

**EAP Task Force**

**REPIN(2004)2/Eng**

*Sixth Annual Meeting of the EECCA Regulatory Environmental  
Programme Implementation Network*

26-28 September 2004 (Yerevan, Armenia)

**Progress in Implementing the Work Programme of the  
Regulatory Environmental Programme Implementation  
Network (REPIN) in Eastern Europe, Caucasus and Central  
Asia (EECCA)**

**JANUARY 2004 – SEPTEMBER 2004**

*The current document presents progress in implementing the REPIN Work Programme [NISECEN(2003)2] which was adopted at the 5<sup>th</sup> Annual Meeting in 2003 in Kiev. The report covers the period between January and September 2004.*

**ACTION REQUIRED:** *For discussion*

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**PROGRESS IN IMPLEMENTING THE WORK PROGRAMME OF  
THE REGULATORY ENVIRONMENTAL PROGRAMME IMPLEMENTATION NETWORK (REPIN)  
IN EASTERN EUROPE, CAUCASUS AND CENTRAL ASIA (EEEECCA)**

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The work programme<sup>1</sup> on promoting and implementing effective and efficient environmental policies is implemented through the three areas:

1. Strengthening Environmental Policy Instruments;
2. Strengthening Environmental Enforcement Strategies and Instruments;
3. Improving the Performance of Environmental Enforcement Agencies.

The following tables contain information on progress in implementing individual activities under each area in the period between January and September 2004.

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<sup>1</sup> The full work programme of REPIN is presented in a document NISECEN(2003)2

## PROMOTING EFFECTIVE AND EFFICIENT ENVIRONMENTAL POLICIES

### Project 3.1: Strengthening Environmental Policy Instruments

Task	Status of Implementation	Planned Outputs/ Planned Meetings	Financial Status	Other Information
<p><b>3.1.1. Streamlining and Integrating Environmental Permitting</b> <i>Eugene Mazur</i></p>	<ul style="list-style-type: none"> <li>- Two draft chapters (Application and Permit Forms with Instructions) prepared for the Integrated Environmental Permitting Guidelines for EECCA Countries:</li> <li>- Draft "Integrated Environmental Permitting Procedure for a Competent Environmental Authority" updated based on comments from the REPIN 2003 annual meeting</li> <li>- The draft chapters of the Permitting Guidelines and further steps in the project discussed at an expert meeting on the Permitting Guidelines, Paris, 24-25 May 2004</li> <li>- First draft prepared of the paper "Strategic Approach to the Gradual Transition to Integrated Permitting for Large Industry in EECCA Countries"</li> <li>- Case study on the transition to integrated permitting in Ukraine launched in May 2004</li> <li>- First draft prepared of the paper "Combination of the Environmental Quality-Based and Technique-Based Approaches in Integrated Permitting for Large Industrial Installations"</li> </ul>	<ul style="list-style-type: none"> <li>• Complete paper "Combination of the Environmental Quality-Based and Technique-Based Approaches in Integrated Permitting for Large Industrial Installations" and incorporate it into the Permitting Guidelines (second draft: August 2004; final: December 2004)</li> <li>• Complete paper "Strategic Approach to the Gradual Transition to Integrated Permitting for Large Industry in EECCA Countries" with a case study in Ukraine and incorporate it into the Permitting Guidelines (second draft: September 2004; final: December 2004)</li> <li>• Discussion of the new draft of the Permitting Guidelines at the 6<sup>th</sup> Annual Meeting of the REPIN Network in Yerevan, Armenia (26-28 September 2004)</li> <li>• Final draft of the Permitting Guidelines (December 2004)</li> <li>• Start preparation of the training programme on the Permitting Guidelines for 2005-2006</li> </ul>	<p>Funding available for the 2004 activities through grants from EC/TACIS, Sweden, the UK, and the Czech Republic</p>	<p>The overall objective of this project is to support reform of environmental policy approaches in EECCA countries using EU environmental Directives as a guide. Permitting, using the IPPC directive as a benchmark, has been identified as a priority area.</p> <p>The project will be presented and extensively discussed at the 6<sup>th</sup> Annual Meeting of the REPIN Network in Yerevan, Armenia (26-28<sup>th</sup> September, 2004)</p>

	<b>Status of Implementation</b>	<b>Planned Outputs/ Planned Meetings</b>	<b>Financial Status</b>	<b>Other Information</b>
<b>3.1.2. Making Environmental Standards More Realistic</b> <i>Eugene Mazur</i>	<ul style="list-style-type: none"> <li>- Continued fundraising for a project "Support for Convergence with EU Water Quality Standards in Moldova".</li> </ul>	<ul style="list-style-type: none"> <li>• No specific outputs planned, pending funding for a country-level demonstration project</li> </ul>	Initial funding provided by EC/TACIS.	
<b>3.1.3. Strengthening Economic Instruments for Environmental Protection</b> <i>Eugene Mazur</i>	<ul style="list-style-type: none"> <li>- final report "Reform of Pollution Charges in the Russian Federation: Assessment of Progress and Opportunities and Constraints for Further Improvement" prepared in March 2004 and published</li> <li>- Workshop on economic instruments for environmental protection in Russia organised on the 11<sup>th</sup> March 2004 in Moscow</li> <li>- Kick-off and fact-finding mission for the Armenia project on economic instruments carried out 26-30 April 2004 in Erevan</li> </ul>	<ul style="list-style-type: none"> <li>• Report "Environmental Pollution and Product Charges in Armenia: Assessment of Reform Progress and Lessons Learned and Directions for Further Improvement" (draft in July 2004, final in September 2004)</li> <li>• Workshop on the results of the Armenia project on economic instruments, Yerevan, 26-28<sup>th</sup> September 2004 (as a side event for the REPIN annual meeting)</li> </ul>	<p>Funding for the project in Russia was provided from OECD programme of co-operation with Russia.</p> <p>The Armenia project is carried out with support from the Netherlands</p>	<p>The country specific activities build on the region wide review completed in the previous phase of work.</p> <p>They focus on practical ways in which economic instruments could support environmental policy objectives</p>

Project 3.2: Strengthening Environmental Enforcement Strategies and Instruments				
Task	Status of Implementation	Planned Outputs/ Planned Meetings	Financial Status	Other Information
<p><b>3.2.1. Implementing Efficient, Effective and Financially Viable Environmental Compliance Assurance Programmes</b></p> <p><i>Krzysztof Michalak</i> <i>Angela Bularga</i></p>	<ul style="list-style-type: none"> <li>- Questionnaire on financing environmental compliance assurance programmes developed and circulated among OECD, CEE and SEE countries in early February 2004;</li> <li>- Draft working paper on financing compliance assurance programmes prepared in May 2004</li> <li>- Expert meeting on Financing Environmental Compliance Assurance Programmes in OECD, SEE and EECCA countries organised on 4-5<sup>th</sup> May 2004 in Paris, with an active involvement of the BERGEN network;</li> <li>- Ukraine expressed interest in sharing its experience of financing compliance assurance, in particular the newly adopted approach of performance-based budgeting.</li> </ul>	<ul style="list-style-type: none"> <li>• Final working paper on financing compliance assurance programmes (July 2004)</li> <li>• One-two country case studies analysing efficiency, effectiveness and financial viability of enforcement programmes (end 2004).</li> <li>• Working paper on economics of enforcement and compliance assurance programmes (October 2004)</li> <li>• Conference on Economics of Compliance Assurance to be organised in the framework of the OECD Global Forum on Sustainable Development (2-3 December 2004, Paris)</li> <li>• Proceedings of the OECD Conference on Economics of Compliance Assurance (early 2005)</li> </ul>	<p>Initial funding provided by the Netherlands;</p> <p>The GFSD Conference will be sponsored under the OECD/CCNM programme</p>	<p>The project will be implemented in co-operation with other global and regional networks. It aims to synthesise experience from developed, transition and developing countries and develop the framework adjusted for different economic and social conditions, including EECCA region.</p>

Task	Status of Implementation	Planned Outputs/ Planned Meetings	Financial Status	Other Information
<p><b>3.2.2. Promoting Information-Based Instruments and Public Involvement in Compliance Assurance</b> <i>Krzysztof Michalak</i></p>	<ul style="list-style-type: none"> <li>- Project to design and implement a performance rating and information disclosure scheme in Ukraine launched</li> <li>- Kazakhstan and Moldova expressed their interest to implement performance rating and information disclosure schemes in their countries</li> <li>- Work on the development of a common methodology for applying performance rating and information disclosure schemes launched with the World Bank</li> <li>- Establishing contacts with the Dutch "Infomij" compliance promotion programme in order to transfer the experience to the EECCA region</li> </ul>	<ul style="list-style-type: none"> <li>• Draft paper on performance rating and information disclosure scheme in Ukraine (July 2004)</li> <li>• A meeting to present the results of the project in Ukraine (November 2004);</li> <li>• Final report on Compliance Promotion (August 2004)</li> <li>• Final report from the project in Ukraine and the methodology for applying performance rating and information disclosure schemes (end 2004)</li> <li>• Launching a second demo project to set up performance rating and information disclosure scheme in EECCA country – second half of 2004</li> </ul>	<p>Initial funding for preparatory work provided by the EC TACIS and the Netherlands.</p> <p>Discussion carried with the World Bank to mobilise additional funding</p>	<p>This project draws on positive experience with such approaches in different regions. It would help to create a basis for the development of PRTRs and would be carried out in consultation with other international organisations working on this issue.</p>
<p><b>3.2.3. Improvement of Industrial Self-Monitoring</b> <i>Angela Bularga</i></p>	<ul style="list-style-type: none"> <li>- Outline of a guidance document on self-monitoring discussed with the Kazakh counterparts;</li> <li>- Survey of large industry on incentives to comply with environmental legislation and introduce self-monitoring systems launched in April 2004;</li> <li>- First draft of the guidance document on Self-Monitoring in Kazakhstan prepared in May 2004</li> <li>- Preparations of a study tour to Finland on self-monitoring for the Kazakh and invited EECCA experts in co-operation with the Finnish Environment Institute</li> </ul>	<ul style="list-style-type: none"> <li>• Study tour for Kazakh and invited EECCA experts on self-monitoring, 9-10 June, 2004, Helsinki, Finland</li> <li>• Final guidance document on organisation of self-monitoring in Kazakhstan (July 2004)</li> <li>• Synthesis of industry's survey (July 2004)</li> <li>• Outline of a regional guidelines on self-monitoring (October 2004), based on lessons learned in Kazakhstan</li> </ul>	<p>Funds for the preparatory work and the project in Kazakhstan provided by Norway and in-kind by Finland.</p>	

<b>Project 3.3: Improving the Performance of Environmental Enforcement Agencies</b>				
<b>Task</b>	<b>Status of Implementation</b>	<b>Planned Outputs/ Planned Meetings</b>	<b>Financial Status</b>	<b>Other Information</b>
<b>3.3.1. Peer Reviews of Environmental Performance Agencies</b> <i>Angela Bularga</i>	<ul style="list-style-type: none"> <li>- Self-assessment report prepared by Kyrgyz counterparts in February 2004;</li> <li>- First mission to review environmental compliance assurance system in Kyrgyzstan carried out involving a group of selected experts from EECCA, Central Europe and OECD countries (15-19<sup>th</sup> March 2004 , Bishkek)</li> </ul>	<ul style="list-style-type: none"> <li>• Draft review report on environmental compliance assurance system in Kyrgyzstan (June 2004)</li> <li>• Presentation and discussion of the first review report and selection of further candidate countries for review at the 6<sup>th</sup> Annual REPIN Network meeting in Yerevan, Armenia (26-28<sup>th</sup> September 2004);</li> <li>• An expert meeting to provide feedback from the first mission and refine the methodology (October 2004);</li> <li>• Publication of the Review Report on Kyrgyzstan (English and Russian versions) with recommendations (end of 2004) and disseminating the results of the reviews to inform the governments and engage public and international opinion in assisting the reform process</li> </ul>	Funding for the peer review of Kyrgyzstan provided by the EC Tacis.	This project will use the Guiding Principles for Reform of Environmental Enforcement Agencies as a framework for conducting the reviews. Implementation of the Guiding Principles is recommended in the Kiev Declaration.

<p><b>3.3.2. Developing Enforcement and Compliance Indicators</b> <i>Krzysztof Michalak, Angela Bularga</i></p>	<ul style="list-style-type: none"> <li>- OECD-INECE scoping paper on the methodological framework for the use of enforcement and compliance indicators translated into Russian</li> <li>- Case studies on indicators used in Armenia, Belarus, Georgia, Kazakhstan and Russia prepared</li> <li>- Scoping paper on a pilot project to design enforcement and compliance indicators in the Russian Federation prepared in April 2004</li> <li>- Presentation of the project to the Russian MNR and an informal workshop on enforcement and compliance indicators in the Russian Federation, 11-12 May, 2004, Moscow</li> <li>- Proceedings of the OECD-INECE workshop on enforcement and compliance indicators prepared in May 2004</li> </ul>	<ul style="list-style-type: none"> <li>• Reports on the results of technical assistance projects to reform enforcement and compliance indicators in two EECCA</li> <li>• Development of guidelines and good practices for designing and applying enforcement and compliance indicators in co-operation with INECE (second half 2004);</li> </ul>	<p>Funding for the workshop provided by the Netherlands and Germany. In-kind contributions provided by Canada and the US for the development of the scoping paper.</p> <p>Partial funding for the pilot project in Russia provided by the Netherlands and the UK</p>	<p>Project is implemented in co-operation with the INECE with the aim to elaborate good practices which can be used in different regions of the world.</p> <p>It will also contribute to the OECD work on environmental indicators</p>
<p><b>3.3.3. Building Capacities of Enforcement Managers and Officers</b> <i>Angela Bularga</i></p>	<ul style="list-style-type: none"> <li>- Inspectors Toolkit for training enforcement managers and officers published in May 2004 in Russian and English</li> <li>- Training package accompanying the Toolkit under development</li> <li>- Co-operation with BERCEN on adjusting the training materials for the use in the Balkan region</li> <li>- Facilitating the discussion between Georgia and the USEPA on a project to support establishing an environmental inspectorate and building capacity of environmental inspectors in Georgia. Joint mission under discussion;</li> </ul>	<ul style="list-style-type: none"> <li>• Training package accompanying the Toolkit and tailored for delivering of training on key topics addressed in the Toolkit (November 2004);</li> <li>• Identifying, together with the NRECs, mechanisms, relevant institutions and priority actions at the international and national level which will lead to the establishment of continuous training programmes for enforcement officers in EECCA region.</li> </ul>		<p>The project aims to transfer over time the responsibilities for training activities to specialised institutions in EECCA countries</p>