Working Party on Aid Effectiveness and Donor Practices

DRAFT SUMMARY OF THE THIRD MEETING OF THE WORKING PARTY ON AID EFFECTIVENESS AND DONOR PRACTICES

Held on 19 November 2004, Paris

This draft summary is submitted FOR APPROVAL at the fourth meeting of the Working Party on Aid Effectiveness and Donor Practices to be held on 24-25 January 2005.

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WORKING PARTY ON AID EFFECTIVENESS AND DONOR PRACTICES

DRAFT SUMMARY OF THE THIRD MEETING

HELD ON 19 NOVEMBER 2004

Item 1  Adoption of the Agenda and Summary Record of the last meeting


Item 2  Overview of progress in WP-EFF Subgroups:

2. The Chair, Michel Reveyrand (France) introduced the agenda and set out the objectives of the meeting in the context of the upcoming DAC Senior Level Meeting (8-9 December 2004) and the 2nd High Level Forum on Aid Effectiveness (March 2005). He then invited the Subgroup Chairs to report on work in progress in their respective areas.

3. **Task Team on Harmonisation and Alignment (TTHA)**: the Co-Chairs, Colin Bruce (WB) and Bo Westman (Sweden) summarised the outcome of the TTHA meeting held earlier in the week (on 15-16 November). Most of the Task Team processes and outputs were being successfully completed including the 14-country DAC Survey on Harmonization and Alignment; Joint Country Learning and Assessment (JCLA) – Nicaragua; study on incentives for harmonisation and alignment; draft synthesis of donor self-reporting; and good practice paper on providing support to sector programmes.

4. Members congratulated the Task Team on the results achieved and provided directions on future work: promote peer reviews at field level and ask partners to take a central role in monitoring; make H&A an integral part of regular DAC peer reviews and strengthen this existing mechanism; link the incentives study to the peer reviews; complete individual self-reporting; involve emerging donors in the H&A process; address harmonization and alignment in fragile states; and scale-up facilitation and implementation at country level.

5. **Joint Venture on Public Financial Management (JV-PFM)**: The Chair, David Shand (WB), reported that discussions in the JV-PFM meeting held the previous days (17-18 November) revealed considerable consensus on the good practice papers currently under development on the topics of budget support, capacity development in PFM, and aid predictability. It was agreed to combine these papers into a single volume for future publication in the DAC Guidelines and Reference Series. This volume would also include the paper on sector approaches prepared by the TTHA and an annex describing a strengthened approach on supporting PFM reforms in partner countries — the annex was elaborated in partnership with PEFA. For its part, IFAC-PSC was making further progress on developing accounting standards for development and humanitarian assistance.

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1 Public Expenditure and Financial Accountability Programme
2 The Public Sector Committee of the International Federation of Accountants
6. **Joint Venture on Managing for Development Results (JV-Results):** The Co-Chair, Bruce Purdue (AsDB), recalled that the Joint Venture had just undergone a complete change in management (at both co-chairs and Secretariat levels). Compared to other WP-EFF subgroups, it was embarking on new territory, with an initial focus on conceptual work and identification of good practice. This included working on a Source Book (with illustrations of good principles); a note on emerging donor practices in results-based country programming; a report on donor practices in aid allocations; and assessment of agency performance. The Chair emphasized the need to involve partner countries in the JV work.

7. In the ensuing discussion, Members reaffirmed the importance of the “results” agenda. Some proposed to take a medium-term view, looking beyond the HLF2 rather than pressuring the group to produce documents within the next two months. Others impelled some sense of urgency arguing that donors need to show results to help justify increased aid levels. Emphasis on outcomes and impact was important as much for partners as for donors, hence the need to address capacity development in this area.

8. **Joint Venture on Procurement (JV-Procurement):** The Chair, Steven Chard (UK), updated members on plans for the joint OECD/DAC-World Bank Round Table to be held in Johannesburg on 2 December 2004 that were discussed at the last JV meeting on 22 October 2004. The RT was expected to agree on a set of common strategies, approaches and tools for strengthening procurement systems in partner countries that was developed over the last two years under the Round Table process. The three main building blocks of guidance to donors – on mainstreaming, capacity development, and benchmarking/monitoring/evaluation – once they are endorsed by the RT participants would be combined into a single volume to be published in the *DAC Guidelines and Reference Series*.

9. The good practice papers were welcomed as a timely input for the HLF2. Questions were raised about the extent to which partner countries were upgrading their procurement systems to meet accepted standards and about the amount of aid channeled through partner country procurement systems. It was pointed out that reliable data to answer these kinds of questions do not yet exist, but that efforts would be made to develop monitoring mechanisms as the RT process moves into implementation.

10. **Special session on Aid Untying:** The Acting Representative, Stephen Chard, (UK) reported on the Special Session on Aid Untying held on 21 October 2004. He underlined that the issue of untying aid is an integral part of the aid effectiveness agenda and should, thus, be addressed in the HLF-2 Declaration and Progress Report. In addition, he announced (i) the future release of the 2005 Progress Report on Implementing the 2001 DAC Recommendation on Untying ODA to the LDCs; and (ii) the completion of the Assessment of the Development Effectiveness of Food Aid and the Effects of its Tying Status. Some Members supported the proposal to explore avenues to expand the coverage of the current Recommendation, while others instead favoured focusing on strengthening its implementation.

**Item 3 Preparations for the 2nd High Level Forum on Aid Effectiveness (HLF-2)**

Paris, March 2005

11. Colin Bruce, Chair of the HLF2 Steering Committee (SC), updated Members on preparations for the Forum in the light of the SC meeting held the previous day. He also briefed members on the proposal to convene a meeting of NGOs on 3 February as a preparatory event alongside the regional workshops. Members weighed the pros and cons of broadening vs. deepening the HLF 2 agenda beyond the Rome commitments. They welcomed efforts to extend invitations to a widening number of partner countries, beyond those present in Rome, and to emerging donors, as well as civil society representatives. Finally, Members insisted on the need to make the Forum attractive for Ministerial participation, and to link its outcome to preparations for the UN five-year-review of the Millennium Declaration later in the year.
Item 4 HLF-2 Progress Report

12. The Secretariat summed up comments made by TTHA and JV-PFM members at meetings convened earlier in the week. WP-EFF Members expressed general satisfaction with the draft Report and supported the proposed revisions. They further stressed the following points which were generally set in the broader context of the anticipated post-Paris agenda: the report and HLF2 should lead to clear monitorable outcomes; the “results” agenda should become more prominent by inclusion of a separate chapter; capacity development, as a rising concern, would equally deserve stronger treatment. There would be need also to differentiate the specific contexts of low-income vs. middle-income countries; to mention the harmonisation/alignment problems faced by global funds; and address complementarity issues. These suggestions and further written comments due by 24 November would feature in the next version of the Report to be released for the December DAC SLM.

13. In the course of the discussion, France reiterated its earlier proposal to get agreement on the principle of working on a DAC Recommendation that would send a clear signal that donors are strongly committed to achieve greater harmonisation, alignment, results and overall aid effectiveness. Several members responded positively to this initiative and expressed interest in follow-up discussions within the DAC.

14. It was agreed that the Nicaragua Action Plan adopted in October in the context of the JCLA process be circulated. Further thoughts would be given on ways to monitor its implementation as part of follow-up reviews.

Item 5 Issues Paper: Framework for an HLF-2 Declaration and Agenda for Action

15. The DAC Chair, Richard Manning, introduced the Issues Paper which was prepared to facilitate discussion in the WP-EFF subgroups and in the regional workshops on the possible key elements of an HLF-2 Declaration. Taking into account participants’ comments, the next step would be to prepare a political Declaration setting out the international context, status of progress, vision, and actions. Members agreed that these actions/commitments would have to be concrete and measurable, if possible time-bound, with specific targets and indicators to facilitate monitoring. It was decided that a menu of options, from which to select these commitments, would be presented to the DAC SLM for discussion on 8 December.

Item 6 Conclusions and next steps

16. In this final session, the Chair summarised the main decisions as outlined under the above items. It was decided that the next meeting would be held the week of 24 January 2005 in order to review final versions of documents for dissemination at the HLF-2 and beyond, and to start discussing future work in the context of the post-Paris agenda.
**LIST OF DOCUMENTS**

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DAC WORKING PARTY ON AID EFFECTIVENESS AND DONOR PRACTICES

THIRD MEETING, 19 NOVEMBER 2004

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