EFFECTIVE CARBON PRICES

Country note on JAPAN: Low overall abatement costs in the electricity sector, despite some very high effective carbon prices

These country notes present a brief synthesis of the costs to society of reducing CO₂ eq emissions in selected countries. They are based on an examination of a broad range of policy instruments used in electricity generation, road transport, pulp and paper, cement and in the household energy sectors.

The 2013 OECD report on Effective Carbon Prices found wide variations in the costs of abating each tonne of CO₂ eq within and among countries. Effective carbon prices arise either explicitly via carbon taxes or emission trading systems, or implicitly via the abatement incentives embedded in other policies that influence greenhouse gas emissions. When interpreting the results, it is important to be aware that high effective carbon prices can stem from either ambitious policy or from ineffective policy. These case studies found that taxes and trading systems are generally more cost-effective than other policy instruments such as capital subsidies or feed-in tariffs.

The estimated abatement costs in the electricity generation sector in Japan are among the highest of the countries covered (Figure 1). However, the policies with the highest costs affect a small share of total electricity generation, so total abatement costs for the whole the sector compared to GDP are among the lowest (Figure 2).

Figure 1. Estimated average effective carbon prices in the electricity sector, by country

Note: The estimate for Estonia includes only supply-side abatement. For China, “LSS” refers to the “Large Substitute for Small” programme.

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1. The countries covered in the book are Australia, Brazil, Chile, China, Denmark, Estonia, France, Germany, Japan, Korea, New Zealand, South Africa, Spain, United Kingdom and United States.

In road transport, the average effective carbon prices in Japan are in the mid-range among the countries studied (Figure 3). However, the estimated abatement costs of the tax preferences for ethanol exceed EUR 400 per tonne of CO₂eq abated (Figure 4).
In the two industrial sectors, pulp & paper and cement, the effective carbon prices found in Japan are much lower than in the other parts of the economy. This is similar to the situation in the other countries.
studied and is probably linked to concerns about adverse impacts on competitiveness resulting from the instruments used (Figure 5). Due to such concerns, many countries refrain from implementing ambitious and/or costly policies in relation these sectors.

Figure 5. Estimated effective carbon prices in the different sectors, by country

![Graph showing estimated effective carbon prices in different sectors, by country.](http://www.oecd.org/env/tools-evaluation/carbon-prices.htm)