) informed members that the overall objective for phase 2 of the workstream would be to prepare broad guidelines on state building in fragile states. The African conference in mid 2008 would provide an important opportunity to discuss draft guidance.

21. The Secretariat (Stephan Massing) introduced the policy brief, the discussion paper and the fact sheets on service delivery in fragile states, recalling that these products close the 2006 workstream on this issue. It was generally felt that the policy brief and discussion paper are useful and comprehensive documents but that some of the fact sheets are outdated given that other OECD publications had advanced this work since then (i.e. the SSR Handbook). It was thus agreed to only publish the policy brief and the discussion paper taking into account further comments by members.

Next steps

22. The Secretariat will circulate the state building framing paper to GOVNET and CPDC. Members are invited to submit comments on the framing paper and the service delivery documents to the Secretariat by 30 November. The AfDB will update the Task Team on progress towards the African conference at the London workshop in January 2008.

Conclusions

23. Sarah Cliffe recalled the conclusions and next steps of the various items discussed during the day and updated members on the status of the FSG work plan. The FSG deliverables envisaged for 2007 have either been completed or work is well underway to finalize them.

24. The Secretariat (Juana de Catheu and Ben Dickinson) reminded members that the FSG intranet is online, containing meeting documents and other resources related to the various work streams of the Group. Members were invited to use this collective platform and to continue sharing useful resources for the intranet with the Secretariat. Finally, members were informed about the FSG calendar of events on the intranet and were invited to provide the Secretariat with input in terms of upcoming and planned FSG related events.

25. The next plenary meeting of the Fragile States Group will take place in May/June 2008, back to back with the CPDC plenary meeting.
SUMMARY RECORD OF THE JOINT FSG-CPDC MEETING

21 NOVEMBER 2007

CPDC-FSG Merger

26. Steve Groff, Deputy Director Development Cooperation Directorate, opened the meeting by introducing recently appointed Secretariat staff: Asbjorn Wee and Rory Keane (CPDC) and Juana de Catheu and Stephan Massing (FSG). Nicole Gesnot (DAC FSG Facilitator, Canada) and Joseph Fuellenbach (DAC CPDC Facilitator, Germany) provided background to the DAC’s Programme of Work and Budget (PWB) process for 2009/10 and on the recently completed evaluation of the DAC, emphasising the need for prioritising future work. Steve Groff outlined the key PWB milestones ahead, including approval by the DAC on 22 January 2008 of the long list of output proposals and the deadline for completion of the voting by 15 February 2008. Sarah Cliffe and Inger Buxton updated the meeting on the process of merging the CPDC and FSG, highlighting the excellent work of the joint Merger Focus Group and the need to focus now on the draft mandate for the new Network and the compressed timeline for submitting 2009/10 PWB proposals to the DAC by 30th November.

27. During the discussion members made the following suggestions. Concerning the mandate, ODA eligibility should be linked to the security and development pillar and greater emphasis should be given to whole-of-government approaches. Concerning aid and development effectiveness, the results focus should be balanced with continued work on aid effectiveness. It was suggested security and development work should include a future agenda on overall relations between the military, the diplomatic and the development community. Concerning state-building, conflict prevention and peace-building, clarity was needed between these concepts and more work would be needed to draw out the potential power and benefits of combining these ideas. The peace building work in post-conflict settings needed to be balanced with continued focus on conflict prevention. State-building must be seen as a long term, on-going process with preventative aspects.

28. General comments focused on the need to draft punchier more prioritised proposal titles and outputs; to address possible post-conflict situation bias; to include GOVNET members in future state-building deliberations; to make clear the unique comparative advantages of the DAC and complementarities to other international partners; the need to clarify the future level of work on ODA eligibility issues; the importance of gender aspects (UN Security Council Resolution 1325 on Women, Peace and Security).

29. In summarising the session, Sarah Cliffe concluded that the Mandate and PWB templates would be revised and circulated to members under a 24 hours no objection procedure in the week of 26th November in order that the final submissions could be delivered to the DAC by 30th November. Key issues for the PWB templates included the strengthening of terms and titles, increased emphasis on implementation, addressing any post-conflict bias, making clearer distinctions between conflict prevention, peace-building and state-building and indicating that each work stream would potentially have an association with all DAC bodies and groups. Updating of the three concept papers which underpin the PWB proposals would be done prior to the mid 2008 CPDC/FSG plenary. Resource allocation work, which does not feature as a 2009/10 proposal, would be taken forward under the broader DAC scaling-up work stream and the Global Forum process although the FSG would need to analyse data made available on an ongoing basis.
Outreach to non-DAC Donors

30. In introducing this session, Jean-Marc Châtaigner requested Fabio Cassese, DAC Delegate for Italy and Co-Chair of the DAC’s informal group on outreach, to provide the meeting with the DAC perspective on recent outreach efforts with non-DAC donors. Mr Cassese noted the importance of the DAC’s Subsidiary Bodies in leading substantive dialogue with non-DAC donors, for example engaging non-DAC donors in a specific post-conflict setting. Japan highlighted the need for careful and thorough research prior to engaging with non-DAC donors. In this regard, Japan has recently carried out research on China which it is happy to share with members.

31. In terms of tactical engagement, France suggested that non-DAC donors could be invited to next year’s meeting with the AU and ADB on state-building. Non-DAC donors could be invited to Accra as observers. UNDP suggested that non-DAC donors could be engaged directly in the development of OECD guidance.

32. In conclusion, the Chair suggested that a case by case approach to engagement would be needed, taking opportunities to extend invitations to relevant FSG and CPDC events. Briefing material for headquarters on key work with non-DAC donors could be useful, as suggested by New Zealand.

Next steps:

- It was agreed that the Secretariat would gather evidence of current and proposed engagement with non-DAC donors on issues of conflict and fragility and forward a short submission to the DAC informal group on outreach in early 2008.

Aid Effectiveness in Situations of Fragility and Conflict

33. Sarah Cliffe briefed members on preparations for the HLF 3Accra meeting to be held in September 2008. The FSG had begun work on development effectiveness and a paper is being commissioned by the Secretariat. DFID was leading a second paper on aid effectiveness. This would gather material on implementing and tracking the Principles as an integral part of the Paris Declaration. The Co-Chairs of the FSG and CPDC have written jointly to the Chair of the Working Party on Aid Effectiveness with a proposal for a Roundtable at Accra on fragility and conflict—the outcome would be clear in December. Germany, France, Sweden, the UK, UNDP, the World Bank, the US and Canada had agreed to participate in a sub-group to prepare for Accra. CPDC members would be actively involved and the CPDC and FSG would work together on preparations.

34. In conclusion, it was agreed that the FSG and CPDC would need to track developments closely, not least because inputs into the Accra Action Agenda will be pre-negotiated well in advance of the Accra HLF. If agreed, consideration would be given later to how to resource the Roundtable and to contribute to the market place at Accra.

Next steps:

- The Secretariat was requested to update members of the CPDC and FSG in writing in early 2008, outlining recent developments and the timetable for preparations for Accra.
Whole-of-Government Approaches and Integrated Planning in Fragile States

35. Sarah Cliffe reminded participants that the DAC (19 June 2007) had agreed the three thematic whole-of-government meetings but expected an update on progress at its meeting of 18 April 2008. The HLM (21-22 May 2008) would judge whether a senior officials’ meeting on this topic would be desirable and consider the proposed timing (second half 2008).

36. Whole-of-Government Task Team Co-Chair Peter Waddell-Wood summarized the discussion at the Task Team meeting held on 19 November. While great progress has been made and the three thematic meetings are on track, there need to be clear objectives, a clear focus on the whole-of-government dimension and the specific challenges of fragile states, and recognition of the state building agenda. In practical terms, there will be coordination among the three meetings to avoid duplications and overburdening potential participants, and full use of the intranet will be made. Careful consideration would be given to inputs from partner countries.

37. Norway and the World Bank—on behalf of Norway, the World Bank and UNDGO—presented the status of the Diplomacy & Development and Integrated Planning meeting (scheduled for 11-12 February 2008), inviting inputs from members on country examples. The Netherlands presented the status of the Security System Reform meeting (scheduled for March/April 2008), which will aim to clarify the concept of SSR, what it takes to have a whole-of-government approach, and financing SSR. Terms of Reference will be circulated in December 2008. Australia—on behalf of France and Australia—presented the status of the Public Financial Management (PFM) meeting (scheduled for March 2008), summarizing comments received during the Task Team meeting, and also welcomed members’ inputs for country case studies. Switzerland also committed to holding a whole-of-government meeting at the end of 2008 in order to bring all the results together from the specific meetings.

38. Several members requested some clarifications on the level and range of participation in all meetings, on whether the PFM meeting would include discussion of budget support; and generally expressed interest in participating. Comments included the need to include defense, as well as ministries of foreign affairs, interior and justice; to consider civilian-military relations (a possible meeting on civilian-military relations could be an additional stepping stone towards the possible senior officials’ meeting); to inform the SLM of the upcoming whole-of-government meetings; to feed the results of the national consultations on SSR that have taken place so far into the whole-of-government SSR meeting; to include partner countries and learn about their experience with whole-of-government donor engagement.

Next steps

- Each host will progress the organization of its meeting along the lines discussed above. In January, the Secretariat will ensure a letter from the DAC to the SLM officials with a plan for the three thematic meetings once dates are pinned down.

Early Warning and Conflict Prevention

39. France briefed the meeting about a study on early warning systems that has been carried out for the Ministry of Foreign Affairs assessing the systems used by five bilateral donors and several regional organisations in Africa.

40. The Secretariat (Stephan Massing) presented the TOR on mapping of early warning and response systems. Comments stressed the need to carry out a focused study that would concentrate on how early warning systems can be used for early action and highlight institutional constraints and bottlenecks in
applying early warning information as well as lessons learned from support to early warning mechanisms and efforts in developing countries.

Next steps

41. The mapping exercise will be conducted over the next three months and results presented at the next joint FSG/CPDC session in mid-2008, which will decide whether to develop this work further.

Any Other Business

42. The Secretariat (Ben Dickinson) updated the group on the Partnership for Democratic Governance (PDG) and the decision of the OECD Council in July 2007 to host the PDG Advisory Unit at the OECD. A strong case for this had been made given the on-going OECD work of the FSG and CPDC and the opportunity to ensure close linkages with both groups. UNDP will play an important role with its network in the field.

43. The Secretariat informed members that all pledges for the joint FSG/CPDC account had been received. A new pledging window for the CPDC has been opened, however, to meet additional costs associated with the dissemination of the SSR Handbook.
Welcome, Adoption of the Agenda/Summary Record and Update from the Chairs

44. The meeting was opened by the CPDC Co-Chairs (EC – Inger Buxton, and Switzerland – Cristina Hoyos). Rory Keane and Asbjorn Wee - the two new members of the DAC Secretariat responsible for the CPDC - introduced themselves. The meeting adopted the summary record of the 11th meeting of the CPDC as well as the agenda of the 12th meeting, and CPDC vice-chair Josef Fullenbach (DAC delegate and DAC facilitator for CPDC, Germany) set the scene for discussions by providing a short overview on DAC priorities relating to the CPDC. The Secretariat (Alexandra Trzeciak-Duval) provided a short overview on the issues addressed and main findings of the Wilton Park Conference on conflict prevention and development cooperation in Africa (8-11 November) see [http://www.wiltonpark.org.uk/themes/environment/pastconference.aspx?confref=WP889](http://www.wiltonpark.org.uk/themes/environment/pastconference.aspx?confref=WP889).

45. The Chairs addressed the issue of financing for the CPDC. The Secretariat (Ben Dickinson) pointed out to members that a pledging window was opened on the 26 October 2007 and that the DAC has authorised a request for 130,000 Euro for the CPDC given the unforeseen costs associated with developing and taking forward the SSR Handbook.

Next steps:

- Both the EC and Australia signalled that they are considering responding to the request positively.

Security and Development

46. The Secretariat (Rory Keane) provided an update on CPDC work on SSR over the last few months, focusing on dissemination and translation of the SSR handbook, preparing for in-country consultations on SSR, outreach and the process of finalising the SSR training module. Members were briefed that an SSR in-country consultation will take place in Burundi on the 4-5 December, while consultations in early 2008 are planned for Central African Republic and Guinea Bissau. Members were also informed that the Spanish version of the SSR handbook will be finalised by the end of the year, while the Portuguese version is nearing completion.

46. UNDP (Peter Batchelor) provided an update on the recent African workshop on SSR held in Cape Town (November 2007) and briefed the meeting on the process of developing the UN Secretary General’s Report on SSR, which is aimed to be finalised by the end of the year. UNDP highlighted that the OECD can play an important role in assisting the African Union develop its SSR strategy, based on requests received by the African Union.

47. During a tour de table members provided details on their support for SSR and OECD SSR related work. The Netherlands provided details about a national whole-of-government meeting on SSR held in October; Sweden highlighted the OECD SSR pilot training course held in October for relevant ministries; Australia has disseminated the OECD SSR handbook to relevant government colleagues and is also
interested in supporting SSR work in Timor Leste and Tonga; Canada will launch the OECD SSR handbook in January 2008 and has an inter-departmental working group on SSR, which will draft Canada’s whole-of-government framework; the UK is restructuring SSDAT at the moment; Norway is developing a national SSR strategy, based on the OECD approach; France expressed satisfaction that the SSR handbook has been translated into French. France held an SSR training last summer for justice and police advisors; Japan has undertaken research on SSR mapping (available if interested); the EC piloted the OECD SSR training module last June, the EC, RELEX training department has now agreed to do regular SSR training and the training at the European Defense College now includes an introduction to SSR.

48. Belgium expressed support for in-country SSR consultations planned for Burundi on 4-5 December, but noted that preparation time was short. Other members commented that in-country consultations should not only focus on post-conflict countries and that consultations must be sensitive to political contexts in the respective countries.

49. The Netherlands also briefed the meeting on its commitment to hold an international whole-of-government meeting on SSR, planned for March/April 2008.

Next steps:

- In preparation for the meeting, the Netherlands will share the terms of reference in the coming weeks. The SSR Whole-of-Government meeting would be informed by feedback deriving from the in-country consultations.

50. Sweden briefed the meeting about a Saferworld project proposal to monitor the impact of OECD SSR work on the ground.

Next steps

- The Saferworld project proposal was circulated during the meeting and members were invited to acquaint themselves with it.

51. The Chair concluded that it is important to continue the in-country consultations and members needed to come together to organise events and volunteer to take the lead. Early indications and information of potential and planned consultations would be needed and communication at the field and headquarter levels would be essential. An outstanding request from the Bolivian Government for SSR support also needs to be followed up.

Next steps:

- The Secretariat will re-circulate the letter received from the Bolivian authorities, which requested OECD support for SSR.

Armed Violence Reduction (AVR)

52. UNDP (Peter Batchelor) provided an overview of the draft OECD guidance on AVR, while the UK (Kate Joseph) outlined the process to date in developing the guidance. The UK also emphasised the need to broaden the AVR Critical Review Panel with relevant expertise from the South.
Next steps

- Members were asked to provide names for the Critical Review Panel by the end of January.

53. UNDP (Paul Eavis) provided details about the substance of the guidance, noting that the OECD hired consultants - SAS and SecDev Associated - have undertaken primary research in 15 countries in order to feed practical examples and lessons learnt into the draft guidance. The consultants have also analysed 15 PRSPs and 85 UNDAFS. UNDP informed members that the focus of the draft is on operational and programmatic issues and should lead to very practical and operational recommendations to field staff. The innovation of the guidance is the focus on programming in non-conflict countries/settings, which have serious violence problems. The guidance draws on lessons learnt, including for example the importance of evidence based programming, the focus on the municipal level and the need for a conflict sensitive lens.

54. The Secretariat also provided details on the consultations that have taken place as part of the drafting process.

55. There was agreement among members on the need to focus the guidance on the cost of armed violence as this may motivate donors to engage in AVR. A number of members (UK, Switzerland, World Bank) emphasised the need to look at the economic benefit from investing in AVR. There is also a need to link the guidance to the governance agenda and also to focus on the municipal level of governance (as AVR programming is often successful at this level).

56. Sweden pointed out the difficulty of selling the AVR concept and the problem of explaining why donors need yet another new concept. Therefore there is an argument to be made for integrating the AVR work into the SSR work stream. Others, including UNDP and the EC underlined that while there are strong links to SSR there are also aspects that SSR does not cover. France pointed out the need for a focus on SALW. UNDP noted that SALW has been dealt with in a number of international documents and that the purpose of the AVR guidance should be development effectiveness. A number of members emphasised the need for practical tools that can help in implementation, rather than a focus on further conceptual work.

57. Sweden emphasised that the guidance should also focus on gender and specifically UN Resolution 1325. Spain also noted the need to focus on gender.

58. The Secretariat put forward a calendar of next steps in developing the guidance during the Security and Development Task Team meeting held on the 23 November. Members were also invited to think about how CPDC could connect with non-OECD donors regarding the AVR work.

Evaluating Conflict Prevention and Peacebuilding

59. The Chair (Cristina Hoyos) provided an update on the work stream, highlighting the significant efforts made by members of the joint Steering Group and the Secretariat in this process, as well as the interest that this work has generated among members of the two networks – more than 20 sets of substantive comments were received on the first draft of the guidance. Copies of “An Approach to DAC Guidance on Conflict Prevention and Peacebuilding (CPPB) Activities”, which will be published in the OECD Journal on Development 2007, Volume 8, No. 3, were circulated during the meeting.

60. The Joint Secretariat (Megan Kennedy from the Evaluation Network) gave an overview of recent work undertaken to complete the draft guidance. Most member comments have been taken into consideration in the final draft, which has been approved by the Joint Steering Group and will be circulated to all members early December.
61. The Chair emphasized that the guidance will be applied in several countries over the course of one year prior to finalisation. Rather than establishing separate processes and initiatives for applying the guidance, members were encouraged to rely on planned or ongoing evaluations, and to coordinate closely with evaluation colleagues. The option of joint evaluations was also highlighted, and would be in line with commitments made in the context of the Paris Declaration. Generally, members stressed the need to raise awareness among NGOs regarding evaluating conflict prevention and peace building activities.

Next steps:

- To initiate the application period, network members were invited to participate in a planning meeting in Bern on the 21-22 of January 2007. Invitations for this meeting will be sent out during the last week of November, and members were asked to confirm their participation by mid-December, and also indicate whether there are partner country representatives and civil society groups that they envisage working with during the application process that should be invited to this meeting.

62. During the tour de table, members indicated strong interest in and support for the work, and numerous positive comments were made on the outputs presented and the progress with the draft guidance. Members also expressed eagerness to take this work forward into the application process and to participate in the Bern planning meeting.

53. DFID and Switzerland elaborated on ongoing efforts to undertake a joint evaluation of donor activities in Sri Lanka, and informed the network that a consultative mission would be in Colombo during the second week of December to explore options for what could be covered during this evaluation.

Next steps:

- Several members (including EC, Germany, Denmark, and World Bank) expressed interest in participating in the Sri Lanka evaluation, and it was agreed that a short information note outlining the purpose and process would be circulated to all members in advance of the upcoming consultation mission. In addition, UNDP suggested applying the draft guidance to an upcoming regional peace building evaluation in the Pacific, and offered to share the guidance during a workshop in Fiji in February.

54. Members also raised the issue of how to bring the work forward in the context of the CPDC-FSG merger and future pillars of work, to ensure that the work encourages behavioural change once finalized. The ultimate goal of the workstream – to improve development effectiveness through learning and knowledge sharing – was emphasized, and some members mentioned the importance of looking further at issues pertaining to the feedback loop and implications for upstream efforts in terms of policy and program design.

Next steps:

- In addition, members suggested presenting the work during the FSG/PBC meeting, which will be held in May/June 2008, and to invite a representative from the PBSO to the Bern meeting.

55. DAC Delegate Josef Fullenbach pointed out that this work stream is breaking new ground, and provides good showcase of how a Subsidiary Body can have a real-world impact through targeted efforts
to develop much needed methodologies and clarify terminology and concepts. There are clear links to ongoing DAC efforts to improve aid effectiveness through measuring development results and impact.

**Next steps:**

- The meeting agreed the Secretariat should brief the DAC about this joint CPDC/Evaluation Network output during its meeting in March 2008.

**Dissemination, Outreach and Training:**

66. The Secretariat (Rory Keane and Asbjorn Wee) provided an overview of the training modules on SSR and Conflict Prevention and Peacebuilding that will be finalised by the end of February 2008. Both modules will include train-the-trainer and e-learning components. Members were briefed on the outcome of earlier pilot testing of both courses and were also informed about the upcoming train-the-trainers pilot testing due to take place in Bad Honnef (Bonn, Germany) on the 24-25-26 November 2007.

67. Members expressed satisfaction with the process, and agreed to the usefulness of creating common products that can clarify and bring together key concepts in a user-friendly format. Based on the significant progress made over the past months, there was agreement that the Secretariat should finalize the training modules as soon as possible and disseminate them broadly through all possible channels, recognizing that dissemination is a top priority for the DAC.

56. In the discussion, members raised questions regarding the intellectual property rights of CPDC material and emphasized that the training modules should be widely circulated as it is in the interest of the DAC that its material is being used by DAC and non-DAC members and other organisations and institutions.

**Next steps:**

- In terms of dissemination, members and the Secretariat agreed that it would be best to send the modules to members headquarters, who would then forward to field offices and training partner institutions.

69. The Secretariat (Rory Keane) introduced a non-paper on how to ensure continued delivery of high-quality SSR training, which had been developed and submitted by DCAF on behalf on fifteen established training institutes. The non-paper proposed the development of a network of training organisations that would form an association in order to provide SSR training to donors based partly on the OECD SSR training module. The non-paper also proposed that the association could feed into the process of updating OECD SSR training materials. The majority of members did not see any direct role for the CPDC in developing such an association and most members indicated that this issue should be taken forward outside the DAC especially as DAC’s competence is not on training. However, the Netherlands pointed out that the proposed training association could be a suitable structure through which to disseminate OECD SSR training materials and also to ensure quality control when it comes to the provision of such training. Furthermore, members stressed the importance of including training associations in the South in the delivery of SSR trainings.

70. Germany (as chair of the Train4Dev sub-group on conflict prevention and peacebuilding) provided a brief update on the work of the group and highlighted a wish to work closely with the CPDC on training issues.
71. The Chair informed members that the Peer Review Content Guide had been finalized and is being used in ongoing Peer Reviews. DAC Delegate Josef Fullenbach provided an overview of the guide and highlighted the usefulness of having CPDC input throughout the Peer Review process. Canada (having recently undergone a Peer Review) noted that perhaps a broader reflection on Peer Reviews was required.

Overview of other work streams

Official Development Assistance (ODA):

72. DAC Delegate Josef Fullenbach set the scene by recalling that the April 2007 HLM requested that CPDC undertake a one-off data collection and look at best practices for non-ODA eligible expenditure on security and conflict issues.

73. The Secretariat (Asbjorn Wee) provided a brief overview of the purpose of this work stream, which is to look at how ODA and non-ODA eligible activities, and financing, can work together towards common objectives. An important aspect in this will be to establish a process to gather good practice on contributions to conflict and security activities and to explore options to encourage recording, monitoring and financing of non-ODA activities.

74. The Netherlands presented a proposal to initiate the work through a panel discussion in the context of the international whole-of-government thematic meeting on SSR that will be organized in 2008. The aim of this discussion would be to establish a process for gathering good practice and to explore options for ensuring political support to making non-ODA funding available.

75. During the tour de table, members expressed support for the proposed approach. In particular, Norway offered to support the Dutch in facilitating discussion at expert level on what counts as ODA.

57. The network was informed that the ODA casebook (DCD/DAC(2007)20/REV1) had been finalized, and that it will be declassified shortly.

Human Rights and Conflict:

76. The Secretariat (Asbjorn Wee and Sebatian Bartsch) gave an update of the process so far and presented the draft scoping paper that examines donor policy in both fields. Based on its findings, this joint CPDC and GOVNET work stream has initiated a process of developing four programming notes on: Youth and armed violence; DDR; transitional justice; and service delivery (health and education) in fragile states.

77. Sweden, as co-chair of the work stream, presented a proposal for undertaking country level stocktaking to gather specific experience and information regarding areas of overlap on the four focus topics, and to draw lessons learned on how to improve coordination between the two fields in policies and programming. Potential countries include Colombia, East Timor, Afghanistan, DRC, and Bosnia and Herzegovina, and members were encouraged to indicate whether they would be interested in joining any of the stocktaking events and also to suggest additional countries that could be examined.

78. During the discussion, members expressed support for and interest in participating in the process. Switzerland informed the network that they will be able to finance and lead the work in Bosnia and Herzegovina. Spain confirmed that they can co-lead the country work in Colombia. UNDP pointed out that
a possible outcome could be greater clarity on definitions, in particular given that the G77 at present puts a different emphasis on human rights than many western donors.

Conclusions:

79. In summarising the meeting, the Co-Chairs highlighted the following key points from the meeting.

Voluntary contributions:

80. Members acknowledged the DAC call for financial contributions to the CPDC, to which Australia and EC intend to respond positively.

Security system reform:

81. The meeting received an overview of the CPDC SSR work and benefited from a tour de table, which highlighted members intense level of activity on SSR. The meeting also benefited from an update on the UN Secretary General’s report on SSR, and members were called to support the next steps in the UN process.

82. Members also strongly supported in-country SSR consultations as a good basis for behavioural change, dissemination and outreach. It was agreed that every effort should be made to keep members informed and coordinated on consultations, while it was also agreed that consultations should not just focus on crisis countries. Members were invited to come forward with suggestions on additional in-country consultations.

83. Members discussed the upcoming international whole-of-government meeting on SSR and welcomed the Netherlands offer to provide the terms of reference for the meeting before the end of the year. The meeting also supported the Netherlands initiative to have a financing discussion within the framework of the international whole-of-government meeting on SSR scheduled for March/April 2008. It was agreed that this financial discussion can act as a first step in responding to the HLM request to look at non-ODA financial flows.

Armed violence:

84. On the issue of Armed Violence Reduction members received an update on the guidance. There was agreement that the AVR Critical Review Panel should be expanded to include partners from the South. Members were invited to provide names of suitable experts.

85. Members strongly supported the process and plans for applying the guidance, and emphasized the timeliness of the draft guidance in terms of filling an important gap.

Evaluation guidance:

86. Members expressed interest in participating in the Bern planning meeting in January and to use the draft guidance in planned evaluation efforts. An invitation to the meeting will be circulated during the last week of November and the draft guidance will be available in early December.
87. Several members also indicated that they would be willing to participate in the joint application of the guidance in Sri Lanka. DFID and Switzerland will circulate a short information note on the process by the end of November.

88. The Network agreed that it would be important to provide the DAC with an update of the progress of the Evaluation work. It tasked the Secretariat to do so in March 2008.

**Outreach and training:**

89. On the issue of training, it was agreed to finalise the modules as soon as possible and then disseminate the modules broadly. Members were invited to continue to coordinate on training, invite each other to training events and provide feed-back on the CPDC modules. CPDC finances are available to carry out one more train-the-trainers event. It was agreed that the CPDC should not be delivering training, nor be directly involved in setting up training networks.

**Other issues:**

90. In future meetings time would be dedicated to discussing concrete proposals on emerging important issues, such as engagement with non-DAC donors and climate related issues.
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