Working Party on Aid Effectiveness and Donor Practices

DRAFT SUMMARY OF THE FOURTH MEETING OF THE WORKING PARTY ON AID EFFECTIVENESS AND DONOR PRACTICES

Held on 24-25 January 2005, at the World Bank office: 66 avenue d'Iéna - Paris 16ème

This document is submitted FOR APPROVAL at the fifth meeting of the Working Party on Aid Effectiveness to be held on 30-31 May 2005.

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## TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Item</th>
<th>Description</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Item 1</td>
<td>Adoption of the Agenda and Draft Summary of the last meeting</td>
<td>3</td>
</tr>
<tr>
<td>Item 2</td>
<td>Review of the first consultative draft of the HLF 2 Paris Declaration</td>
<td>3</td>
</tr>
<tr>
<td>Item 3</td>
<td>Review and approval of documents prepared by the WP-EFF subgroups</td>
<td>4</td>
</tr>
<tr>
<td>Item 4</td>
<td>Preparations for the 2nd High Level Forum on Aid Effectiveness (HLF 2)</td>
<td>4</td>
</tr>
<tr>
<td>Item 5</td>
<td>The emerging post-Paris agenda and the WP-EFF future work programme</td>
<td>4</td>
</tr>
<tr>
<td>Item 6</td>
<td>Items for information</td>
<td>5</td>
</tr>
</tbody>
</table>

ANNEX - FINAL LIST OF PARTICIPANTS ........................................................................................................... 6
WORKING PARTY ON AID EFFECTIVENESS AND DONOR PRACTICES

DRAFT SUMMARY OF THE FOURTH MEETING

HELD ON 24-25 JANUARY 2005

Item 1 Adoption of the Agenda and Draft Summary of the last meeting

1. The agenda was adopted and the summary of the last meeting held on 19 November 2004 was approved [DCD/DAC/EFF/M(2004)14/PROV].

Item 2 Review of the first consultative draft of the HLF 2 Paris Declaration

2. The Chair, Michel Reveyrand, opened the floor for comments on the first draft of the Declaration to be submitted to the High Level Forum on Aid Effectiveness (HLF). Participants expressed their appreciation for the overall structure and contents. Regarding the first part, there was a convergence of views on the need to:

- Keep it focused, crisp and succinct.
- Strike a balance between partner and donor commitments to make it less donor-focused and to reflect mutual accountability throughout the Declaration.
- Enshrine the Rome Declaration and reiterate the Rome commitments wherever appropriate.
- Strengthen references to good governance and the fight against corruption as key to improving aid effectiveness.
- Maintain the emphasis on fragile states and the integration of global funds but avoid diluting the focus of the Declaration by adding on a whole range of development areas on top of environment and gender.
- Be more specific on capacity development and recognize the diversity in country capacities.
- Reinforce the commitment to achieving further progress on aid untying
- Strengthen the section on monitoring specifying the need for leadership and funding for the follow-up process.
- Mention the Good Practice Papers on procurement and public financial management to make them more binding.
- Suggest a date for the next HLF which strikes a balance between keeping pressure on follow-up and a realistic time frame for progress to be made.

3. Turning to Annex A on Joint Commitments, Participants suggested to restructure the text under four major headings: ownership, alignment, harmonization and results and to add a section on mutual accountability and monitoring. They committed to send detailed comments in writing.

4. An informal group of participants volunteered to meet in the margins of the meeting to discuss Annex B on the proposed indicators for monitoring progress and related time-bound targets. Subsequent discussions in plenary showed that (i) some members were not prepared to agree on targets in the absence of baselines; (ii) some could go along with most indicators and asked for setting a deadline before or after the Forum to reach a consensus on targets; and (iii) others, stressing high expectations raised in the international community, impelled a sense of urgency to move forward just weeks before the Forum in order to have a set of monitorable indicators and “aspirational” targets ready for HLF endorsement. In this
connection, the DAC Chair, Richard Manning, recalled that the DAC SLM clearly expected an agreement on a core set of indicators that could be monitored over time. It was also pointed out that the indicators and targets could be used for qualitative as well as quantitative assessments.

5. Taking into account Members’ suggestions and feedback received from other stakeholders including the upcoming CSO Forum on 3 February, it was decided to produce a 2nd draft for distribution to HLF participants by 4 February.

**Item 3 Review and approval of documents prepared by the WP-EFF subgroups**

6. Pending proposed amendments and inclusion of further written comments, Participants approved the following documents for publication:

- Report on Aid Effectiveness for the 2nd High Level Forum: Review of Progress, Challenges and Opportunities.
- DAC Survey on Progress in Harmonisation and Alignment in 14 Partner Countries.

**Item 4 Preparations for the 2nd High Level Forum on Aid Effectiveness (HLF 2)**

7. The Chair of the HLF Steering Committee, Colin Bruce and the Chair of the HLF Core Group, Jean-Claude Faure, updated participants on HLF preparations and the CSO Forum. It was agreed that the drafting group for finalising the Declaration, due to meet in the margins of the Forum, would be composed of Steering Committee members and additional partner countries showing interest. Members were reminded to come forth with pledges for funding the participation of developing country participants.

**Item 5 The emerging post-Paris agenda and the WP-EFF future work programme**

8. Based on a Secretariat note [DCD/DAC/EFF(2005)6], Participants shared initial views on WP-EFF future work in light of the emerging post-Paris agenda. There was strong support for focusing on **monitoring** where the DAC had a clear comparative advantage. It was proposed that the Working Party come up with a monitoring plan including a responsibility matrix identifying actions/actors and existing monitoring systems in the DAC and beyond.

9. In the DAC, there would be a need to look at building blocks already in place: Peer Review methodologies; the scope for using JCLA more effectively; revision of the template for self-reporting; periodic progress reports; replication of the DAC -14 country Survey on Harmonisation and Alignment; and specific evaluations by the Evaluation Network. It was recognised that Peer Reviews had a very strong leverage but were limited to an internal donor process. It was important to engage partner countries to take the lead on monitoring and to involve multilateral organisations. The emphasis should be on monitoring at country level making use of existing fora rather than creating parallel systems that would add burdens on partners and local donors. In this context, it would be necessary to monitor how the community of donors act at country level. While the exercise conducted in Nicaragua had produced good results, it was very time-consuming and resource-intensive. The DAC role should be one of co-ordination, quality assurance, comparing country experience and performance, aggregating data and synthesising results. It

1. Joint Country Learning Assessment on Harmonisation and Alignment conducted in Nicaragua.
should contribute to assess progress by reviewing both the impact of donors working collectively at country level and what each donor is doing globally.

10. With regard to facilitation, several participants expressed reservations about the capacity of the Working Party to engage at country level given limited Secretariat staff and financial resources, and the absence of direct relations with the field. In view of the need to reach out to a much wider group of partner countries (moving from 18 countries in Rome to 60 countries expected to sign on to the Paris Declaration), some suggested rather to promote regional approaches to maintain a broad coverage and to involve field managers. In their view, facilitation would have to be done in concert with multilateral organisations and regional development banks which have a comparative advantage. Moving from the formulation of good practice to implementation and capacity development in the areas of public financial management and procurement would also call for specific forms of facilitation. Active dissemination of the Paris Declaration should be central to the next phase taking a pro-active advocacy approach.

11. Participants generally felt that analytical work could be scaled down particularly in the areas of public financial management and procurement but supported completing conceptual and good practice work on managing for development results. Some felt a need for carrying on analysis on aid allocations, predictability, complementarity, and fragile states in the Working Party or elsewhere.

**Item 6 Items for information**

12. Participants were briefed on the following issues:

- France presented its proposal for a DAC Recommendation on increasing the co-ordination and harmonisation of development assistance. Participants were informed that the DAC had decided to take up the issue at the DAC HLM on 3 March.
- Luxembourg outlined the conclusions from the report produced by the EU Ad Hoc Working Party on Harmonisation.

13. In addition, the Secretariat reported on:

- The progress report to the 2005 DAC HLM on implementing the 2001 DAC recommendation on untying ODA to the LDCs.
- The ECA/OECD-DAC Mutual Review of Development Effectiveness and SPA on-going work focusing on the outcome of the Johannesburg meeting held on 16-20 January 2005.
- The Senior Level Meeting on Development Effectiveness in Fragile States just held in London (January 2005)
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