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TOWARD THE DEVELOPMENT OF SECTORAL FINANCIAL POSITIONS AND
FLOWS IN A FROM-WHOM-TO-WHOM FRAMEWORK

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Toward the Development of Sectoral Financial Positions and Flows in a From-whom-to-whom Framework

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[Date]

Abstract:

The global crisis of 2008 highlighted the need to understand financial interconnectedness among the various sectors of an economy and between them and their counterparties in the rest of the world. In addition, the financial interconnectedness is also to be understood as an integral part of the linkages between real and financial economies. Although, the System of National Accounts (*SNA*) provides an overarching framework for the development of such macroeconomic statistics, application of this kind of analysis has been hampered by the lack of adequate data. This article reviews the attributes of the *SNA* as a framework for integrated macroeconomic accounts, explores application of *SNA* principles for developing data on inter-sectoral financial linkages, reviews some important experiences that will be of use in the development of fully integrated macroeconomic accounts, and outlines activities and steps to implement sectoral accounts and balance sheets, including sectoral financial positions and flows in a from-whom-to-whom framework in the future.

Keywords: flow of funds, balance sheets, financial account, financial positions, financial flows, balance sheet approach, national accounts

JEL classification: E01, C82

1. Introduction

In the wake of the 2008 financial and economic crisis, the G-20 economies asked the Financial Stability Board (FSB) and the International Monetary Fund (IMF) to identify data gaps shedding light on economic and financial vulnerabilities, and make recommendations whose implementation by countries would close those gaps. The FSB and IMF came up with 20 recommendations covering a wide range of economic and financial statistics. The IMF and the FSB undertook extensive consultations with users and compilers of economic and financial statistics¹ and produced a set of recommendations structured around four themes: build-up of risks in the financial sector, cross-border financial linkages, vulnerability of domestic economies to shocks, and improving communication of official statistics.² These

¹ For instance the senior officials conference of July 2009, the papers for which are available at <http://www.imf.org/external/np/seminars/eng/2009/usersconf/index.htm>. Information on subsequent global conferences is available at <http://www.imf.org/external/data.htm>.

² For a brief description of current status and policy relevance of these data initiatives, see IMF working paper *Why are the G-20 Data Gaps Initiative and the SDDS Plus Relevant for Financial Stability Analysis*, 2013, by Robert Heath.

data initiatives are known as G-20 Data Gaps Initiative³ (DGI) that has been endorsed by the G-20 Finance Ministers and Central Bank Governors⁴ and the IMF's International Monetary and Financial Committee. To coordinate the work among the international agencies, the IMF set up the Inter-Agency Group on Economic and Financial Statistics (IAG).⁵

Recommendation 15 of the DGI calls for developing “a strategy to promote the compilation and dissemination of the balance sheet approach, flow of funds, and sectoral data more generally, starting with the G-20 economies.” The objective of Recommendation 15 is to expand the dissemination and reporting of internationally comparable and detailed full sequence of national accounts by institutional sectors on an annual and quarterly basis by both G-20 economies as well as non-G-20 advanced and emerging market economies. This expansion would involve improving the compilation of sectoral national accounts in terms of details (sub-sectors and asset details), closing data gaps, and developing financial positions and flows on a *from-whom-to-whom* basis. This article emphasizes the development of integrated macroeconomic accounts that relate income, current expenditures, disposable income, saving, investment in nonfinancial assets and financial assets, revaluation and other changes in assets and liabilities, changes in net worth, and balance sheets. The article, however, focuses on the implementation of sectoral financial positions and flows on a from-whom-to-whom basis.

The functioning of economic and financial systems involves interactions/exchanges and debtor/creditor relationships among all economic entities that may have different motivations and functions, engage in different activities, and have different behaviors. With the increasing role of domestic and international markets, which are becoming more complex, sophisticated, and integrated as well as innovating new products and services; the nature and intensity of interrelationships and linkages among and within groups of entities (sub-sectors) and among and within the various functions (for example; production, consumption, capital accumulation, and financial investment) are also going through drastic transformations. It is, therefore, imperative to understand not only the characteristics of a sub-sector or a function, but also the inter-linkages among the subsectors and functions. The analytic and policy responses related to a sub-sector or a function should take into account the intended and unintended implications on other sub-sectors and functions. Only an integrated statistical framework that presents macroeconomic statistics for all sectors and subsectors in a consistent way can meet the analytic and policy needs for information arising from highly interconnected economic and financial systems.

³ See <http://www.imf.org/external/np/g20/pdf/102909.pdf> and www.imf.org/external/data.htm#add.

⁴ The Communiqué of Finance Ministers and Central Bank Governors of the G-20, Mexico City, Mexico, November 4–5, 2012, states that “Recognizing the need for adequate statistical resources, we endorse the progress report of the FSB and the IMF on closing information gaps, and in particular look forward to the implementation of the data reporting templates for global systemically important financial institutions.” <http://www.g20mexico.org>.

⁵ The members of the IAG are the Bank for International Settlements (BIS), the European Central Bank (ECB), Eurostat, the IMF (Chair), the Organisation for Economic Co-operation and Development (OECD), the United Nations Statistics Division (UNSD), and the World Bank. This work is undertaken in consultation with the FSB.

Academics, analysts, and policymakers have given increasing attention to the balance sheets and wealth of the economic sectors because financial and economic crises are characterized by abrupt revaluations or other changes in the capital positions of key sectors of the economy. The data of interest thus comprise not only the balance sheets but also the accumulation accounts for each economic sector within an economy, showing the level as well as the change in sectoral balance sheet positions broken down into three of the principal types of flows in the *SNA*: changes in position arising from transactions, revaluations, and other changes in the volume of assets. Although sectoral balance sheets and accumulation accounts, integrated with sectoral current accounts showing production, income and current expenditure flows, are envisaged in the present and two previous national accounting standards, their implementation has been uneven even among the advanced economies.

The global crisis of 2008 highlighted particularly the need to understand financial interconnectedness among the various sectors of an economy and between them and their counterparties in the rest of the world. This kind of analysis has been most seriously hampered by the lack of adequate data among the G-20 economies. Although some recent improvements in the development of statistical methodologies and data availability have supported the compilation of partial financial balance sheet and accumulation account data on a from-whom-to-whom basis, a fully integrated approach for sectoral financial positions and flows within the macroeconomic statistics framework is yet to be achieved. Thus, Recommendation 15 also implies, through its reference to compiling “flow of funds” statistics, compilation of breakdowns of the financial positions and flows of each economic sector by its counterparty sectors. Datasets providing this kind of information are said to provide “from-whom-to-whom” financial statistics, also known as “three-dimensional approach for presenting financial statistics that provide both debtor and creditor information for each financial instrument.

The *SNA* provides an integrated framework for developing sectoral financial positions and flows on a from-whom-to-whom basis because its underlying principles ensure that the linkages of the economic and financial actions of an economy are captured.⁶ However, the *SNA*'s standard presentation is not explicitly designed to show the inter-sectoral linkages, as traditionally it has focused primarily on answering “who does what,” but not “who does what with whom.” As the *SNA* is the internationally accepted methodology for the compilation of the national accounts, the lack of prominence it gives to the from-whom-to-whom principle for data compilation and presentation may be one of the reasons why these statistics are not more widely available.

Promoting the implementation of the *SNA* sectoral accounts with from-whom-to-whom inter-sectoral relationships for financial positions and flows thus is an important step in filling one of the most significant data gaps identified during the 2008 global crisis. The integrated

⁶ In 2008 the United Nations Statistical Commission approved the *System of National Accounts 2008* (2008 *SNA*). The final version of the 2008 *SNA* was released by the UN in September 2009 on its external website at <http://unstats.un.org/unsd/nationalaccount/sna2008.asp>.

framework on a from-whom-to-whom basis allows answering questions like “*Who is financing whom, in what amount, and with which type of financial instrument?*” A key lesson from the 2008 global crisis is that understanding the balance sheet strength of an entity or a sub-sector alone is not sufficient. It is also important to understand risks, vulnerabilities and spillover effects arising from the financial interconnection. As regards the allocation of income, it also permits tracing who is paying/receiving income (e.g., interest) to/from whom. The from-whom-to-whom compilation approach also enhances the quality and consistency of data by providing a systematic tool for cross-checking, data validation and balancing opportunities as well as filling data gaps.

Countries are at different stages of implementation of the sectoral accounts and balance sheets. Designing and implementing changes to or initiating new data collection systems are costly and priorities must therefore be established among the various potential improvements. Implementation of sectoral financial positions and flows on a from-whom-to-whom basis is considered to be the most challenging in terms of resource requirements and data collection. Further, more detailed data on a counterparty basis implies a need to address the issue of confidentiality, especially for small economies or highly specialized economies.

The flexibility provided by the *SNA* in terms of the level of detail of data compilation and presentation should also allow the use of this framework to comply with the requirements of other analytical tools for the assessment of financial vulnerabilities and risks. One such tool is the IMF’s Balance Sheet Approach (BSA) that provides a breakdown of counterparty positions in financial assets and liabilities by maturity and currency (domestic and foreign).

Following this introduction, Section 2 of this article elaborates how the *SNA* can provide an integrated framework for compiling sectoral financial positions and flows on a from-whom-to-whom basis and ensuring consistency among the different domains of the macroeconomic accounts. Section 3 describes developments in accounting on a from-whom-to-whom basis. Section 4 discusses the initiatives at the international and country levels for the implementation of the integrated sectoral national accounts and balance sheets. Section 5 contains some preliminary thoughts on implementing the three-dimensional approach for compiling data on sectoral financial positions and flows, and Section 6 provides some concluding remarks.

2. The *SNA* Integrated Accounts

a. Depicting the Economy: Relationships between Economic Agents through Economic and Financial Flows and Financial Positions

Understanding the functioning of an economy requires a comprehensive picture of the economic actions covering all aspects of the economic and financial activities. The main economic activities take place in the spheres of production, income distribution and use, and accumulation. On a schematic form the economic cycle can be described as follows: the economic agents interact in the production of goods and services, the income generated in production is distributed among the participants in this process between capital and labor contributions, a redistribution of income among the economic agents is made through current transfers, income is used for consumption or saving, and savings plus net capital transfers

received provide own sources for financing investment (“real” and financial). If own financing resources are lower than the funds needed for “real” investment, the deficit of funds is filled by incurring financial liabilities and/or disposing of financial assets (net borrowing). Correspondingly, if own financing resources exceed the funds needed for “real” investment, the surplus is reflected in acquisitions of additional financial assets and/or the extinguishing of liabilities (net lending).

Economic entities with a surplus of funds will acquire financial assets or extinguish their liabilities or both. Entities with a deficit of financing will incur liabilities or be obliged to dispose financial assets to fill the financing gap. In other words, economic actions taken place in the “real” sphere of the economy have consequences in the “financial” sphere. A debtor/creditor relationship is established between entities with a financing gap (borrowers) and those with excess funds (the creditors). In the recent periods, the debtor/creditor relationships created within the financial markets for speculative purposes have grown substantially and become more complex.

The *SNA* provides an integrated statistical framework for presenting relationships between economic flows in the real and the financial spheres of the economy as well as the debtor/creditor relationships. The quadruple-entry consistency imposed on the data, while ensures conceptual consistency, creates practical challenges for compilers due to inevitable data gaps and differences (both conceptual and other, for example coverage, details, frequency, and timeliness) among data sources and between micro and macro accounting. Particularly with respect to the data consistency between real and financial transactions (net lending/borrowing derived from nonfinancial transactions with that derived from financial transactions), country practices show the strength of the statistical framework for developing vertical (for example, relationship between real and financial transactions for a sub-sector) and horizontal (for example, claims of all holders of a debt security on its issuers) consistency methods to enhance data quality. Achievements in the adoption of uniform business accounting standards and public sector accounting standards as well as the consistency between these two will contribute to the consistency of the macro accounts. Still, it should be borne in mind that accounting standards are geared towards individual units and therefore not necessarily assure inter-unit consistency. Close collaboration among the various data collection systems is being emphasized more to ensure data consistency. Data consistency should, therefore, be addressed at all stages of data collection and compilation. It should be recognized that it may not be possible to resolve some discrepancies within a given statistical infrastructure. In such a case, the discrepancies should be shown explicitly, causes for them should be explained, their development should be closely monitored, and plans for possible resolution should be adopted.

The *SNA* follows the residence approach to record flows and positions of institutional units, grouped into sectors and subsectors, resident in an economy between them and with nonresidents. It may not be able to provide for full risk-based measures for macroprudential analysis and for financial stability purposes particularly when cross-border operations (through branches and subsidiaries) controlled by home country entities grow in significance.

In the wake of the 2008 global crisis a need has been identified for the development of statistics on a worldwide-group-consolidated basis—showing also the cross-border financial

activities of corporate groups including potentially intra-group flows and positions as formulated in the Recommendations 13 of the G-20 report mentioned earlier.⁷ Large groups of financial or nonfinancial corporations or conglomerates exist whereby a parent corporation controls several subsidiaries, some of which may control subsidiaries of their own, and so on. Therefore, the concept of a corporate group deviates from the grouping or aggregating of institutional units to an institutional sector as the corporate group concept puts together institutional units based on the concept of control. Such an approach complements the macroeconomic analysis based on the *SNA* approach.

b. What the *SNA* Offers to Ensure the Integrated Framework?

The *SNA* offers the following attributes to ensure that it provides an integrated framework for capturing and presenting macroeconomic statistics on a residency basis:

- (i) The *SNA* includes all resident institutional units grouped into subsectors and sectors and nonresident institutional units grouped into the rest of the world;
- (ii) The *SNA* includes all economic flows and stocks of resident institutional (sub) sectors and between residents and nonresidents;
- (iii) The *SNA* applies a consistent set of accounting principles, concepts, and classifications; and
- (iv) The *SNA* uses uniform accounting structures for all resident institutional units grouped into subsectors and sectors and for the rest of the world.

A brief description of each of these attributes is given below.

Institutional units and sectors and subsectors

Institutional units, according to the *SNA*, are the economic units that can engage in transactions and can own assets and incur liabilities on their own behalf. Institutional units are grouped together into institutional sectors, based on their functions, behavior and objectives. The *SNA* distinguishes five main institutional sectors (nonfinancial corporations, financial corporations, general government, households, and nonprofit institutions serving households). It also provides for a hierarchical classification for further dividing the sectors into subsectors.

However, it should be borne in mind that if data on detailed institutional sectors are to be compiled for financial positions and flows on a from-whom-to-whom basis, the breakdown of the data by sector and subsector is an important feature for analyzing creditor/debtor relationships. A further breakdown of the main *SNA* institutional sectors may therefore be necessary. The further subsectoral breakdowns of the financial corporations may be of importance given that they are at the centre of the analysis of financial risks, vulnerabilities

⁷ See the FSB/IMF reports on the G-20 Data Gaps Initiative mentioned in footnote 3.

and spillovers arising from their role in financial intermediation, the size of their assets holdings and liabilities, and the variety of financial instruments in their portfolios. For the financial corporations sector, the *2008 SNA* recommends nine sub-sectors [central bank, deposit-taking corporations other than central bank, money market funds (MMF), non-MMF investment funds, other financial corporations except insurance and pension funds, financial auxiliaries, captive financial institutions and money lenders, insurance corporations, and pension funds]. Any corporate sector or subsector can be further classified into public, foreign controlled and national private enterprises. The general government may be further divided into central, state and local governments and social security can be identified separately for the general government as a whole or at each level of government. The implementation of the DGI for sectoral national accounts emphasizes more detailed sectoral breakdowns, particularly for subsectors of financial corporations (given the increased role of nonbank financial institutions) and separate reporting of public sector nonfinancial and financial sectors.

Economic flows and stocks

The *SNA* uses a set of economic flows and stocks for describing the economic and financial activities of resident economic entities and of the rest of the world.

Economic flows are classified into transactions and other economic flows. Transactions cover economic actions between two economic entities by mutual agreement. The *SNA* also considers some economic actions undertaken within an economic unit as a transaction (e.g., an increase in inventories of own produced output by a producer unit).

Economic flows that are not a result of transactions are called “other economic flows” in the *SNA* terminology. These flows are of two types: other changes in the volume of assets and liabilities, and revaluations. Other changes in the volume of assets and liabilities reflect changes affecting the wealth of an economic entity as a result of the appearance or disappearance of assets/liabilities (for example, losses from natural disasters; write off of a debt by the creditor). Revaluations (also known as holding gains and losses) reflect changes in the value of assets and liabilities due to changes in their prices, including exchange rates.

The balance sheet records stocks of nonfinancial assets and financial assets and liability positions. The stocks/positions are changed through transactions and other economic flows. Although the *SNA* recommends a standard classification of financial assets and liabilities for flows and positions that provides the basis for the comparison of data across countries, it also recognizes that further breakdowns of assets and liabilities may be required to meet specific analytical needs and country specific circumstances. In particular, remaining maturity and currency breakdowns have become more important for analyzing maturity and currency mismatches.

Accounting principles

Accounting principles determine the bookkeeping conventions and entries, time of recording, and valuation.

Double and quadruple entry accounting

As in business accounting, entries for an entity follow the double entry principle to register a transaction. Thus, for the entity undertaking the action there should be one entry as a debit and one as a credit for exactly the same value, ensuring vertical consistency of all transactions for this entity. It follows that when there is a transaction between two institutional units the double entry accounting principle implies that four entries are required in the accounts (two for each institutional unit carrying out the transaction) leading to a quadruple entry system. The quadruple entry accounting ensures vertical consistency (debits and credits for all transactions for an institutional unit are equal), horizontal consistency (debit entries of a transaction type for all entities are equal to the credit entries of that transaction type for all counterpart entities), and consistency in the counterparty relationship.

The quadruple entry accounting provides the underlying basis for developing data on a from-whom-to-whom basis.⁸ However, the *SNA* accounting structure (as described below) is not built to make explicit the relationship between two parties in a transaction as it aggregates (for each sector or the economy as a whole)⁹ all transactions of the same kind without distinguishing with whom these transactions take place.

Time of recording

One implication of the quadruple entry accounting principle is that entries related to a transaction and other economic flow should be recorded at the same time in the various accounts of the system for all counterparties involved. The *SNA* uses the accrual principle of accounting, that is, transactions between institutional units are to be recorded when claims and obligations arise, are transferred, transformed, or extinguished.

Valuation

The quadruple entry principle also implies that entries for a transaction as well as financial positions should be recorded at the same value for the counterparties involved. Thus, a financial asset and its counterpart liability are recorded for the same amount in the debtor and the creditor accounts. Transactions are recorded at the current market prices at the time the transaction takes place and positions are recorded at the point of time the balance sheet refers to.

⁸ The principle of quadruple entry also allows to record transactions involving more than two parties. Cases in example are the trade of securities or other negotiable financial instruments on secondary markets and the assumption of guaranteed debt by the guarantor. In both cases three parties are involved—the two transactors as creditors and the debtor in the first case; and the guarantor, the original debtor and the creditor in the second case.

⁹ Financial transactions between resident units are balanced by definition, that is, total (net) acquisition of assets is equal to total (net) incurrence of liabilities, therefore for the economy net acquisition of financial assets minus net incurrence of liabilities represent the net lending to (borrowing from) the rest of the world. Transactions between residents and nonresidents are shown in the accounts of the rest of the world, which records the financial transactions at consolidated level of financial assets and liabilities without a breakdown by creditor sector or debtor sector.

Concepts and classifications

The *SNA* concepts and definitions are drawn from economic theories and are applied consistently throughout the system. The *SNA* integrated accounts (transactions, other economic flows and balance sheets) are built on the systematic classification of the following three pillars: (i) institutional units and (sub) sectors, (ii) transactions and other flows, and (iii) assets and liabilities. The *SNA* uses concepts of economic territory, production boundary, and asset boundary to define the scope of resident entities, transactions, other economic flows, nonfinancial assets, and financial assets and liabilities.

Accounting structure

The accounting structure of the *SNA* is used to organize and present data on transactions, other economic flows, and stocks of assets and liabilities for the sectors and subsectors of an economy and the rest of the world.

The sequence of accounts on current transactions records consistently the production and generation, distribution and use of income, with savings as a balancing item. The sequence of current accounts is followed by the accumulation accounts. While all changes in assets, liabilities, and net worth are included in the accumulation accounts, the corresponding positions are shown in the balance sheet. The balance sheet comprises three elements: (i) nonfinancial assets; (ii) financial asset and liability positions; and (iii) net worth as the balancing item between assets and liabilities. Drawing up a balance sheet makes it possible to focus on the net worth of a sector or subsector of an economy and how it changes over time. Accordingly, the change in net worth is composed of saving, net capital transfers receivable, holding gains less holding losses, and other (net) changes in the volume of assets or liabilities. Table 1 below shows how transactions, other flows, and positions are presented in the *SNA*.

Table 1. Flows and Stocks/Positions as Presented in the *SNA*

		Transactions	Other flows	Stocks/Positions
Current account		Production of goods and services, generation, distribution, redistribution, and use of income		
Accumulation accounts	Capital account	Net acquisition of nonfinancial assets, saving and capital transfers		
	Financial account	Net acquisition of financial assets and net incurrence of liabilities		
	Revaluation account		Revaluation of assets and liabilities	
	Other changes in the volume of assets account		Other changes in volume of assets and liabilities	
Balance sheet				Nonfinancial assets; financial assets and liabilities; and net worth as a balancing item

Flows and positions as presented in the *SNA* are somewhat incomplete as they cover only the flow accounts and balance sheets by (sub) sector without detailed data by counterparty (sub) sector. That is, although they show which institutional sectors are acquiring assets, and what financial assets they are transacting in, they do not identify the sectors which incur the corresponding liabilities. Similarly, while they enable net borrowing sectors to be identified, and show how they borrow, the accounts do not show which sectors took up and hold the financial instruments. For a full understanding of financial positions and flows, it is important to know not just what types of liabilities a sector uses to finance its economic and financial activities, but also which sectors are providing the financing. In addition, it is often necessary to analyze financial transactions between subsectors of a sector, particularly for financial corporations and general government.

Chapter 27 of the 2008 *SNA* provides some inputs to an integrated framework of financial positions and flows on a from-whom-to-whom basis. It describes that detailed flow of funds accounts are based on three-dimensional tables. Such a table records transactions or financial asset and liability positions cross-classified by type of asset, creditor sector and debtor sector.

c. The *SNA* and the From-Whom-to-Whom approach for Financial Positions and Flows

While the *SNA*'s main accounting structure shows the accounts for each institutional (sub) sector without counterparty details, it provides the conceptual framework to present financial positions and flows in a from-whom-to-whom framework.¹⁰ The main reason why the *SNA* is not overly explicit on a from-whom-to-whom presentation of financial statistics is the reporting burden it poses on compilers, in particular for securities and other negotiable financial instruments. However, the 2008 global crisis revealed the importance of understanding spillover effects on balance sheet vulnerabilities arising from financial linkages between sectors and with the rest of the world.

The *Handbook on Securities Statistics* prepared by the BIS, ECB, and IMF, in particular its Part 2 on debt securities holdings, covers the conceptual framework for positions and flows as outlined in the *SNA* but also extends this approach by reflecting the from-whom-to-whom relationships.¹¹ It presents the relationships between the resident sectors as creditors and residents and nonresidents as debtors, and between nonresidents as creditors and residents as debtors of financial instruments.

From a statistical point of view, the construction of the accounts on a from-whom-to-whom basis is an important compilation tool for enhancing the quality and consistency of the data. The fully integrated sectoral national accounts, balance sheets and flow of funds would improve the integration of scattered information and highlight the inconsistencies between

¹⁰ See Chapter 27 of the 2008 *SNA* on the *Links to monetary statistics and the flow of funds*.

¹¹ See Bank for International Settlements, European Central Bank and International Monetary Fund *Handbook on Securities Statistics*, Part 1 (debt securities issues), Part 2 (debt securities holdings), and Part 3 (equity securities), <http://www.imf.org/external/np/sta/wgsd/hbook.htm>.

the data sets of the various macroeconomic domains as it ensures a holistic approach to all the sectors of an economy and rest of the world. The sectoral national accounts will provide an integration framework for macroeconomic data on external, fiscal, and financial sectors with those of the rest of the economy. At the country level, this will facilitate the coordination of work on different macroeconomic statistics domains and promote their consistency at the data collection and compilation stages, thus eliminating or significantly reducing inconsistency of disseminated data.

d. Application of the SNA framework for presenting inter-sectoral linkages

The SNA has not given a primary emphasis to the compilation of the accounts on a from-whom-to whom basis. However, its underlying principles and framework allow for compiling such accounts. Moreover, the SNA itself provides, albeit on a secondary plan, some references to the compilation of the accounts on a three dimensional basis, that is, including the from-whom-to-whom information. In the case of the financial positions and flows it calls this presentation “detailed flows of funds.” From-whom-to-whom accounts permit tracing the debtor/creditor relationships between institutional sectors, i.e., they can be used to show transactions, revaluations, other changes in financial assets and liabilities, and balance sheet positions cross-classified by debtor sector and creditor sector.

Table 2 shows the integrated framework of accounts on a from-whom-to-whom basis by institutional sector and the rest of the world in a matrix format. For an economy, it shows transactions for a financial instrument acquired by residents (grouped into sectors) and nonresidents vis-à-vis institutional units as debtors, broken down by residents (again grouped into sectors) and nonresidents. Similar accounts for each financial instrument can be prepared for financial positions, revaluation, and other volume changes.

Table 2. From-whom-to-whom Transactions between Five Resident Sectors and the Rest of the World for One Financial Instrument, Nonconsolidated

Debtor by residency and by resident sector		Residents					Nonresidents	All Creditors
		Nonfinancial Corporations	Financial Corporations	General Government	Households	Nonprofit Institutions Serving Households		
Residents	Nonfinancial Corporations							
	Financial Corporations							
	General Government							
	Households							
	Nonprofit Institutions Serving Households							
Nonresidents								
All Debtors								

For residents, the presentation of nonconsolidated data is recommended. This means that intra-sectoral positions, transactions, revaluations, and other changes in the volume of assets and liabilities are not eliminated (cells shaded grey with diagonal lines). The financial assets of nonresidents issued by nonresidents are not covered (black cell). These are not relevant from a national economy's perspective. For economies that are open to capital flows, information on counterparty economies and nonresident sectors becomes highly desirable.

The from-whom-to-whom financial account of an institutional sector or of the rest of the world is an extension of the nonconsolidated financial account (matching debtor and creditor sectors). Similarly, the from-whom-to-whom financial balance sheet of a sector or of the rest of the world is an extension of the nonconsolidated financial balance sheet (again matching debtor and creditor sectors). Deriving the from-whom-to-whom financial account and balance sheet makes it also possible to draw up from-whom-to-whom revaluation accounts and other changes in the volume of assets and liabilities by (sub) sector. The information on revaluations has substantive analytical value, as it allows quantifying the effects of asset price movements for a specific financial instrument by sector vis-à-vis other sectors as well as its effects on the net worth. Implementation of a complete set of sectoral financial positions and flows is challenging and may have to be prioritized in stages. Annex 3 describes a possible sequencing of presentation formats from a simple to more advanced counterparty details for sectoral financial positions and flows.

3. Developments in Accounting on a From-Whom-to-Whom Basis

a. Experiences in the Compilation and Use of Flow of Funds

Although official statistics for some countries, mainly advanced economies, disseminate data on financial positions and flows by institutional sectors, for the large majority of cases, information on a from-whom-to-whom basis is lacking. A review of data availability in G-20 economies recently conducted by the IMF's Statistics Department reveals that Australia disseminates financial transactions and positions with a breakdown by counterparties within an integrated framework. A few G-20 economies (Japan, the U.S., and Canada) disseminate financial accounts and financial balance sheets with significant details for instruments and subsectors that make it possible to identify the debtor/creditor relationships in many cases, while some (France, Italy, Korea, and the U.K.) publish these data with some counterparty details.

The euro area accounts also show some detailed from-whom-to-whom data for loans and deposits. This also applies for the quarterly sectoral accounts compiled by many European countries (e.g., Austria, France, Germany, Italy, Portugal, Spain, and the U.K.). Some European countries (for example, Austria and Spain) publish full sectoral financial positions and transactions on a from-whom-to-whom basis.

Among the G-20 emerging market economies, some partial information (sectors and instruments) on the flow of funds (financial flows) on a from-whom-to-whom basis is available for only a couple of countries. However, in many cases, partial information on financial positions and flows by sector and corresponding counterparty exists for financial institutions.

Some clarification of the term “flow of funds” would be useful. It is evident that the term “flow of funds” is used with different meanings among the data compilers and users. Sometimes the term is used to describe the financial transactions only, while in other cases flow of funds refer to both financial transactions and positions. Many countries use this term to compile data on resources and uses of funds for sectors of an economy. For example, Indonesia, Mexico, and South Africa, which compile the financial account by institutional sector, refer to these sectoral financial accounts as flow of funds. The U.S. refers to both the sectoral financial accounts and the balance sheets as the flow of funds accounts. Many countries (e.g., European countries) adhere strictly to the *SNA* terminology. In some instances, the flows in the flow of funds are derived as the difference between opening and closings positions, and thus, include also other economic flows (revaluations and changes in the volumes of assets and liabilities). In these cases, it would be conceptually wrong to use them for explaining net lending and borrowing.

A broad implementation of the from-whom-to-whom framework for financial positions and flows within an integrated framework of macroeconomic accounts has not yet been materialized. However, G-20 advanced economies seem to be in a good position to lead the development of these statistics by further extending the financial accounts and balance sheets already compiled and disseminated based on the *SNA/European System of Accounts (ESA)* methodology. Reaching an agreement on harmonized terminology among countries is also necessary so as to avoid confusion.

b. The Balance Sheet Approach

The balance sheet approach (BSA) is an analytical framework for ascertaining how balance sheet weaknesses contribute to the origin and propagation of financial crisis.¹² In addition to the traditional analysis of flows, the BSA focuses on the examination of stocks of assets and liabilities in a country’s sectoral balance sheets. It starts with an analysis of sectoral vulnerabilities. Weaknesses of one sector can spill over to other sectors and can have an impact on the whole economy since financial difficulties of a debtor represent difficulties for its creditors. This approach of analyzing the origins and propagation of financial crisis has gained momentum since the financial crisis of the 1990s. In fact, the IMF has been involved in the development of data sources and using the BSA in its surveillance work. Chart 1 shows a simplified version of the BSA matrix. As the liabilities in the BSA matrix are consolidated sectoral data, the matrix’s diagonal (shaded boxes) of intra-sectoral holdings remains empty.

In assessing balance sheet risks, the BSA framework considers four types of balance sheet mismatches that can trigger a financial crisis. These mismatches are (a) currency mismatches (liabilities in foreign currency and assets in domestic currency or vice versa—capital losses

¹² See IMF Working Papers: (1) *A Balance Sheet Approach to Financial Crisis*, 2002, by Mark Allen, Christoph Rosenberg, Christian Keller, Brad Setser, and Nouriel Roubini (<http://www.imf.org/external/pubs/cat/longres.aspx?sk=16167.0>); and (2) *Using Balance Sheet Approach in Surveillance: Framework and Data Sources and Availability*, 2006, by Johan Mathisen and Anthony Pellechio (<http://www.imf.org/external/pubs/cat/longres.aspx?sk=19800.0>).

and default risk from devaluation or appreciation of exchange rate); (b) maturity mismatches (assets are long-term and liabilities are short-term causing risk of defaults associated with difficulties on debt rollover and increase in short-term interest rates); (c) capital structure mismatches (excessive reliance in debt instead of equity); and (d) solvency risk (assets not enough to cover liabilities).

Chart 1. A Simplified BSA Presentation of Inter-sectoral Positions of Financial Assets and Liabilities

	Holder of the liability (Creditor)	Government sector (incl. central bank)	Financial sector	Nonfinancial Sector	Rest of the world	Total
Issuer of the liability (Debtor)						
Government sector (incl. central bank)						
Domestic currency						
Total other liabilities						
short term						
in foreign currency						
in domestic currency						
medium and long term						
in foreign currency						
in domestic currency						
Financial sector						
Total liabilities						
deposits and other short term						
in foreign currency						
in domestic currency						
medium and long term						
in foreign currency						
in domestic currency						
Equity (capital)						
Nonfinancial sector						
Total liabilities						
short term						
in foreign currency						
in domestic currency						
medium and long term						
in foreign currency						
in domestic currency						
Equity (capital)						
Rest of the world						
(all in foreign currency)	Total liabilities					
	currency and short term					
	medium and long term					
	Equity					

Source: A Balance Sheet Approach to Financial Crisis, 2002, by Mark Allen, Christoph Rosenberg, Christian Keller, Brad Setser, and Nouriel Roubini, IMF Working Paper WP/02/210, p. 45.

The BSA refers to the *SNA* balance sheets but is limited to analyzing only positions (stocks) of financial assets and liabilities. It shows for each financial instrument included, the sector incurring the liability (the debtor) and the sector acquiring the counterpart asset (the creditor). In other words, it corresponds to the “detailed flow of funds” in the *SNA*. The main source data for the compilation of the BSA are the Standardized Report Forms (SRFs) for monetary statistics reported monthly to the IMF’s Statistics Department (STA). As of end 2012, 31 countries report data for all the subsectors of financial corporations [central banks, other depository corporations (ODCs) and other financial corporations (OFCs)]. Reports covering only the central banks and the ODCs are received from 102 countries (including the countries in the Euro Area). Other data sources for completing a BSA include the international investment position (IIP), the Coordinated Portfolio Investment Survey (CPIS), the Quarterly External Debt Statistics (QEDS), the Joint External Debt Hub (JEDH), and BIS’s international banking statistics.

The sector breakdown of the BSA matrices consist of the central government, state and local government, financial sector and its subsectors, the nonfinancial corporations (public and other), other resident sectors, and the rest of the world. The currency denominations and the maturity (original) breakdowns of assets and liabilities play an important role in the classification of assets and liabilities in the BSA. The classification of financial instruments by category follows the *SNA* but new breakdowns by subcategory are recommended, data availability of which are not always ensured.

Compilation of the BSA

The BSA matrices are compiled monthly for a selected number of countries based solely on the monetary statistics, although users can extend the coverage of the BSA using additional source data, usually available on a lower frequency. The main source data are the SRF reports received electronically by the IMF. Three different SRF reports are used to collect data, respectively, from (a) the central banks, (b) ODCs, and (c) OFCs. Data on financial assets and liabilities are collected for the main categories of financial instruments used in the *SNA* with a breakdown by currency (national and foreign currency) and sector. The standard sectors considered are the central bank, ODCs, OFCs, central government, state and local government, nonfinancial corporations (separate data for public and other nonfinancial corporations), other resident sectors (households and nonprofit institutions serving households) and nonresidents (rest of the world). These data provide satisfactory creditor/debtor positions between the financial corporations subsectors and other sectors of the economy and the rest of the world.

In the monthly data, positions between government subsectors and the other resident sectors of the economy are incomplete because the creditor and debtor positions between general government, the nonfinancial corporations, and other resident sectors are not available on a monthly basis. The positions between general government and the rest of the world can be extracted from the IIP, the QEDS, and the CPIS, which are available at a lower frequency.

Data on positions between the nonfinancial corporations and other sectors of the economy are also incomplete, as data on the positions held by this sector against general government and other resident sectors are usually not available. Stocks of liabilities of the nonfinancial

sector held as financial assets by the rest of the world are available from the IIP, the QEDS, and the JEDH, while data on their holding of financial assets against the rest of the world are available from the IIP, and the CPIS.

c. The Coordinated Portfolio Investment Survey (CPIS)

The purpose of the CPIS is to collect information on the stock of cross-border holdings of portfolio investment in securities (equity securities, and short- and long-term debt securities).¹³ The CPIS has been conducted annually since 2001 and collects data from about 76 countries on their year-end portfolio investment positions on the targeted financial instruments with a breakdown by country of issuer. The coverage of the CPIS corresponds to the coverage of the portfolio investment in the IIP. The concepts and principles underlying the CPIS are those contained in the sixth edition of the *Balance of Payments and International Investment Position Manual (BPM6)*.

The data collected permit the presentation at the level of each financial instrument on a from-whom-to-whom basis showing the countries that hold the assets vis-à-vis the issuer countries. The results of the survey show increases in the value of cross-border portfolio investment in most years.

The CPIS contains a number of encouraged items that are not reported by some countries. In particular, the CPIS contains several detailed splits of data, including on the domestic sector of holder of securities, and on the currency composition of the securities held. Thus, the CPIS identifies securities held by resident sectors with a breakdown of the resident holding sectors: monetary authorities, banks, other financial institutions (insurance corporations and pension funds, investment funds, and others), general government, and nonfinancial sector (nonfinancial corporations, households, and other). Data on portfolio investment liabilities by economy of nonresident holder are also reported.

In response to requests from data users, a number of enhancements to the CPIS are expected to be implemented starting with data for 2013. Such enhancements are expected to include increased frequency (i.e., semi-annual CPIS data collections), timeliness (i.e., acceleration in the collection and re-dissemination of data), and scope. The increased scope covers collection of information, on a voluntary basis, on the sector of the issuer of securities; on short or negative positions; and data, on a from-whom-to-whom basis, on the domestic sector of holder vis-à-vis the sector of issuer for the 25 economies that are considered by the IMF to have systemically important financial sectors.¹⁴

¹³ For the CPIS Guide, data, and metadata, please visit the IMF website at <http://www.imf.org/external/np/sta/pi/cpis.htm>.

¹⁴ The IMF has made it mandatory for 25 jurisdictions with systemically important financial sectors to undergo financial stability assessments under the Financial Sector Assessment Program (FSAP) every five years. (<http://www.imf.org/external/np/sec/pr/2010/pr10357.htm>). These jurisdictions are Australia, Austria, Belgium, Brazil, Canada, China, France, Germany, Hong Kong SAR, India, Ireland, Italy, Japan, Luxembourg, Mexico, The Netherlands, Russian Federation, Singapore, South Korea, Spain, Sweden, Switzerland, Turkey, United Kingdom, and the United States

d. Coordinated Direct Investment Survey (CDIS)

The IMF conducted for the first time a CDIS in 2009 and has been conducting the survey annually since then.¹⁵ Preliminary estimates of positions for a given year are released before end-December of the following year, and revised data are usually released six months later. Participation in the CDIS is voluntary and over 90 economies currently participate in the survey.

The purpose of the CDIS is to improve the quality of direct investment position statistics in the IIP and by immediate counterpart economy. Specifically, the objectives of the CDIS are to collect comprehensive and harmonized data, with geographic detail of counterpart country, on direct investment positions. The concepts, coverage, valuation, and classification of data collected in the CDIS are consistent with the *BPM6* and the fourth edition of the *OECD Benchmark Definition of Foreign Direct Investment*.

The CDIS database presents detailed data on “inward” direct investment position (i.e., direct investment into the reporting economy) cross-classified by economy of immediate investor, and data on “outward” direct investment position (i.e., direct investment abroad by the reporting economy) cross-classified by economy of immediate investment. All participants in the CDIS provide data on their inward direct investment and most participants also provide data on their outward direct investment. The CDIS database is available publicly and contains breakdowns of direct investment position data, including, in most instances, separate data on equity and debt positions, as well as tables that present “mirror” data (i.e., data on direct investment positions obtained from counterpart economies participating in the CDIS).

e. BIS International Banking Statistics

The BIS compiles quarterly data on gross balance sheet positions of banks in major banking centers against entities (banks and nonbanks) located in other countries worldwide.¹⁶ The statistics cover separate data on cross-border claims and liabilities in all currencies, and claims and liabilities vis-à-vis residents in foreign currency.¹⁷

¹⁵ For CDIS Guide, data, and metadata, please visit the IMF website at <http://www.imf.org/external/np/sta/cdis/index.htm>.

¹⁶ For the locational international banking statistics guide and data, please visit the BIS website at <http://www.bis.org/statistics/bankstats.htm>.

¹⁷ The BIS also collects and publishes consolidated banking statistics on banks’ on-balance sheet financial claims on the rest of the world. The quarterly data cover contractual lending by the head office and all its branches and subsidiaries on a worldwide consolidated basis, i.e., net of inter-office accounts. Total claims are broken down by remaining maturity, sector (banks, nonbank private sector, and public sector), as well as vis-à-vis country. Two sets of statistics are compiled. The first set collects data on an immediate borrower basis, i.e., claims are attributed to the country where the original risk lies. The second set collects data on an ultimate risk basis, i.e., claims are attributed to the country where the final risk lies. Currently, central banks in 30 countries report their aggregate national consolidated data to the BIS, which uses them as the basis for calculating and publishing global data. For more information, please visit the BIS website at <http://www.bis.org/statistics/consstats.htm>.

Data are based on the residency and nonconsolidated concepts, consistently with the balance of payments and IIP statistics. There is however a deviation from these statistics in that the locational statistics also include bank's foreign currency positions vis-à-vis residents.

The locational international banking statistics provide information on international claims and liabilities for more than 40 of the most important banking centers by country of residence of the counterparties, by major individual currencies, and sectors (only banks and nonbanks). Financial assets and liabilities are presented for three aggregated categories: (a) loans and deposits; (b) holdings and own issues of debt securities; and (c) other assets and liabilities. The latter two categories mainly cover portfolio and direct investment.

The statistics, aggregated at the country/financial center level, are reported by central banks and monetary authorities in the countries and financial centers that conduct large volumes of international lending and borrowing or deposit-taking. The statistics provide a measure of the role of banks in intermediating international capital flows, a measure of the external debt owed to banks as reported from the creditor side, and a measure of the importance of financial centers and offshore banking activity.

The BIS and member central banks are strengthening the international banking statistics with more granular sectoral, instrument, and other breakdowns, with instruments and sectors consistent with national accounts definitions. The enhancements are expected to be reflected in the BIS data over the coming few years, and, inter alia, should support efforts to better monitor maturity and currency mismatches among international banks.

f. Security by Security Statistics

Globalization, financial innovation, and dynamic changes in the structures, interconnectedness, and responses of financial markets have led to a higher demand for more detailed, timely, and harmonized securities statistics that make it possible for users and policy makers to respond quickly to, or even anticipate, financial market developments. These requirements may increasingly be met by moving gradually to innovative statistical compilation systems that are based on collection of highly granular data at individual security level. The underlying idea is that such data can be arranged and aggregated by statistics compilers in a highly flexible manner to meet changing needs in statistical indicators, rather than relying on systems that use processed and aggregated data and, thus, are not flexible enough for deriving, as needs arise, indicators that the underlying data system is capable to produce. Modern information technology provides a sufficient technical support for handling large micro databases.

Securities statistics are particularly suited to this approach as the majority of securities have a unique identifier and many of the analytically relevant information on securities issues and holdings may be obtained from commercial sources. Such data complemented with additional direct and indirect data sources can be aggregated and consolidated within a reference securities database. The development of a single reference securities database in the European System of Central Banks—the Centralized Securities Database (CSDB)—is the cornerstone of the transition to security-by-security based securities statistics in Europe. The development of the CSDB is described below under the sub-section on Euro area accounts.

More importantly, strengthening of securities statistics is relevant to the improvement of many domains of macroeconomic statistics. Not surprisingly, many countries have started to develop security-by-security database, which is an important pillar for developing sectoral financial positions and flows in a from-whom-to-whom framework. The focus of the international community has been on providing clear international methodological guidance on compiling securities data, through the *Handbook on Securities Statistics*¹⁸ and on making data more readily available through the BIS. It has strengthened the collection and dissemination of securities data. The number of central banks reporting data has risen to about 60, including virtually all G-20 members, as of the end of 2012.¹⁹

g. Euro Area Accounts on a From-Whom-to-Whom Basis

The ECB has been publishing, since June 2007, the quarterly integrated Euro area accounts for institutional sectors (the Euro area accounts or EAA). These data are produced in collaboration with the national central banks, Eurostat and the national statistical institutes, and start in the first quarter of 1999. The data become available approximately four months after the end of the reference quarter. The Euro area accounts provide consistent and comprehensive information on macroeconomic developments, both for the economy as a whole and by institutional sectors (nonfinancial corporations, financial corporations, government, and households). They encompass integrated nonfinancial and financial accounts, including balance sheets.

In addition, the ECB prepares and makes analytical use of financial positions and flows on a from-whom-to-whom basis (by debtor/creditor) for euro area aggregates. The development and use of the financial data on a from-whom-to-whom framework are limited, but are expanding as efforts are being made at the country and regional levels to improve such statistics. Four main areas of such data framework developed and used by the ECB are noteworthy. They are (a) deposits and loans on a from-whom-to-whom basis, (b) monetary aggregates and their counterparties, (c) general government debt; and (d) securities issues and holdings. A brief description these initiatives are given below.²⁰

Deposits and loans on a from-whom-to-whom basis

The ECB compiles, only at the Euro area level, outstanding amounts and transactions for deposits, short-term loans and long-term loans by counterpart sector. Cross-sectional tables provide an overview of the activities between the various sectors of the Euro area economy in the latest available period, whereas the time series show detail from a time perspective. These data are available on a quarterly basis at the ECB's website.

¹⁸ *Handbook on Securities Statistics*, (www.imf.org/external/np/sta/wgsd/index.htm).

¹⁹ Data are available at the BIS website <http://www.bis.org/statistics/secstats.htm>.

²⁰ See ECB, Monthly Bulletin, various issues and statistical section for more information.

Monitoring monetary transmission processes by integrating money in a from-whom-to-whom framework

The integration of monetary aggregates and its counterparts in a from-whom-to-whom framework is derived from the consolidated financial transactions and balance sheets of the resident money-issuing sector vis-à-vis the resident money-holding sectors. An initial set of source data available are the balance sheets of monetary financial institutions (MFI) from which monetary aggregates and the main counterparts to broad money are to be calculated. These balance sheet statistics comprise often rather detailed breakdowns of various financial instruments, such as deposits, loans, and debt securities by maturity and counterpart sector. Balance of payment statistics and statistics on securities issuance by general government and by financial and nonfinancial corporations complement this dataset.

The corresponding financial accounts and balance sheets derived from these source data, with a breakdown of the financial corporations sector, of the financial asset and liability categories, and of the counterparts, allow the identification of broad money. A simple example of integrating money and credit in a from-whom-to-whom framework is presented in Annex I.

The *money-issuing sector* is assumed to consist of the central bank, resident deposit-taking corporations, and resident money market funds, together comprising the MFI subsector. Money holders are the remaining resident sectors, including the remaining subsectors in the financial corporations sector and all subsectors of general government. (This is a simplification—in reality, central government may have monetary liabilities, and its holdings of monetary instruments issued by MFIs may be excluded from the monetary aggregates.) Holdings of money by the money-issuing sector itself are consolidated. The rest of the world sector is assumed to be money-neutral, i.e., neither the liabilities of nonresidents, nor nonresidents' holdings of money issued by resident money issuers, are counted in money.

Monetary variables are considered to comprise (a) currency (issued by the central bank); (b) transferable deposits held with MFIs; (c) deposits redeemable at a period of notice of up to and including three months (i.e., short-term savings deposits) held with MFIs; (d) deposits with an agreed maturity of up to and including two years (i.e., short-term time deposits) held with MFIs; and (e) repurchase agreements, money market fund shares or units, and debt securities with an original maturity of up to and including two years issued by MFIs. These monetary variables may also cover structured securities and structured deposits. Depending on the coverage, various *monetary aggregates* may be derived.

Monitoring government debt in a from-whom-to-whom framework

Data on general government gross debt are used to monitor fiscal developments within the Euro area. General government gross debt or Maastricht debt excludes, as gross consolidated debt, any government debt held as a financial asset by government units. It comprises the financial instruments currency and deposits, debt securities, and loans.

Maastricht debt provides debt data with a breakdown by holder or creditor. They are split into debt held by residents of an economy within the Euro area or within the European Union and by nonresident holders. Holdings of debt by residents are calculated as the sum of the

debt held by the central bank, other monetary financial institutions, other financial institutions, and other residents. A memo item covers the debt held by nonresidents inside the Euro area. In addition to their breakdown by instrument and holder, debt is also presented by original and residual maturities and by currency of denomination.

Monitoring securities issues and holdings in a from-whom-to-whom framework

The from-whom-to-whom framework allows for a detailed presentation of financing and financial investment via securities, which the ECB uses for a number of purposes, especially in the context of monetary policy and financial stability analysis. It sheds light on the sectoral compositions of assets and liabilities, and on potential strengths and vulnerabilities in portfolios.

The complexity of from-whom-to-whom tables for securities is determined by the detail of the breakdowns chosen for securities (by subcategory) and for the creditors and debtors (by residency, sector, and subsector). Combining these breakdowns leads to a rather large number of from-whom-to-whom relationships, especially as the data may need to be presented for both positions and flows. Accordingly, a selection by security subcategory, sector, and subsector is essential.

At the ECB, a centralized security-by-security database (CSDB) has been set up by the European System of Central Banks (ESCB) to further improve the quality of position and flow data on securities. The CSDB is a micro database that stores information on individual securities, from which statistics can be compiled flexibly to serve diverse needs. The CSDB covers various categories of financial instruments, such as debt securities, equity securities and investment fund shares or units. Information stored on an instrument is broken down into attributes that describe selected characteristics of the instrument. The selection of attributes may vary depending on the purpose of the database. Attributes useful for statistical applications include the international securities identification number (ISIN), name of the issuer, residence of the issuer, the sector and subsector of issuer, issue date, redemption date, the type of security, the currency of denomination, the issue price, the redemption price, the outstanding amount or the market capitalization, and the coupon payments and dates.

The production of statistics from the CSDB can be presented as a three-stage process. First, it involves inputs by collecting and purchasing data on individual securities from a range of sources, such as central banks, government agencies, commercial data providers and securities exchanges (in their capacity as custodians). Second, it covers data quality management. The individual security data collected from different sources are received into the database, merged, and stored. Checks for completeness, plausibility and consistency are then performed, and where errors are detected, observations are corrected. Third, it involves the storing of individual security data according to various classification criteria.

There is a project ongoing to link the CSDB dealing with securities issues statistics to securities holdings statistics for resident holders grouped by sector and subsector, as well as for nonresident holders. For this purpose, information provided by respondents (as holders or custodians) is linked at the individual security level to the data stored in the CSDB. The link is often made using the ISIN, but also referring to information on the debt securities holders and holdings: (a) the holder by residency and institutional sector and subsector and also by

large and complex financial or nonfinancial group; and (b) the amount of holdings in currency.

Current reporting schemes on securities holdings are mainly based on two groups of agents having access to such type of information: (a) custodians (as well as centralized securities depositories); and (b) direct reporters. In most cases, data are collected from custodians on a security-by-security basis. This also refers to the collection of data on the securities holdings of residents from nonresident custodians to allow the breakdown of holdings by the residency of the issuer to be derived. Direct reporters provide security-by-security data on their holdings with various breakdowns: by type of instrument, maturity, residence of issuer, etc.

Establishing an integrated compilation framework for securities issues and securities holdings statistics which provides timely and high-frequency data with breakdowns by type of financial instrument, currency denomination, maturity, issuing country, and sector or subsector is rather demanding and cost intensive. Accordingly, the ESCB has agreed that it will still take a few years to use it for the regular production of securities statistics, starting with financial balance sheet data.

4. Implementation of the Sectoral Accounts, Balance Sheets, and Flow of Funds

For residency-based macroeconomic statistics, the *SNA* serves as the integrated statistical framework for producing a consistent set of macroeconomic and financial statistics, including sectoral financial positions and flows on a from-whom-to-whom basis. This section, therefore, discusses the implementation of the broader sectoral accounts and balance sheets within the *SNA* framework.

Although the *SNA*, with its latest 2008 version, provides the statistical framework for compiling integrated sectoral accounts, balance sheets and flow of funds, the framework has not been fully utilized in practice to compile and disseminate these accounts in a fully integrated and comprehensive way. Past efforts in statistical development made good progress in certain domains of macroeconomic statistics. Significant amount of information is available in some specific areas. For example, detailed monetary and financial statistics are available for depository financial corporations. Other balance sheet data where progress has been made include external debt, international reserves, international investment positions, and coordinated cross-border portfolio and direct investment. Detailed financial information may be available for the government sector and sub-sectors (particularly for many OECD countries) and initiatives have been taken to better cover financial balance sheets of the household sector and nonbank financial institutions. However, serious data gaps exist for specific sectors such as the nonfinancial corporations or for specific areas such as the stocks and flows of nonfinancial assets, particularly the nonproduced nonfinancial assets. A status on the availability of sectoral balance sheets and accumulations accounts in the G-20 economies as of end 2012 is presented in Annex II.

One important aspect that hampered analytical work and policy evaluation at the regional and multilateral levels at the wake of the 2008 global crisis was the lack of international comparability of disseminated sectoral national accounts. Not only the implementation of the *SNA* by countries was uneven in terms of the scope of the accounts disseminated, but also

classifications used to disseminate national data differ across countries. As a result, international comparability could be ascertained only at a higher level of aggregation, reducing the usefulness of these data. It should be noted that Eurostat and ECB made substantial contribution to the harmonization of sectoral accounts within the European Union. However, the 2008 global crisis revealed that stronger and well coordinated international efforts are needed to ensure the development and dissemination of internationally comparable sectoral accounts, balance sheets and flow of funds.

With the objective of seeking consensus on the strategy for expanding the scope of internationally comparable sectoral accounts and balance sheets, the IMF and OECD, in collaboration with other members of the IAG, organized a conference on *Strengthening Sectoral Position and Flow Data in the Macroeconomic Accounts* during February 28–March 2, 2011 at IMF Headquarters.²¹ The conference (a) provided guidance towards a minimum and encouraged set of internationally comparable sectoral accounts and balance sheets; (b) discussed priorities, time frame, and way forward; (c) reached common understanding on the international collaboration for data collection and dissemination by international organizations; and (d) deliberated on the outreach, training and technical assistance programs for supporting the implementation.

An important milestone in taking forward the work on implementing sectoral accounts and balance sheets is the development of Templates for minimum and encouraged set of internationally comparable sectoral accounts and balance sheets (Templates) arrived at through a global consultative process led by the IMF. The process went through various stages as follows:

- In early 2010, the IMF assessed the overall availability and current practices in the dissemination of sectoral accounts and balance sheets in G-20 economies and non-G-20 advanced economies.
- A joint IMF-OECD conference provided guidance towards the development of the Templates.
- An IAG working group, in consultation with various stakeholders including several countries, finalized the Templates in May 2012. The Templates are available from the IMF's website (<http://www.imf.org/external/np/sta/templates/sectacct/index.htm>) and from the SNA website (<http://unstats.un.org/unsd/nationalaccount/imp.asp>) hosted by the UNSD.
- In addition, the Templates, at various stages of development, were discussed at the *Conference of G-20 Senior Officials on the G-20 Data Gaps Initiative* at the IMF Headquarters in Washington D.C. during March 30–31, 2011; at the *Joint*

²¹ The papers presented at the conference and the summary report are available at <http://www.imf.org/external/np/seminars/eng/2011/sta/index.htm>.

Session of the OECD Working Party on Financial Statistics and the OECD Working Party on National Accounts in Paris during October 24–28, 2011; and at the *Meeting of Advisory Expert Group on National Accounts* in New York during April 21–23, 2012.

The Templates set the scope of sectoral accounts and balance sheets and provide a basis for internationally coordinated efforts towards producing and disseminating internationally comparable sectoral accounts. The Templates include guidance for classifications in four building blocks: (i) minimum and encouraged sector and subsector breakdowns; (ii) transactions breakdowns in nonfinancial (current and capital) accounts; (iii) classification of financial instruments (including debt on remaining maturity and currency composition); and (iv) classification of nonfinancial assets. While the nonfinancial accounts and the stocks and transactions of financial assets and liabilities are to be compiled on a quarterly basis (with a quarterly timeliness), the stocks of nonfinancial assets are to be compiled on an annual basis (with nine-month timeliness). Annex IV shows the framework for minimum and encouraged classifications for the templates for quarterly current and capital accounts (Table 4A), for quarterly stocks and transactions of financial assets and liabilities (Table 4B), and for annual stocks of nonfinancial assets (Table 4C).

The relevant international organizations started to follow-up on these recommendations in a co-ordinated fashion. As far as possible the work on sectoral accounts is integrated with the implementation of the *2008 SNA*. As part of the *2008 SNA* implementation, important issues are discussed and guidance is provided by the Inter Secretariat Working Group on National Accounts (ISWGNA) and its Advisory Expert Group on National Accounts.²² It is anticipated that G-20 economies would compile statistics according to these Templates as part of their broader plans for implementing the *2008 SNA*. An economy may aim for greater detail than the minimum requirements established in the templates, including flow of funds (both financial positions and flows) on a from-whom-to-whom basis; depending on analytical and policy requirements.

To support the compilation of sectoral accounts and balance sheets, the IMF has initiated a series of bilateral consultations with G-20 and some non-G-20 countries and started to organize seminars for IMF member countries. Similarly, OECD, ECB and Eurostat have intensified their outreach and consultations with their member states. Further, under the auspices of the IAG, currently available sectoral accounts data for the G-20 economies, primarily sourced from the OECD, and Eurostat and European Central Bank within Europe, are available on the Principal Global Indicators (<http://www.principalglobalindicators.org/default.aspx>) website.

It should be noted that countries are at different stages of development of integrated sectoral accounts, and hence, the implementation will have different implications in terms of resources and institutional setup in different countries. Designing and implementing changes to or initiating new data collection systems are costly and that priorities must therefore be

²² The deliberations of the ISWGNA and AEG on the *2008 SNA* implementation can be found at the United Nations Statistics Division's website (<http://unstats.un.org/unsd/nationalaccount/iswgna.asp>).

established among the various potential improvements. A thorough assessment of the feasibility and resource requirements for implementing each element of the Templates should be conducted. Country experiences show that the development of integrated sectoral accounts requires an active and close coordination among the various data producing agencies. Ultimately, requirements for analytical and policy purposes should guide the priorities for sectoral accounts, balance sheets and flow of funds. For example, timeliness of sectoral accounts is highly important.

The priorities should be time bound as time frame determines the scope of data development that is feasible within a given resource constraint. There is an understanding among the stakeholders (international agencies and countries) that the initial stage of the sectoral accounts project should be implemented by 2014. Many countries (mostly advanced economies) are working towards implementing the *2008 SNA* by 2014.²³ This is a good opportunity to incorporate proposals arising from the DGI work on sectoral accounts into the *2008 SNA* implementation plans of countries.

Based on country experiences and the discussion at the IMF-OECD conference, some guidance on the priorities for strengthening sectoral accounts is evident. Initial focus should be given to the minimum set of internationally comparable sectoral accounts and balance sheets. Countries should then work on expanding the breakdowns for sectors (particularly for financial sector), financial instruments, and nonfinancial assets. Finally, the compilation of financial positions and flows on a from-whom-to-whom basis should be given priority in the medium term (probably after the initial stage mentioned in the previous paragraph). Such prioritization will allow countries with different level of development in the sectoral accounts to make progress. While the minimum set will serve as a benchmark for countries with no or partial sectoral accounts, countries with sufficient sectoral accounts can move towards implementing the fully integrated sectoral accounts and the compilation of financial positions and flows on a from-whom-to-whom basis.

It was recognized that for countries that do not yet compile sectoral accounts, the development of such statistics will require addressing large data gaps in their existing statistical systems. There is a need to study carefully the requirements, resource implications, institutional issues, reporting burden and confidentiality issues before designing necessary surveys to collect data. Countries should evaluate what can be achieved by integrating and using available statistics. For countries that do not yet compile sectoral accounts, there is an advantage in making a quick start with sectors for which a significant amount of data is or may be made available (most likely, financial corporations and general government).

Appropriate funding for outreach, technical assistance, and training will be needed to support activities at the country and international levels. International organizations and donors will need to draw on their resources to adequately finance these activities. A two-track approach is needed to assist countries depending on whether a country has an advanced or good statistical system (most of the advanced economies) and or it has a less developed statistical

²³ Australia and Canada implemented and disseminated national accounts statistics according to the *2008 SNA* in 2009 and 2012 respectively.

system (most of the emerging market economies). While outreach programs (workshops to discuss compilation issues) might be sufficient to assist the first group of countries; technical assistance and training programs will be needed to assist the second group of countries to implement the sectoral accounts initiative. International cooperation and some division of responsibilities among the international agencies might be necessary.

One important aspect of the sectoral accounts initiative is to enhance collaboration among the international organizations for collecting, sharing and disseminating sectoral accounts by them. The main principle is that a country should be required to complete the Templates for a given reference period or date and submit data to only one international organization. This will reduce burdens on countries and will avoid dissemination of conflicting data (for example, due to different vintages of data or timeliness of data capture) by international organizations.

5. Applying the From-Whom-to-Whom Framework for Financial Positions and Flows

a. Collecting and Compiling Data on a From-Whom-to-Whom Basis

A set of accounts that show by sector and type of financial instrument the transactions, other economic flows, and the positions of financial assets and liabilities vis-à-vis the counterpart sector, whether resident or cross-border, reflect more accurately the reality of the interconnected domestic and global economy, and provide more useful information for opportunely dealing with the financial positions and flows that can originate a crisis.

Especially in the context of requirements related to multilateral surveillance, financial stability, and policy coordination, sectoral accounts on a from-whom-to-whom basis are a powerful tool to provide comparable data for G-20 as well as other economies. Such indicators reflecting imbalances may cover data on the current account derived consistently from the rest of the world, data on deficit and debt derived from general government, or data on private savings, and debt derived from the nonfinancial corporations and household sector accounts. Especially important is the ability to analyze sectoral imbalances in connection with sectoral real and financial linkages.

Transactions on a from-whom-to-whom basis permit to understand how surpluses by one sector are allocated among different financial instruments and sectors and cross-border, or how sectors with deficits meet their financial needs in terms of financial instruments used and sectors providing it, including the rest of the world. They also reflect the increasing activities in the financial markets for the sake of financial returns and speculative gains. Not less important is to identify changes in balance sheets that result from revaluations and other changes like mergers and acquisitions. The greater subsector details proposed for the financial sector will augment the ability to understand and monitor relationships and dynamics between banks and nonbanks. The framework also allows to assess the effects of asset prices on sectoral net worth and to identify sectors that are affected by changes in prices of a certain asset class.

The compilation of the *SNA* accounts for financial positions and flows on a from-whom-to-whom basis will fill some important data gaps in the currently available macroeconomic

statistics. This, however, requires further investments in new data collection systems as described above for securities databases. As discussed in the previous section, the collection of more detailed data from markets and institutional sectors has to be weighed against the response burden to the statistical units, confidentiality constraints, and the cost of collecting and processing the additional source data. As a result, compromises need to be established in the level of aggregation of the data to be collected as well as of the data sources to be used.

Without discussing specific issues in detail, some main areas that need to be addressed, while designing work plans for developing integrated sectoral accounts (including sectoral financial positions and flows on a from-whom-to-whom basis), should include the following: (i) allocation of responsibilities, (ii) resources (staffing, financing, and information technology), (iii) coordination and cooperation, (iv) data and metadata dissemination, and (v) data transmission to international organization. At the planning stage for the implementation of the work, countries should also have consultations with prospective users of the data.

The compilation of the integrated financial positions and flows on a from-whom-to-whom-basis has implications for the internal allocation of responsibilities within each country. The division of work among different institutions depends on a country's specific institutional arrangements for the compilation of the integrated national accounts statistics. Different agencies may be involved; each responsible for a specific part of the accounts in close interaction, thus ensuring full coverage and assuring consistency. Roles, responsibilities, and coordination mechanism must be ensured through explicit and formal mechanisms.

Compilation of the financial positions and flows on a from-whom-to-whom-basis will require more resources even for those countries which already produce financial account and balance sheets. There is additional work in data collection and processing, and the verification and validation of the data to ensure consistency across sectors on debtor/creditor positions by type of financial instrument requires close working relations among all agencies involved at different stages of compilation. Agreements have to be reached on a time-table for inter-agency submission of data and for releasing the final products, including the transmission of the information to international organizations.

The work on integrated sectoral accounts and balance sheets will facilitate the coordination of work on different macroeconomic statistics domains and promote their consistency at the level of data collection and compilation. This work could bring efficiencies. Such an approach will have implications for each agency's work as future work on various macroeconomic statistics domains will need to be coordinated. The sectoral accounts and balance sheets may, in fact, be used as the main framework for conducting the work on cross sectoral data consistency on a more systematic and regular basis.

b. Phases in Implementing the From-Whom-to-Whom Data

As a condition for assuring international comparability, the accounts on financial positions and flows should be compiled and disseminated using the minimum and encouraged set of categories of assets/liabilities and institutional sectors as agreed for the Templates. Depending on their own analytical needs and data availability, countries may compile the

data at more disaggregated levels reflecting their own institutional settings or for particular financial instruments.

Considering the difficulties that countries are likely to face in compiling exhaustive accounts, implementation could occur in phases. First, the accounts for the main institutional sectors by financial instrument category are likely to be implemented. With the development of data sources a further breakdown of the financial corporations' accounts by subsector may follow. In a further phase, from-whom-to-whom data may be collected and compiled for selected financial instruments, such as loans, deposits or insurance and pension entitlements. Most challenging will be to provide such detailed data for securities and other negotiable financial instruments due to secondary market transactions. Due to data confidentiality, the collection of sectoral financial positions and flows on a from-whom-to-whom basis may be sometimes more problematic than simply collecting data on assets and liabilities without counterparty details, particularly when higher level of details is requested.

Not every country may need to follow the same path for developing sectoral financial positions and flows. There is no single sequence of stages that may be applicable in all cases. Country experiences suggest that the following phases may provide some guidelines:

- (v) Traditional financial transactions and positions by main sectors;
- (vi) Further details for financial corporations by subsectors and for general government, other economic flows may also be considered;
- (vii) From-whom-to-whom financial positions and flows for subsectors of financial corporations and possibly general government;
- (viii) From-whom-to-whom financial positions and flows for specific instruments (loans, deposits, some important negotiable instruments); and
- (ix) Fully integrated financial positions and flows on a from-whom-to-whom basis by sectors (subsectors) – starting from aggregated subsector and instrument details towards more disaggregated subsector and instrument details

Technical assistance and training will be required particularly for those countries that have not yet implemented complete sectoral accounts. Training may adopt a regional format, thus maximizing the benefits of the resources used. Given existing resource constraints for technical assistance, an implementation based on selected pilot countries may be necessary. Existing international forums (such as the ISWGNA, OECD working parties on financial accounts and national accounts, and activities of the ECB and Eurostat) will be used to provide methodological support in the implementation of sectoral accounts and balance sheets. IMF has held bilateral discussions with Russian Federation, South Africa, Indonesia and Thailand during 2011 and 2012 and is expanding the coverage of countries in the years to come. These countries have designed work programs to develop and disseminate sectoral accounts and balance sheets (Russian Federation by 2016, South Africa by 2014, Indonesia by 2015, and Thailand by 2014). Although the goal by these dates is to disseminate traditional sectoral accounts and balance sheets (without from-whom-to-whom details), the compilation system for developing the quarterly sectoral financial positions and flows is

built, in principle, using the from-whom-to-whom framework. This will allow countries to publish partial from-whom-to-whom financial positions and flows and will set the stage for development of quarterly financial positions and flows on a from-whom-to-whom basis in the medium term.

As a first step, the presentation of sectoral financial positions and flows can follow simplified tables showing creditors' flows and positions by residency of debtors and by financial instruments (and a similar table for debtors' financial positions and flows). At a later stage, tables showing from-whom-to-whom data can be compiled. Tables 3A and 3B in Annex III provide some guidance for applying such an approach.

6. Concluding Remarks

This article sets the background for promoting internationally coordinated efforts for compiling and disseminating data on sectoral financial positions and flows on a from-whom-to-whom basis within the integrated macroeconomic statistics framework, such as the *SNA*. The compilation of these data would fill a serious data gap as revealed by the global crisis of 2008: information shedding light on the financial interconnectedness among the various sectors of an economy and between them and their counterparties in the rest of the world.

The article elaborates the main attributes of the integrated macroeconomic accounts of the *2008 SNA*, which allows it to serve as the framework for compiling sectoral accounts and balance sheets, including sectoral financial positions and flows on a from-whom-to-whom-basis. In particular, the *SNA* integrated framework ensures four consistency rules as follows: (i) vertical consistency (total of all debit entries and that of all credit entries of an institutional unit (sector) are equal), (ii) horizontal consistency (debit entries of a transaction type for all units are equal to the credit entries of that transaction type for all units), (iii) counterpart consistency (an entry arising from an exchange has a counterpart entry of the same value and at the same time in the account of the counterparty), and (iv) stock-flow consistency (changes between opening and closing stocks are fully accounted in transactions, other volume changes and revaluations). The core accounting structure of the *2008 SNA* for financial positions and flows focuses on showing *who does what* rather than *who does what with whom*. This article recommends that prominence be given in the *SNA* to the from-whom-to-whom basis as the main underlying principle for compiling and disseminating sectoral financial positions and flows.

The advantage of using sectoral accounts and balance sheets that are compiled within the integrated *SNA* framework, contrary to using fragmentary data from different sources, is that such framework ensures data consistency for all entities and for all economic flows and positions and, thus allows for a systematic understanding of the relationships between economic flows in the real and the financial spheres, financial interconnectedness, and linkages among the various economic functions (e.g., between production, consumption, savings, and accumulation).

However, the 2008 global crisis revealed that stronger and well coordinated international efforts are needed to ensure the development and dissemination of internationally comparable sectoral accounts, balance sheets and flow of funds. An important milestone in

taking forward the work on implementing sectoral accounts and balance sheets is the development of Templates for minimum and encouraged set of internationally comparable sectoral accounts and balance sheets. The Templates provide guidance for developing plans for implementation, benchmarks for monitoring progress, and a yardstick for ensuring international comparability. Existing international forums will need to be used more effectively to provide methodological support in the implementation of sectoral accounts and balance sheets. Appropriate funding for outreach, technical assistance, and training will be needed to support activities at the country and international levels.

The current situation on the availability of data on financial positions and flows on a from-whom-to-whom basis is at an early stage. Given the importance to fill these data gaps, compiling and disseminating the accounts on sectoral financial positions and flows using the Templates is a condition for achieving international comparability.

The article highlights some main areas that need to be addressed when designing work plans and setting up priorities for developing integrated sectoral accounts and balance sheets. Many advanced economies and several emerging market economies are already in the process of enhancing or developing the accounts in accordance with the agreed Templates and in the context of their plans for the implementation of the *2008 SNA*. Lessons learned from this exercise would be useful not only for other countries that will develop sectoral accounts in the future, but also to identify best practices to enhance the quality of data being compiled now.

The fully integrated *SNA* sectoral accounts and balance sheets would also improve the integration of scattered information and highlight the inconsistencies between the data sets of the various macroeconomic domains as it ensures a holistic approach to all sectors of an economy and rest of the world. The sectoral accounts will provide an integration framework for macroeconomic data on external, fiscal, and financial sectors with those of the rest of the economy. At the country level, this will facilitate the coordination of work on different macroeconomic statistics domains and promote their consistency at the data collection and compilation stages, thus eliminating or significantly reducing inconsistency of disseminated data.

The on-going international initiative to improve collaboration among the international organizations for collecting, sharing and disseminating sectoral accounts and balance sheets is commendable. This initiative should be given priority so that a mechanism is in place before many of the advanced economies and a few emerging market economies start producing these data in 2014. This will not only reduce burdens on countries, but enhance the usefulness of data for users and avoid confusions as all sources will disseminating the same set of data on sectoral accounts and balance sheets.

ANNEX I. INTEGRATING MONEY AND CREDIT IN A FROM-WHOM-TO-WHOM FRAMEWORK

There are practical challenges which may have to be tackled when integrating money into the framework for financial positions and flows on a from-whom-to-whom basis. The definitions of money and of money-issuing, money-holding and money-neutral sectors are not necessarily based on the classification of financial assets and institutional sectors described in Section 3. Maturity thresholds, valuation methods and recording principles for accrued interest in monetary statistics generally coincide with those recommended for use in the *SNA*.

Table 1A shows in *italics* the moneyholders' financial transactions in assets, which represent monetary claims on the money-issuing sector (resident MFIs). The outstanding money stock may be identified in a similar way in the financial balance sheet.

**Table 1A. Money in the Framework for Financial Transactions on a
From-whom-to-whom Basis**

Type of claim and debtor (MFI) \ Creditor	<i>Nonfinancial corporations</i>	Financial Corporations		<i>General government</i>	<i>Households and NPISH</i>	<i>Money-holders (total)</i>	Rest of the world
		MFIs 1/	<i>Other financial corporations</i>				
Currency and deposits							
- short term 2/	<i>50</i>	60	<i>5</i>	<i>10</i>	<i>150</i>	<i>215</i>	60
- long term	<i>10</i>	20	<i>0</i>	<i>0</i>	<i>30</i>		10
Debt securities							
- short term 3/	<i>10</i>	30	<i>5</i>	<i>5</i>	<i>20</i>	<i>40</i>	30
- long term	<i>5</i>	10	<i>0</i>	<i>0</i>	<i>10</i>		10
Money market fund shares or units	<i>5</i>	5	<i>2</i>	<i>0</i>	<i>20</i>	<i>27</i>	0
Equity and remaining investment fund shares	<i>0</i>	5	<i>5</i>	<i>0</i>	<i>5</i>		2
Financial derivatives and employee stock options	<i>2</i>	10	<i>10</i>	<i>0</i>	<i>0</i>		10
Other accounts receivable/payable	<i>1</i>	2	<i>2</i>	<i>0</i>	<i>0</i>		2
Money	<i>65</i>		<i>12</i>	<i>15</i>	<i>190</i>	<i>282</i>	
Domestic nonmonetary liabilities (total)	<i>18</i>		<i>17</i>	<i>0</i>	<i>45</i>	<i>80</i>	
External liabilities of MFIs (total)							<i>124</i>

1/ MFIs cover the central bank, deposit-taking corporations, and money market funds.

2/ Short-term deposits cover transferable deposits, deposits redeemable at a period of notice of up to and including three months (i.e., short-term savings deposits) and deposits with an agreed maturity of up to and including two years (i.e., short-term time deposits) held with MFIs.

3/ Short-term debt securities cover debt securities with an original maturity of up to and including two years issued by MFIs.

In Table 1B, credit as the counterpart to money is shown. The credit counterpart reveals how the change in money is related to lending by money issuers (MFIs) to other residents in all forms, including by the acquisition of securities issued by MFIs. This counterpart comprises part of the assets of the money-issuing sector, namely loans to, the acquisition of securities issued by, and other forms of lending to, all other resident sectors, including other entities (i.e., not MFIs) in the financial corporations sector.

Another part of the assets of the money-issuing sector, net of liabilities to nonresidents, constitutes the external counterpart, the net external assets of the money-issuing sector (in balance sheet terms), or changes in them (corresponding to transactions in the financial account).

Table 1B. Credit as the Counterpart to Money in the Framework for Financial Transactions on a From-whom-to-whom Basis

Debtor Type of claim and creditor (MFI)	<i>Nonfinancial corporations</i>	Financial corporations		<i>General government</i>	<i>Households and NPISH</i>	<i>Moneyholders (total)</i>	Rest of the world
		MFIs 1/	<i>Other financial corporations</i>				
Currency and deposits		80					30
Debt securities	60	40	10	40		110	60
Loans	60		6	20	120	206	45
Money market fund shares or units		5					0
Equity	5					5	
Remaining investment fund shares or units		5	10			10	5
Insurance, pension and standardized guarantee schemes			3	0		3	0
Financial derivatives and employee stock options	2	10	0	0	0	2	5
Other accounts receivable/payable	0	2	0	0	0	0	5
Domestic credit (total)	127		29	60	120	336	
External assets (total)							150
Net external assets (external counterpart)							26 (=150-124)

1/ MFIs cover the central bank, deposit-taking corporations, and money market funds.

The transactions and positions of the rest of the world correspond (after some rearrangements) to the balance of payments and IIP. Net external assets of MFIs, summarizing the money-issuing sector's transactions with the rest of the world, link to money through the MFI accounting framework. The balance of payments identity may then be exploited to show how the money-holding sectors' transactions with the rest of

the world relate to changes in money, since the money issuers' balance of payments transactions must equal all other resident sectors' balance of payments transactions with reverse sign (for this purpose it is desirable that errors and omissions in the balance of payments have been eliminated when compiling the sector accounts and balance sheets; otherwise they may be attributed to the money-holding sectors).

ANNEX II. A STATUS OF AVAILABILITY OF SECTORAL BALANCE SHEETS AND ACCUMULATION ACCOUNTS IN G-20 ECONOMIES

As a first step of a program to strengthen the development and dissemination of sectoral accounts and balance sheets, the IMF Statistics Department has conducted a review of the availability of sectoral balance sheets and accumulation accounts disseminated by the G-20 economies. For each country, the review examined the scope and details of the data officially disseminated and made available to the general public through the countries' statistical institutions (national statistical offices, central banks, and ministries of finance) or through OECD, ECB and Eurostat. The review was focused on the existence of sectoral accounts within the framework of *SNA*. Information was gathered for stocks, transactions and other flows of nonfinancial assets, and stocks, transactions and other flows of financial assets and liabilities using the classification of assets and liabilities as well as the classification of institutional sectors as established in the 2008 *SNA* at the first digit level (and second digit in some cases) of the corresponding classifications. Note was taken when additional details were available, but without a thorough review of the details published by each country. Other main data characteristics (such as data frequency, timeliness, dissemination formats, and time series) were also reviewed. The IMF review of data availability was conducted during the late 2010 and was presented at the IMF-OECD conference in early 2011.²⁴ This Annex presents the updated status on the availability of sectoral balance sheets and accumulations accounts in the G-20 economies as of end 2012.

Progress in the availability of the sectoral balance sheets and accumulation accounts in the G-20 economies since the IMF review has been incorporated and presented in the Tables 2B and 2C. This exercise does not provide an assessment of the quality and accuracy of data. It should also be noted that this assessment is conducted to provide a broad indication of data gaps for the G-20 economies with respect to sectoral balance sheets and accumulation accounts, and therefore, the assessment for a country may not be comprehensive and fully accurate.

Table 2A shows the classification of assets and liabilities that was used in reviewing the availability of data on sectoral balance sheets and accumulation accounts. The main *SNA* breakdown of institutional sectors in Table 2B and 2C refers to (1) financial corporations, (2) nonfinancial corporations, (3) general governments, (4) households and nonprofit institutions serving households, and (5) rest of the world. The main *SNA* financial instrument breakdown used in Table 2B comprise (1) monetary gold and SDRs, (2) currency and deposits, (3) debt securities, (4) loans, (5) equity and investment fund shares, (6) insurance, pension and standardized guarantee schemes, and (7) other accounts receivable/payable. The main *SNA* breakdown of nonfinancial assets in Table 2C includes (1) fixed assets, (2) inventories; (3) valuables, and (4) nonproduced assets.

²⁴ Shrestha, M., *A Status on the Availability of Sectoral Balance Sheets and Accumulation Accounts in G20 Economies*, paper presented at the IMF-OECD conference, February 28 – March 2, 2011, Washington D.C. <http://www.imf.org/external/np/seminars/eng/2011/sta/index.htm>.

Table 2A. Classification of Assets and Liabilities Used in the Review of Data Availability

Nonfinancial assets	Financial instruments
Fixed assets - Dwellings Inventories Valuables Nonproduced assets - Natural resources - Contracts, leases and licenses	Monetary gold and SDRs Currency Transferable deposits - Transferable deposits with nonresidents Other deposits - Other deposits with nonresidents Debt securities - Debt securities short-term - Debt securities short-term with residents - Debt securities short-term with nonresidents - Debt securities long-term - Debt securities long-term with residents - Debt securities long-term with nonresidents Loans - Loans short-term - Loans short-term with residents - Loans short-term with nonresidents - Loans long-term - Loans long-term with residents - Loans long-term with residents - Mortgages - Loans long-term with nonresidents Equity and investment fund shares - Investment fund shares Insurance, pension and standardized guarantee schemes Financial derivatives and employee stock options Other accounts receivable/payable

Table 2B. Availability of Data on Financial Assets and Liabilities in G20 Economies

	Balance sheets					Transactions				Other volume changes Sectors - (S) Instruments - (I)	Revaluations Sectors - (S) Instruments - (I)
	Total Economy	SNA main institutional sectors	SNA main instruments	Frequency	Additional sectoral (S) or instrument (I) breakdowns	Total Economy	SNA main institutional sectors	SNA main instruments	Frequency		
Advanced Economies											
Australia	Yes	All sectors	All instruments	Quarterly	For some (S) & some (I)	Yes	All sectors	All instruments	Quarterly	By (I)	By (I)
Canada	Yes	All sectors	All instruments	Quarterly	For some (S) & some (I)	Yes	All sectors	All instruments	Quarterly	No	No
France	Yes	All sectors	All instruments	Quarterly	For some (I)	Yes	All sectors	All instruments	Quarterly	By (S) & (I)	By (S) & (I)
Germany	Yes	All sectors	All instruments	Quarterly	For some (S) & some (I)	Yes	All sectors	All instruments	Quarterly	No	No
Italy	Yes	All sectors	All instruments	Quarterly	For some (S) & some (I)	Yes	All sectors	All instruments	Quarterly	No	No
Japan	Yes	All sectors	All instruments	Quarterly	For some (S)	Yes	All sectors	All instruments	Quarterly	B (I)	B (I)
Korea	Yes	All sectors	All instruments	Annual (Q partial)	For some (S) & some (I)	Yes	All sectors	All instruments	Annual (Q partial)	No	No
United Kingdom	Yes	All sectors	All instruments	Quarterly	For most (I)	Yes	All sectors	All instruments	Quarterly	No	No
United States	Yes	All sectors	All instruments	Quarterly	For some (I)	Yes	All sectors	All instruments	Quarterly	By (S)	By (S)
Emerging Market Economies											
Argentina	No	No	No	No	No	No	No	No	No	No	No
Brazil	Yes	Yes	Yes	Annual	No	Yes	Yes	All instruments	Annual	No	No
China	No	No	No	No	No	Yes	All sectors	Partial	Annual	No	No
India	No	No	No	No	No	Yes	Different classification	Partial	Annual	No	No
Indonesia	No	No	No	No	No	Yes	Different classification	Partial	Quarterly	No	No
Mexico	Yes	All sectors	All instruments	Annual	No	Yes	All sectors	All instruments	Annual (Q for total economy)	No	No
Russia	No	No	No	No	No	No	No	No	No	No	No
Saudi Arabia	No	No	No	No	No	No	No	No	No	No	No
South Africa	No	Some (S)	No	Annual	No	Yes	All sectors	All instruments	Quarterly	No	No
Turkey	No	No	No	No	No	No	No	No	No	No	No

Table 2C. Availability of Data on Nonfinancial Assets in G-20 Economies

	Balance sheets					Transactions				Other volume changes Sectors - (S) Assets - (A)	Revaluations Sectors - (S) Assets - (A)
	Total Economy	SNA main institutional sectors	SNA main assets	Frequency	Additional sectoral (S) or assets (A) breakdowns	Total Economy	SNA main institutional sectors	SNA main assets	Frequency		
Advanced Economies											
Australia	Yes	All sectors	Exc. Valuables	Quarterly	For all (A), exc. Valuables	Yes	All sectors	Exc. valuables	Quarterly	Some (A)	Some (A)
Canada	Yes	All sectors	Exc. Valuables	Quarterly	For most (S) & (A)	Yes	All sectors	Exc. valuables	Quarterly	No	No
France	Yes	All sectors	All assets	Annual	For some (A)	Yes	All sectors	All assets	Quarterly	By (S)&(A)	By (S)&(A)
Germany	Yes	All sectors	Partial	Annual	For some (A)	Yes	All sectors	All assets	Quarterly	No	No
Italy	Yes	No	Only fixed assets	Annual	For fixed assets	Yes	No	Fixed assets	Quarterly	No	No
Japan	Yes	All sectors	Exc. valuables	Annual	For some (A)	Yes	All sectors	All assets	Quarterly	By (A)	By (A)
Korea	Yes	All sectors	Fixed assets	Annual	For some (A)	Yes	No	Partial	Quarterly	No	No
United Kingdom	Yes	All sectors	Exc. natural res	Annual	For some (A)	Yes	All sectors	Exc. natural res	Quarterly	No	No
United States	Yes	All sectors	Exc. valuables	Quarterly	For some (A)	Yes	All sectors	Exc. valuables	Quarterly	By (S)	By (S)
Emerging Market Economies											
Argentina	Yes	No	Partial	Annual	For some (A)	Yes	No	Partial	Quarterly	No	No
Brazil	No	No	No	No	No	Yes	All sectors	Exc. valuables	Annual (Q partial)	No	No
China	No	No	No	No	No	Yes	All sectors	Exc. valuables	Annual	No	No
India	Yes	Different classification	Partial	Annual	No	Yes	Different classification	Partial	Annual (Q produced assets)	No	No
Indonesia	No	No	No	No	No	Yes	Different classification	Partial	Quarterly	No	No
Mexico	No	No	No	No	No	Yes	All sectors	All assets	Annual (Q produced assets)	No	No
Russia	No	No	No	No	No	Yes	No	Partial	Quarterly	No	No
Saudi Arabia	No	No	No	No	No	Yes	No	Fixed assets	Annual	No	No
South Africa	Yes	No	Partial	Annual	No	Yes	Yes	Partial	Annual	No	No
Turkey	No	No	No	No	No	Yes	No	Fixed assets	Quarterly	No	No

ANNEX III. PRESENTATION OF SECTORAL FINANCIAL POSITIONS AND FLOWS

As a first step, tables may be designed to follow the residence of creditor approach. Such tables show institutional sectors as creditors which hold financial instruments. The holdings are part of the balance sheet (asset portfolio) of this sector, whereas transactions in financial instruments are part of the sector's financial account. The holdings of financial instruments by resident sectors are shown (with a breakdown by the residency of debtors but without a breakdown of the resident sector of debtors), and the financial instruments issued by residents and acquired by nonresidents are also shown. Table 3A reflects this approach and shows the financial instrument categories according to the *2008 SNA*.

Some amendments to this table may be made by splitting the financial corporation sector into some subsectors, such as depository corporations, insurance corporations and pension funds, and other financial corporations. A breakdown of some financial instrument categories, such as deposits, loans or debt securities by original maturity may also be feasible at this stage.

The tables on the from-whom-to-whom basis show positions and flows for financial instruments acquired by resident sectors and by nonresidents, with a breakdown by institutional sector for resident debtors (the cells of Table 3B shaded light grey). Furthermore, acquisitions by nonresidents of financial instruments issued by residents are shown (penultimate column marked nonresidents) and also financial instruments issued by nonresidents and acquired by resident sectors (penultimate row marked nonresidents). However, acquisitions by nonresidents of financial instruments issued by nonresidents are not covered (black cells).

For residents, the presentation of nonconsolidated data on the holdings and acquisitions of financial instruments is recommended, covering intra-sectoral positions and flows (diagonal cells of Table 3B shaded in dark grey).

The collection and compilation of such from-whom-to-whom data has to follow a step-by-step approach based on the availability of corresponding source data. A first step is usually to integrate such data from monetary statistics, balance of payments or government finance statistics providing usually detailed data on nonnegotiable financial instruments, such as deposits, loans, trade credit or insurance and pension entitlements.

In a further step, from-whom-to-whom data may be derived by sector and subsector for securities based on detailed source data taken from financial statements and from securities databases. When developing data sources and a compilation system for sectoral financial positions and flows, it is important to design them with a view to supporting the broader objective of the compilation of integrated sectoral financial positions and flows on a from-whom-to-whom basis.

Table 3A. Financial Instruments Classified by Creditor Sector and Residency of Debtor²⁵

Debtor by residency and by financial instrument category		Residents					Nonresidents	All creditors
		Nonfinancial corporations	Financial corporations	General government	Households and nonprofit institutions serving households	All residents		
Residents	Monetary gold and SDRs							
	Currency and deposits							
	Debt securities							
	Loans							
	Equity and investment fund shares or units							
	Insurance, pension and standardized guarantee schemes							
	Financial derivatives and employee stock options							
	Other accounts receivable/payable							
Nonresidents	Monetary gold and SDRs							
	Currency and deposits							
	Debt securities							
	Loans							
	Equity and investment fund shares or units							
	Insurance, pension and standardized guarantee schemes							
	Financial derivatives and employee stock options							
	Other accounts receivable/payable							
All debtors	Monetary gold and SDRs							
	Currency and deposits							
	Debt securities							
	Loans							
	Equity and investment fund shares or units							
	Insurance, pension and standardized guarantee schemes							
	Financial derivatives and employee stock options							
	Other accounts receivable/payable							

²⁵ A similar table may be compiled showing financial instruments classified by debtor sector and residency of creditor.

Table 3B. Acquisitions of Financial Instruments in a From-whom-to-whom Framework by Residency/Resident Sector of Creditor and by Residency/Resident Sector of Debtor

Debtor by residency and resident sector and by financial instrument			Residents				Non residents	All creditors
			Nonfinancial corporations	Financial corporations and subsectors	General government	Households and nonprofit institutions serving households		
Residents	Nonfinancial corporations	Monetary gold and SDRs						
		Currency and deposits						
		Debt securities						
		Loans						
		Equity and investment fund shares or units						
		Insurance, pension and standardized guarantee schemes						
		Financial derivatives and employee stock options						
		Other accounts receivable/ payable						
	Financial corporations and subsectors	Monetary gold and SDRs						
		Currency and deposits						
		...						
	General government	Monetary gold and SDRs						
		Currency and deposits						
		...						
	Households and nonprofit institutions serving households	Monetary gold and SDRs						
		Currency and deposits						
		...						
	Nonresidents		Monetary gold and SDRs					
Currency and deposits								
...								
All debtors		Monetary gold and SDRs						
		Currency and deposits						
		...						

ANNEX IV. TEMPLATES FOR INTERNATIONALLY COMPARABLE SECTORAL ACCOUNTS AND BALANCE SHEETS

Table 4A: Current and Capital Accounts: Sectors and Transactions (Quarterly), with timeliness of one quarter

		Total economy	Non-financial corporations		Financial corporations				General government	Households and NPISHs	Rest of the World	
				Of which: Public non-financial corporations	Monetary financial institutions	Insurance corporations and pension funds	Other financial corporations	Of which: Public financial corporations				
		\$1	\$11	\$11001	\$12	\$121+\$122+\$123	\$128+\$129	\$124+\$125+\$126+\$127	\$12001	\$13	\$14+\$15	\$2
P.6 (for S2)	Exports of goods and services											
P.7 (for S2)	Imports of goods and services											
B.1g	Value added, gross / Gross domestic product											
D.1	Compensation of employees											
B.2g+B.3g	Operating surplus, gross and Mixed income, gross											
D.2	Taxes on production and imports											
	Of which:											
	D.21 (for S1) Taxes on products											
	D.29 Other taxes on production											
D.3	Subsidies											
	Of which:											
	D.31 (for S1) - Subsidies on products											
	D.39 - Other subsidies on production											
D.4	Property income											
	Of which:											
	D.41 Interest											
	D.4N Property income other than interest											
D.41g	Total interest before FISIM allocation											
B.5g	Balance of primary incomes, gross / National income, gross											
D.5	Current taxes on income, wealth, etc											
D.61	Net social contributions											
D.62	Social benefits other than social transfers in kind											
D.63	Social transfers in kind											
D.7	Other current transfers											
	Of which:											
	D.71 Net non-life insurance premiums											
	D.72 Non-life insurance claims											
	D.7N Other Current transfers, not elsewhere specified											
B.6g	Disposable income, gross											
D.8	Adjustment for the change in pension entitlements											
P.3	Final consumption expenditure											
	Of which:											
	P.31 Individual consumption expenditure											
	P.32											
B.8g	Saving, gross											
D.9	Capital Transfers											
	Of which:											
	D.91 Capital Taxes											
	D.9N Investment Grants and other capital transfers											
P.5g	Gross capital formation											
	Of which:											
	P.51g Gross fixed capital formation											
	P.52+P.53 Changes in inventories and acquisition less disposals of valuables											
P.51c	Consumption of fixed capital											
NP	Acquisitions less disposals of non-produced assets											
B.9	Net lending (+)/Net borrowing (-)											

= Minimum
 = Encouraged

Table 4B: Financial Stocks and Flows: Sectors and Instruments (Quarterly, with timeliness of one quarter)

	Total Economy	Non-financial corporations		Financial corporations											General government		Households and NPISHs		Rest of the World	
	S1	S11	Of which Public non-financial corporations	S12	Monetary financial institutions			Insurance corp. and pension funds		Other financial corporations				Of which Public financial corporations	S13	Of which: Social Security Funds	S14+S15	Households	NPISHs	S2
			S11001		Total	Central bank	Other deposit-taking corporations	Money-market funds	Total	Insurance corporations	Pension funds	Total	Non-MMF investment funds	Other financial intermediaries except Insurance corporations and pension		Financial Auxiliaries		Captive financial institutions and money lenders	S12001	
				S121+S122+S123	S121	S122	S123	S128+S129	S128	S129	S124+S125+S126+S127	S124	S125	S126	S127					
F1 Monetary gold and SDRs																				
F11 Monetary gold																				
F12 SDRs																				
F2 Currency and deposits																				
Of which: Domestic currency																				
F21 Currency																				
F22 Transferable deposits																				
F221 Interbank positions																				
F229 Other transferable deposits																				
F29 Other deposits																				
F3 Debt securities																				
Of which: Domestic currency																				
F31 Short-term																				
F32 Long-term																				
With remaining maturity of one year and less																				
With remaining maturity of more than a year																				
F4 Loans																				
Of which: Domestic currency																				
F41 Short-term																				
F42 Long-term																				
With remaining maturity of one year and less																				
With remaining maturity of more than a year																				
F5 Equity and investment fund shares																				
F51 Equity																				
F511 Listed shares																				
F512 Unlisted shares																				
F519 Other equity																				
F52 Investment fund shares/units																				
F521 Money market fund shares/units																				
F522 Non MMF investment fund shares/units																				
F6 Insurance, pension and standardized guarantee schemes																				
F61 Non-life insurance technical reserves																				
F62 Life insurance and annuity entitlements																				
F63+F64+F65 Retirement entitlements																				
F63 Pension entitlements																				
F64 Claim of pension fund on pension managers																				
F65 Entitlements to non-pension benefits																				
F66 Provisions for calls under standardized guarantees																				
F7 Financial derivatives and employee stock options																				
F71 Financial derivatives																				
F711 Options																				
F712 Forwards																				
F72 Employee stockoptions																				
F8 Other accounts receivable/payable																				
Of which: Domestic currency																				
F81 Trade credits and advances																				
F89 Other accounts receivable/payable																				

= Minimum
 = Encouraged

Table 4C: Stocks of Non-Financial Assets: Sectors and Asset Types (Annual, with timeliness of nine months)

	Total economy	Non-financial corporations		Financial corporations					General government	Households and NPISHs	Rest of the World
			Of which: Public non-financial corporations	Monetary financial institutions	Insurance corporations and pension funds	Other financial corporations	Of which: Public financial corporations				
	S1	S11	S11001	S12	S121+S122+S123	S128+S129	S124+S125+S1265+S127	S12001	S13	S14+S15	S2
AN1 Produced non-financial assets											
AN11 Fixed assets of which,											
AN111 Dwellings											
AN112 Other buildings and structures											
AN12 Inventories											
AN13 Valuables											
AN2 Non-produced non-financial assets											
AN21 Natural resources											
of which,											
AN211 Land											
of which,											
AN. 2111 Land underlying buildings and structures											
AN212 Mineral and energy reserves											
AN22 Contracts, leases and licenses											
AN23 Goodwill and marketing assets											

= Minimum
 = Encouraged

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