



Organisation de Coopération et de Développement Économiques
Organisation for Economic Co-operation and Development

DIRECTORATE FOR FINANCIAL, FISCAL AND ENTERPRISE AFFAIRS
PUBLIC DEBT MANAGEMENT UNIT

Room Document No 3

18th Global Forum on Public Debt Management

RUSSIA AND THE GLOBAL FINANCIAL CRISIS

Professor Boris Alekhin
Russian Ministry of Finance

This document is circulated as a background paper to Session No. 1 for the 18th Global Forum on Public Debt Management, to be held on December 3-4 2008. Questions concerning this document can be addressed to Hans J. Blommestein, Co-ordinator of the OECD Working Party on Debt Management; (<mailto:hans.blommestein@oecd.org>).

This confidential document is for the exclusive use by participants of the 18th Global Forum on Public Debt Management and Bond Markets and should not be distributed to third parties. See also the general annotation to the agenda of this meeting.



RUSSIA AND THE GLOBAL FINANCIAL CRISIS

Professor Boris Alekhin
Academy of Budget and Treasury
Russian Ministry of Finance

18th OECD Global Forum
on Public Debt Management
December 3-4, 2008, Paris

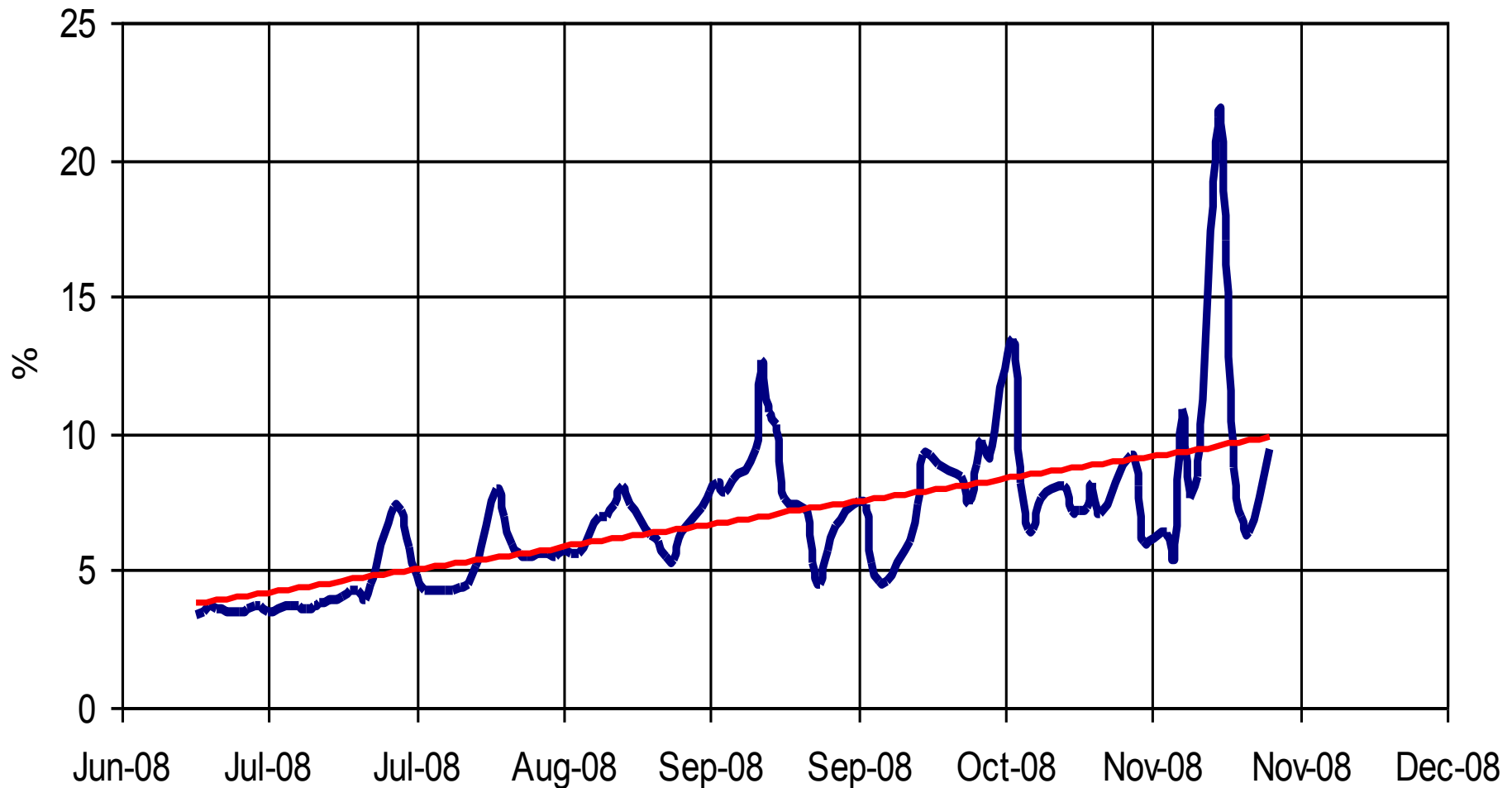
Credit market...

- The confidence in banks and of banks is diminishing, as is the flow of funds between them.
- In October the volume of bank deposits dropped by 6% (the largest drop so far) and the share of Russians with bank deposits fell from 32% to 25%.

Credit market

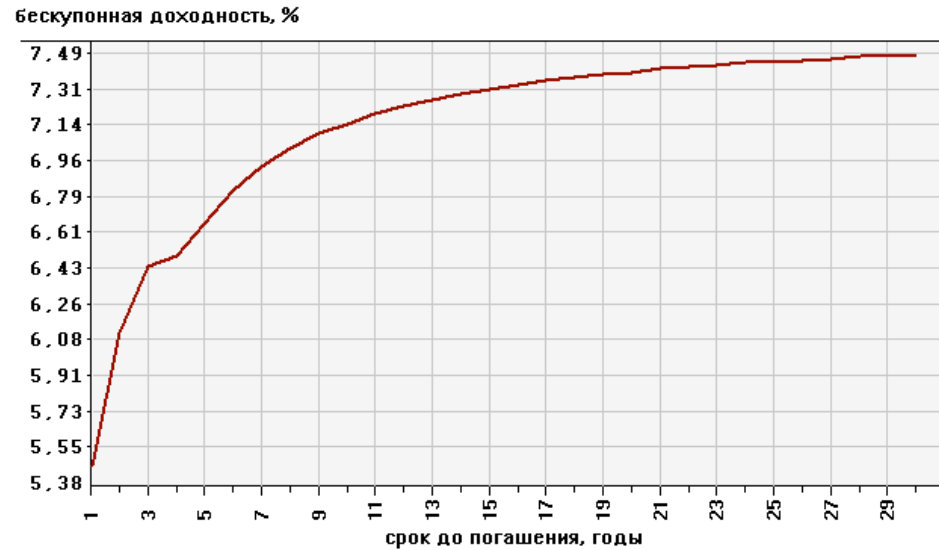
- Banks substantially reduced interbank lending, and lending rates increased (slide 4).
- The shape of the yield curve changed dramatically (slide 5).
- Yield spreads widened (slide 6).

Moscow interbank actual credit rate (MIACR)

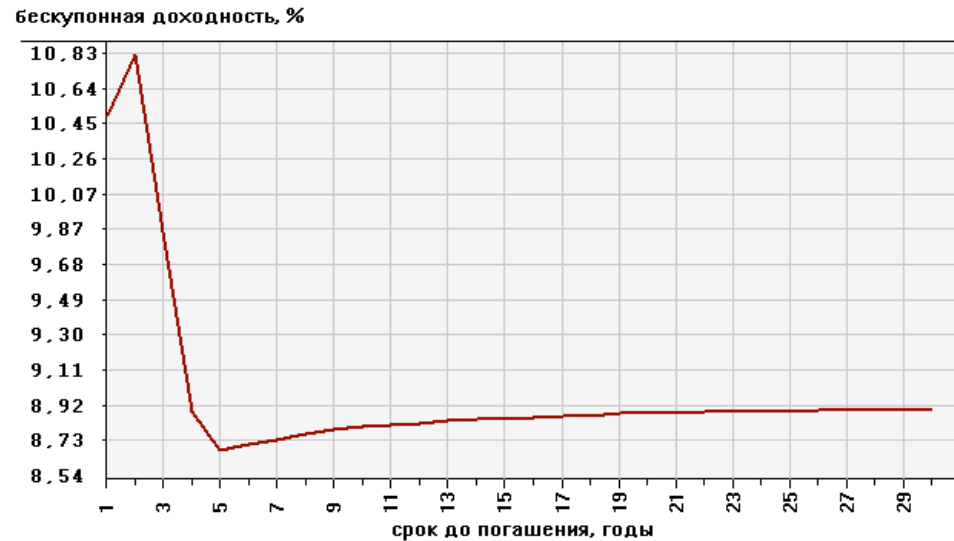


Zero-coupon yield curve

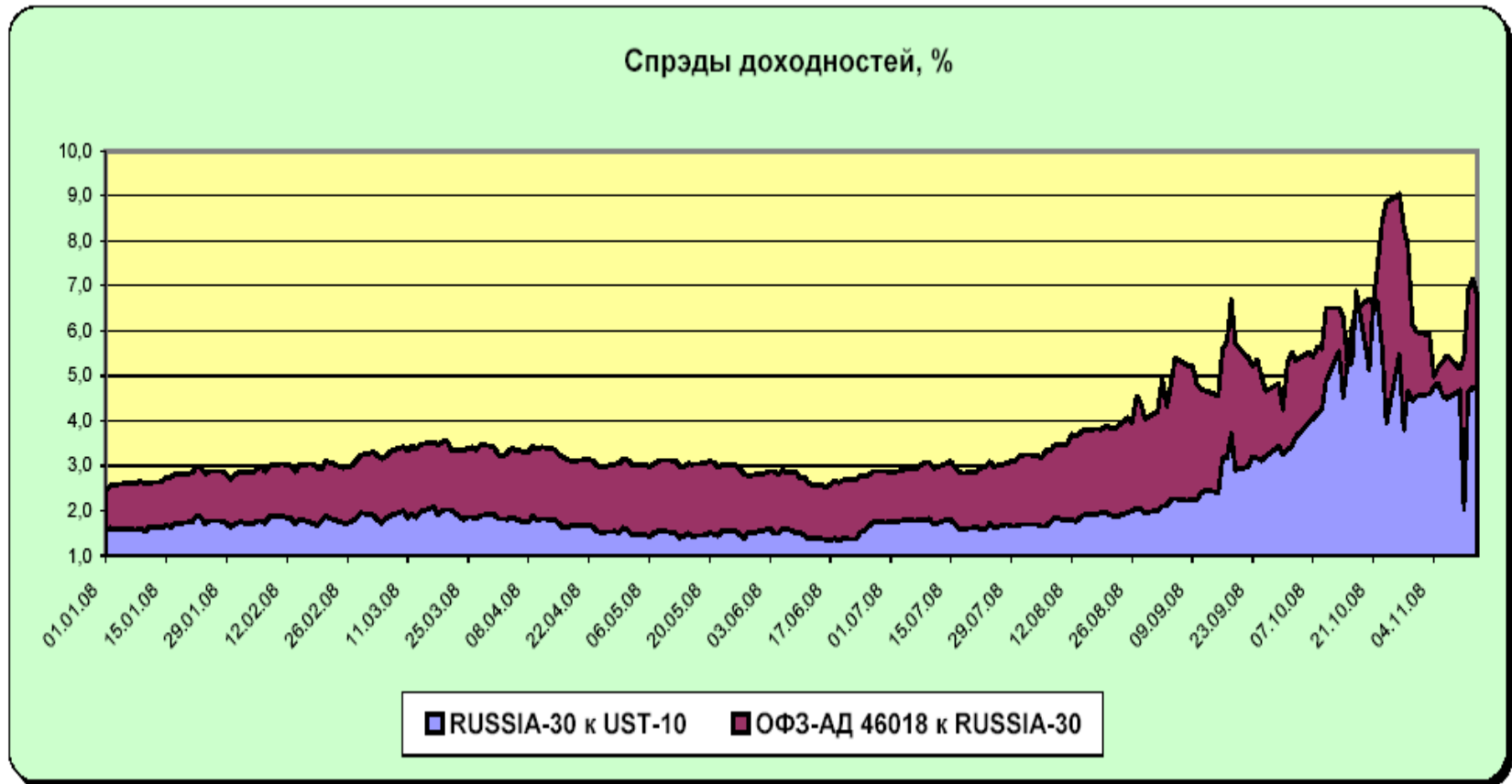
July 1, 2008



November 28, 2008



Yield spreads



Stock market

- Russians saw tremendous volatility and near-collapse of their emerging stock market as oil prices dropped.
- Between May 19 and November 7 Russia lost 84% of her 2007 GDP in terms of market capitalization.
- In 2008 net capital outflow may reach USD 50 billion, in 2009 – twice as much (World Bank estimate).

Oil Bubble

Stock price index



RUB/USD



Government actions

- The government have taken a series of urgent, necessary, and temporary steps to limit further damage.
- These may be grouped as follows:
 - Liquidity provision
 - Bail-outs
 - Direct loans and claim buy-back
 - Contingent liabilities.

Liquidity provision

- To ease the liquidity problem, public funds are being channeled to the banking system through three state-owned banks under the Bank of Russia's supervision.
- The Bank of Russia (BOR) is lending money to commercial banks on unsecured basis by way of regular auctions.
- BOR is ready to lend to securities firms (non-depository institutions) but wants them to be subject to its prudential control.
- 18% of the National Wealth Fund is slated for investment in Russian "blue chips".

Bail-outs

- BOR was authorized to trade in stocks and corporate bonds. This authority may be used to bail out troubled banks.
- Vnesheconombank (VEB), a state-owned development bank, has already bailed out at least one major commercial bank – Globexbank (28th largest in term of net assets).
- To support the emerging mortgage market, the government plans to “bail out” apartments (buy them from developers and resell to certain groups of population).

Direct loans and claim buy-back

- A recent law on additional measures for supporting Russia's financial system authorizes VEB:
 - to lend up to USD 50 billion to eligible firms to help them repay and/or service external debt incurred prior to September 25, 2008;
 - to purchase from foreign creditors claims under obligations incurred prior to September 25, 2008.
- BOR is depositing USD 50 billion with VEB for one year with an option to prolong the term.

Contingent liabilities

- The Federal Deposit Insurance Agency greatly increased insurance coverage. Between July and now the Agency's total liability increased from 3,7 trillion rubbles to almost 6 trillion.
- The government is providing credit and export guarantees to state-owned enterprises and major private companies.
- Regional authorities are not forgotten.

Public debt management...

- Ten years ago the government defaulted on its domestic debt. Lessons were learnt.
- Now Russia has:
 - Prudent debt structure (duration = 5 years , fixed-rate share = 88%, 62% domestic).
 - Streamlined market (mechanical issuance and reopening of a few benchmarks).
 - Transparent issuer (debt strategy, auction calendar, statistics).
 - Debt burden = 8% GDP.

Public debt management...

- High oil prices allowed to save some money now called the Reserve Fund (RF).
- RF is kind of a “good old” sinking fund made out of budget surpluses with the objective to pay down public debt.
- Now the government has:
 - RF = USD 135 billion.
 - Entire public debt = USD 106 billion.

Public debt management...

- Yet, the crisis is unfolding, and in 2009 more public money will be injected into the economy to curb damages.
- Public expenditures will grow and taxes will be cut. A budget deficit around 1% of GDP is very much in the picture.
- In September the government stopped borrowing. It will finance the expected deficit by depleting RF and cash balances.

Public debt management

- Lower cash balances may force the government to resume issuance of short-term debt (discontinued in 2002) and reduce issuance of long-term debt.
- Though a fixed-rate share will decrease and debt maturity profile is far from ideal, the risk of default on conventional debt is low as long as RF is at hand.
- The threat to solvency may come from mounting contingent liabilities. A new lesson to be learnt - how to manage cash and contingent debt.