

**PUBLIC GOVERNANCE AND TERRITORIAL DEVELOPMENT DIRECTORATE
PUBLIC GOVERNANCE COMMITTEE**

Cancels & replaces the same document of 7 December 2015

**Draft Agenda: MEETING OF THE WORKING PARTY OF THE LEADING
PRACTITIONERS ON PUBLIC PROCUREMENT**

From Strategy To Implementation

**16-17 December 2015
OECD Conference Centre - Paris, France**

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**Draft Agenda: MEETING OF THE WORKING PARTY OF THE LEADING PRACTITIONERS ON
PUBLIC PROCUREMENT**

From Strategy To Implementation

16-17 December 2015

OECD Conference Centre - Paris, France

Wednesday 16 December 2015 / Room 7 of the Conference Centre

8:45-9:15 **Welcoming participants with coffee in the meeting room**

9:15- 9:30 **1. Welcome and opening remarks**

Maximizing the benefits of the holistic directions set in the 2015 OECD Recommendation on Public Procurement require sound and timely implementation to overcome inevitable challenges. The opening session will provide an introduction to the sessions to come, highlighting the natural connections and developments between related areas of work on procurement reform.

SPEAKERS

Luiz De Mello, Deputy Director, Public Governance and Territorial Development, OECD

Lorna Prosper, Director General, Defence Procurement and International Cooperation, Embassy of Canada, Washington DC.

9:30-10:45 **2. Supporting the implementation of the 2015 OECD Recommendation on Public Procurement**

Since its adoption by the OECD Council last February the Recommendation on Public Procurement has developed as a leading strategic instrument to provide policy choices and assessment alternatives for public procurement systems. This session will present practical tools developed to support countries in effectively implementing the Recommendation, drawing from lessons learned in the previous Procurement Toolbox. A focus across the whole procurement cycle, with evidence-based tools and advice, will be discussed for transforming theory into practice and support the border Sustainable Development Goals. The session will also allow the engagement of business in a broader application of the Recommendation in areas such as complex projects, and tools for recognising the value of supplier anti-corruption and compliance measures and programmes.

SPEAKERS

János Bertók, Head of Division, Public Sector Integrity, OECD

Dag Strømsnes, Director, Agency for Public Management and eGovernment (Difi), Norway

Questions for the debate:

- What tools do you use for supporting implementation? What tools are considered particularly useful?
- What types of tools are missing from the proposed outline of toolbox that would be useful for your country?
- What organisational method appears most helpful, if you are looking for information – should it be arranged by order of the recommendation, or by phase of the procurement cycle, or some other way?

Background documents:

- Recommendation on Public Procurement www.oecd.org/gov/ethics/recommendation-on-public-procurement.pdf
- G20 Principles for Promoting Integrity in Public Procurement
- Link to the current Procurement Toolbox <http://www.oecd.org/governance/procurement/toolbox/>

10:45-11:15

Coffee Break

Coffee will be provided outside the Conference Room

11:15-12:45

3. Part 1. Supporting implementation of complex infrastructure projects: High Level Principles and the cases of Expo 2015 in Milan and the New International Airport in Mexico City.

Effective delivery of large infrastructure and complex projects is one of the most demanding challenges in global project implementation due to the efforts it takes in terms of governance, multi-level coordination, planning, financing and construction under determined timelines and budgets. The role of public procurement cannot be underestimated as the overall objective of procurement is to execute contracts with proponents who satisfy the project requirements and deliver best value, while utilising processes which comply with relevant policy, efficiency and integrity standards.

As one element in support of the implementation of the Recommendation, a set of High Level Principles for the effective control of major events and related infrastructures has been developed to address these challenges. This session will introduce these principles alongside two real-world, practical examples, with lessons driven from major infrastructure projects: the EXPO in Milan in Part 1, and the New International airport that is being built in Mexico City in Part 2.

[ANAC](#) (Autorità Nazionale Anticorruzione – National Anti-corruption Authority of Italy) received in June 2014 special powers to control and monitor the EXPO 2015. For that purpose it established a special operational unit (UOS) dealing only with the procurement processes of the project. With the establishment of the UOS several rules, procedures and control mechanisms were set as to monitor and exercise “a priori” control of the procurement processes. Since July 2014, and up to the opening in May 2015, UOS revised all public procurement procedures of the EXPO using this framework.

SPEAKERS

Nicola Bonucci, Director, Legal Affairs and Co-Ordination of Accession, OECD

Giuseppe Abbatino, Executive, ANAC, Member of the EXPO Special Unit

Simon Adams, Strategic Planning Director, Crossrail, UK

Round Table discussion

Questions for the debate:

- What are the experiences of using *ex ante* control mechanisms in combating corruption? When and how to use such measures for maximizing their effectiveness?
- Does the UOS framework appeal to other countries to consider for your procurement framework?

Background documents:

- High Level Principles for integrity, transparency and effective control of major events and related infrastructures
- Effective Delivery of Large Infrastructure Projects: The Case of the New International Airport of Mexico City

12:45-14:30

Lunch Break

14:30-16:00

4. Part 2. Supporting implementation of complex infrastructure projects: Cases of Expo in Milan and the New International airport in Mexico City

The Airport Group of Mexico City (GACM) received a mandate to design, build, and open the New International Airport of Mexico City ([NAICM](#)) by the Government of Mexico.

The OECD has been involved since the beginning of 2015 to provide advice and knowledge to decision-makers and to transfer good practices in the management of procurement processes of major infrastructure projects, particularly concerning integrity, transparency, and accountability. This session will present the key findings and recommendations from the review of NAICM, focusing on:

- The governance of the NAICM project.
- Strategies and challenges related to procurement.
- How to enhance integrity and transparency during the procurement process
- How to implement effective and comprehensive communication strategies

SPEAKERS

Paulo Magina and *Jacobo Garcia Villarreal*, Public Procurement Unit, OECD Secretariat

José Luis Romo, Director of Planning, Grupo Aeroportuario de Ciudad de Mexico (GACM)

Denise Bower, Executive Director of the Major Projects Association (MPA), UK

Round Table discussion

Questions for the debate:

- How the procurement community is involved in big infrastructure projects?
- What examples on planning, designing or implementing major infrastructure projects could you share with other countries? What lessons can be learned from practices, both good and bad? What insights would you find particularly useful to address challenges in your country?
- What approaches does your country use for managing risks due to long planning horizons and complex interfaces?

Background documents:

- High Level Principles for integrity, transparency and effective control of major events and related infrastructures, <http://www.anticorruzione.it/portal/rest/jcr/repository/collaboration/Digital%20Assets/anadocs/Attivita/Expo2015/ANAC-OECD.Principles.ENG.pdf>.
- Effective Delivery of Large Infrastructure Projects: The Case of the New International Airport of Mexico City.

16:00-16:30

Coffee Break

Coffee will be provided outside the Conference Room

16:30-18:00

5. Assessing Procurement Systems in Support of Transformational Reform

As a principle element of the 2015 Recommendation, and one which supports progress across the procurement cycle, assessing and measuring the performance of procurement systems and ensuring that value for money and policy objectives are being achieved are key goals of both policy makers and practitioners. This session will focus on implementation tools in support of these objectives and the border Sustainable Development Goals.

MAPS, Methodology for Assessment of Procurement System, developed initially by the World Bank and OECD/DAC is currently under revision in order to be applicable to a broader scope, allowing its comprehensive use in country, sub-national and sectorial contexts. A roadmap for the update of the MAPS will be presented and the main methodological challenges will be open for discussion.

This session will also focus on the recent work on KPI and assessment tools under the federating role of the OECD Recommendation and beyond:

- The development of key performance indicators.
- The World Bank results of the Benchmarking Public Procurement indicators.
- Economic analysis of Public Procurement in the Russian Federation.

SPEAKERS

Jean-Philippe Nadal, Legal Adviser to the Director General ADETEF – Assistance Technique France

Matthieu Cahen, Policy Analyst, OECD Secretariat

Federica Saliola, Program Manager, Global Indicators Group, World Bank Group

Round Table discussion

Questions for the debate:

- How could the OECD Principles and LPP effectively support the development of new MAPS framework?
- How could the KPIs be more relevant to measure the procurement systems in your countries?

Background documents:

- Benchmarking Public Procurement 2016: Assessing public procurement systems in 77 economies
- Developing the new structure and elements of the revised MAPS methodology

18:00

Cocktail

At l'Espresso

Thursday 17 December 2015 / Room C at the Château

9:00-9:30

Coffee in the meeting room

9:30-11:00

6. Making the Difference in public services delivery, the review of the Colombian Public Procurement System

Colombia Compra Eficiente (CCE), the national Central Purchasing Body of Colombia, formulates policies, plans and programs seeking to optimize supply and demand in the market. Among other roles, CCE is responsible for the development and dissemination of policies, standards and tools to facilitate purchases and promote efficiency; for the development of the E-procurement system; for the design, organisation and promotion of framework agreements and procurement knowledge. It also has a crucial role in gathering data and statistics to improve the effectiveness of the procurement system and to propagate best practices.

As a practical application of the 2015 Recommendation in a country context, this session will identify key issues through peer review and examination of a draft OECD report focusing on these areas, and include discussion of key findings.

SPEAKERS

Jeremy McCrary, Policy Analyst, Public Procurement Unit, OECD Secretariat

Maria Margarita Zuleta, Director General, Colombia Compra Eficiente

Lorna Prosper, Director General, Defence Procurement and International Cooperation, Embassy of Canada, Washington DC

Grant Lyons, Manager Collaborative Procurement, New Zealand Government Procurement, Market Services, Ministry of Business, Innovation & Employment

Round Table discussion

Questions for the debate:

- How is accountability promoted in the public procurement? Are there proper remedies in place to enforce procurement rules? What lessons can countries consider?
- How to manage exceptions to competitive tendering while achieving efficiency?

- How the cross-cutting recommendations can be used to support increased efficiency of public procurement systems in Colombia and beyond?
- Do you have examples that can be shared with Colombia that has proven to be useful for your country?
- In relation to devising a strategy to accommodate these recommendations into a future strategy, is there an approach or certain priorities that the CCE might benefit from that you can share with us here today?

Background document:

- Draft Review of the Colombian Public Procurement System

11:00-11:30	Coffee Break
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11:30-12:30	7. Benchmarking Strategic Innovation Procurement
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Given its global coverage and leading role in the development of the public procurement agenda, the OECD has been working in benchmarking the use of public procurement to achieve strategic objectives. Initiated during the past 2 years with a collection of good practices on Green procurement and Integrity, a survey was launched this year to collect a set of qualified data on the strategic use of public procurement to foster Innovation as a secondary policy objective, and support the implementation of the 2015 Recommendation. Within the framework of the OECD Innovation Strategy, details of a project on Demand-Side Innovation Policies launched in 2008 by the OECD will be presented, as well as good practice examples from Korea. Also, the European Commission recently published the EU Framework Programme for Research and Innovation to support the strategic use of Innovation Procurement under the Horizon 2020 objectives, making clear that this topic is high on the international agenda.

SPEAKERS

Mario Cervantes, Senior Policy Analyst, Directorate for Science, Technology and Innovation, OECD

Anne Muengersdorff, Senior Policy Analyst, OECD Secretariat

Hee-seok Byeon, Director General of New Technologies and Services Bureau, Public Procurement Service, Korea

Viorel Peca, Head of Innovation Unit, DG Connect, European Commission

Round Table discussion

Questions for the debate:

- What support does your country provide to facilitate innovation through public procurement? And what do you see as the main obstacles for delivering innovation using procurement?
- How are you dealing with risk aversion among public employees as an obstacle to procurement of innovation?

Background documents:

- Demand-side innovation policies and instruments, OECD 2011 <http://www.oecd.org/innovation/inno/demand-sideinnovationpolicies.htm> <http://www.oecd.org/innovation/inno/48081293.pdf>
- EU Innovation Framework http://ec.europa.eu/information_society/newsroom/cf/dae/itemdetail.cfm?item_id=16605

12:30-13:00

8. Closing Session

SPEAKERS

Alberto Heimler, Chairman, Working Party No. 2 on Competition and Regulation

János Bertók, Head of Division, Public Sector Integrity, OECD

Lorna Prosper, Director General, Defence Procurement and International Cooperation, Embassy of Canada, Washington DC
