Subsidy Reform for Sustainable Development: The Case of New Zealand

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Sustainable Development: A standardised paradigm

Three pillar approach

Context: Year Zero (aka 1984)

The economic situation was getting worse ...

...and the OECD Economic Survey of 1983-4 suggests that 'far-reaching and fundamental' reform was needed

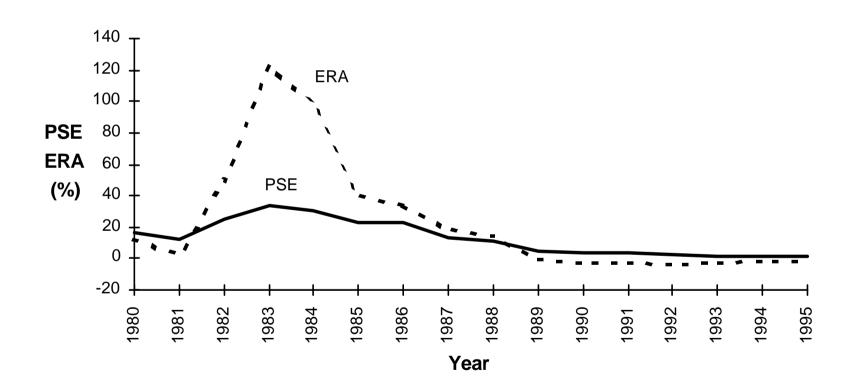
Subsidies: Rapidly Accelerating

 1976: less than 1% of GDP spent in subsidies. 1984: 4%

1976: Three programmes of assistance.

1984: More than 30.

Rapid Acceleration (continued)



Putting on the brakes...

• 1984-6: 95% of all production-related subsidies were eliminated

The morning after... (The 'economic pillar')

• Agricultural productivity grew

• Export revenues have risen sharply

Opportunities in 'new' sectors... (The economic pillar continued)

Dairy

Horticulture

Viticulture; and

Other

Subsidy reform: the social pillar weakened?

- 1 percent of farmers left the industry
- Small rural towns experienced reductions in population in the late 1980s

The social pillar continued...

- But:
- The decline was not as great as predicted; and
- Pressures could have been eased, if reform had been better sequenced

The social pillar – easing the transition

• Limited assistance provided.

The environment pillar: an accidental beneficiary

Before

- *Land use*: 14.4 million ha (pasture) and rapid land clearing
- Fertiliser use: 10% per annum increases in fertiliser use

<u>After</u>

- 12.1 million and a 50% increase in forest planting
- stabilised at 1984 levels

The accidental beneficiary (continued)

Before

• *Pesticides:* 8% increase per annum between 1978-1984

After

• stabilised at 1984-5 levels

- Soil erosion: an accelerating problem
- stabilised at 1985 levels

The accidental beneficiary (continued)

Before

- Water use: 65% of all NZ water use for agriculture sector
- Water quality:
 Generally good.
 campylobacter
 infections at OECD
 average

After

- 60% of all water use for agriculture sector
- Generally good, but campylobacter infections now top the OECD table

The accidental beneficiary (continued)

Before

• *GHG*: in 1990 50% of total gross GHG was methane

After

• 51% of total GHG from methane. Total GHG increased by 5% over the 1990 figure.

Some political economy lessons

Key features:

- Economic crisis;
- Sustained political support;
- No interest group capture;
- Transparency;
- Sequencing;
- Multilateral is best, but unilateral reform works too; and

Wider and deeper reform? Connect the dots between the three pillars