



INTEGRATING GENDER INTO THE PUBLIC EXPENDITURE MANAGEMENT REFORM PROGRAM OF THE PHILIPPINES

Case Study/Paper Presented
By

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Constitutional Basis

Sec. 14, Art. II of the Philippine Constitution

“ The State recognizes the role of women in nation-building, and shall ensure the fundamental equality before the law of women and men.”





Other Laws in Gender

1. Women in Development and Nation-Building Act (RA 7192)
2. Anti-Sexual Harassment Act (RA 7877)
3. Anti-Trafficking in Persons Act (RA9208)
4. Anti-Violence Against Women and Their Children Act (RA 9262)
5. Laws on Rape (RA 8353 and RA 8505)





GENERAL FUNCTIONS OF DBM

- Formulates and implements the National Budget
- Establishes and Administers a unified government compensation and position classification system
- Examines budget implications of proposed public investment/project and recommends to Congress the annual budget for the identified public investment/project
- Sits in core committees related to financing: Investment Coordination Committee (ICC), Development Budget Coordination Committee (DBCC), Cash Programming and Monitoring Committee (CPMC), Inter-Agency Committee for Review of Foreign Loan Documents (IA-CRFLD)





GENERAL FUNCTIONS OF DOF

- Formulates, institutionalizes and administers fiscal policies in coordination with concerned agencies and instrumentalities of government
- Reviews, approves, manages all public sector debt, domestic or foreign
- Acts as chief negotiator in foreign loan negotiations with multilateral and bilateral donors
- Monitors, in coordination with other oversight agencies, the implementation of foreign-assisted projects and compliance with debt repayment obligations
- Sits in core committees related to financing like the ICC, DBCC, CMPC, ICRFLD





GENERAL FUNCTIONS OF NEDA

- Serves as National and Regional Development Plan and Program Coordinator (by issuing planning guidelines and conducting multisectoral/regional consultations);
- Public Investment Evaluator and Programmer (by coordinating the Official Development Assistance and appraising programs and projects);
- Development Plan, Program and Project Monitor (by conducting program/project evaluation on-site reviews and consultations); and
- Technical Assistance Provider (by providing technical secretariat services to the NEDA Board and its Committees, Regional Development Councils, Philippine Council for Sustainable Development, interagency bodies and other clients including local government units).





GENERAL FUNCTIONS OF NCRFW

- Reviews, evaluates, and recommends measures, including priorities to ensure the full integration of women for economic, social and cultural development at national, regional and international levels, and to ensure further equality between women and men.
- Institutes the gender-responsiveness of national development plans and coordinates the preparation, assessment, and updating of national plan for women, ensures its implementation and monitors the performance of government agencies in the implementation of the plan at all levels.





PUBLIC SECTOR MANAGEMENT REFORM PROGRAM

To address key dysfunctions:

- Operational leakages
- Weak corporate and regulatory environment
- Weak public institutions and enforcement
- Poor incentive structures
- Slow response capability to changing situations and needs

- inadequate resources for basic services
- Deteriorating fiscal position
- Slow and unstable growth

poverty





Public Expenditure Management (PEM)

An approach to budgeting that focuses on:

- Policy reforms
- Institutional arrangements
- Management systems
- Information systems
- Achievement of policy results





Conventional Budgeting vs. PEM

Conventional Budgeting

- Emphasizes application of correct procedures
- Process orientation
- Controls inputs and spending items

PEM

- Emphasizes policy outcomes
- management as part of a broader set of institutional and governing arrangement
- Links to outputs and outcomes





PEM Expected Results

- ❑ **Aggregate Fiscal Discipline**
 - Spending within affordable limits

- ❑ **Allocative Efficiency**
 - Spending on the “right things” or “right priorities”

- ❑ **Operational Efficiency**
 - Providing goods and services at reasonable cost





PUBLIC EXPENDITURE MANAGEMENT: FOCUS ON RESULTS

TWO MAJOR COMPONENTS that are mutually supportive

- Medium-Term Expenditure Framework (MTEF)
- Organizational Performance Indicator Framework (OPIF)





Forward Estimates (FE)

- Policy driven
- Multi-year (3 yrs.) future costs of existing programs
- Annually updated
- Basis for budget ceiling





Paper on Budget Strategy (PBS)

- **Development priorities**
- **Progress in meeting MTPDP objectives**
- **Policy Issues (opportunities, threats)**
- **Budget performance & pressure points**
- **Options/choices for decisions**





OPIF is both

- A performance management tool
- A guide to resource allocation decisions





OPIF can best be understood by the Logframe Approach

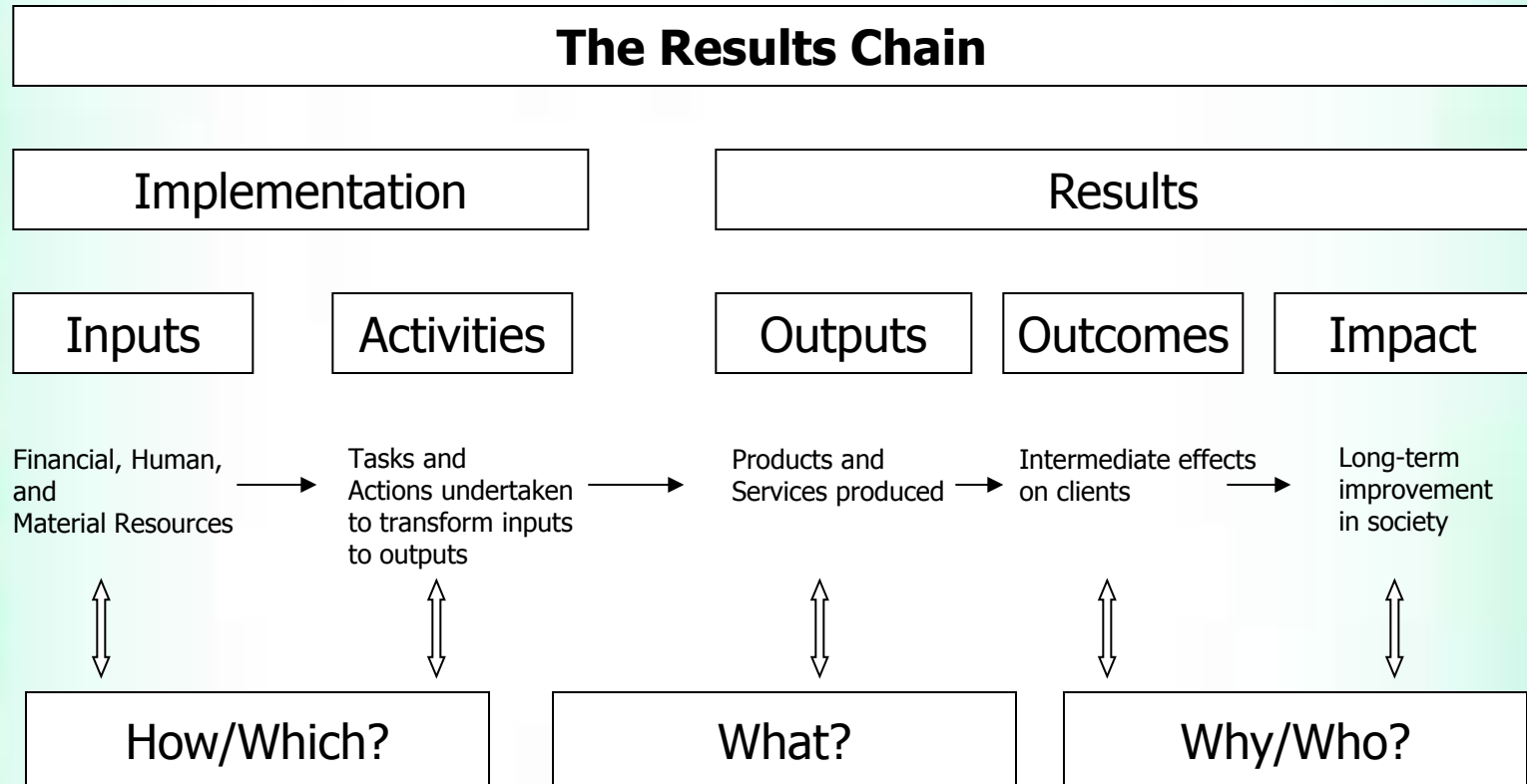
- ❑ Logical Framework (Logframe) is an analytical tool that demonstrates the causal relationships between different levels of expected results and the underlying assumptions made about them.

- ❑ The process provides information on the:
 - **Why?** an intervention needs to be carried out
 - **Who?** will benefit
 - **What?** are the benefits to the clients
 - **How?** the intervention is to be executed
 - **Which?** strategies/factors are crucial for the success of the intervention





To Illustrate...





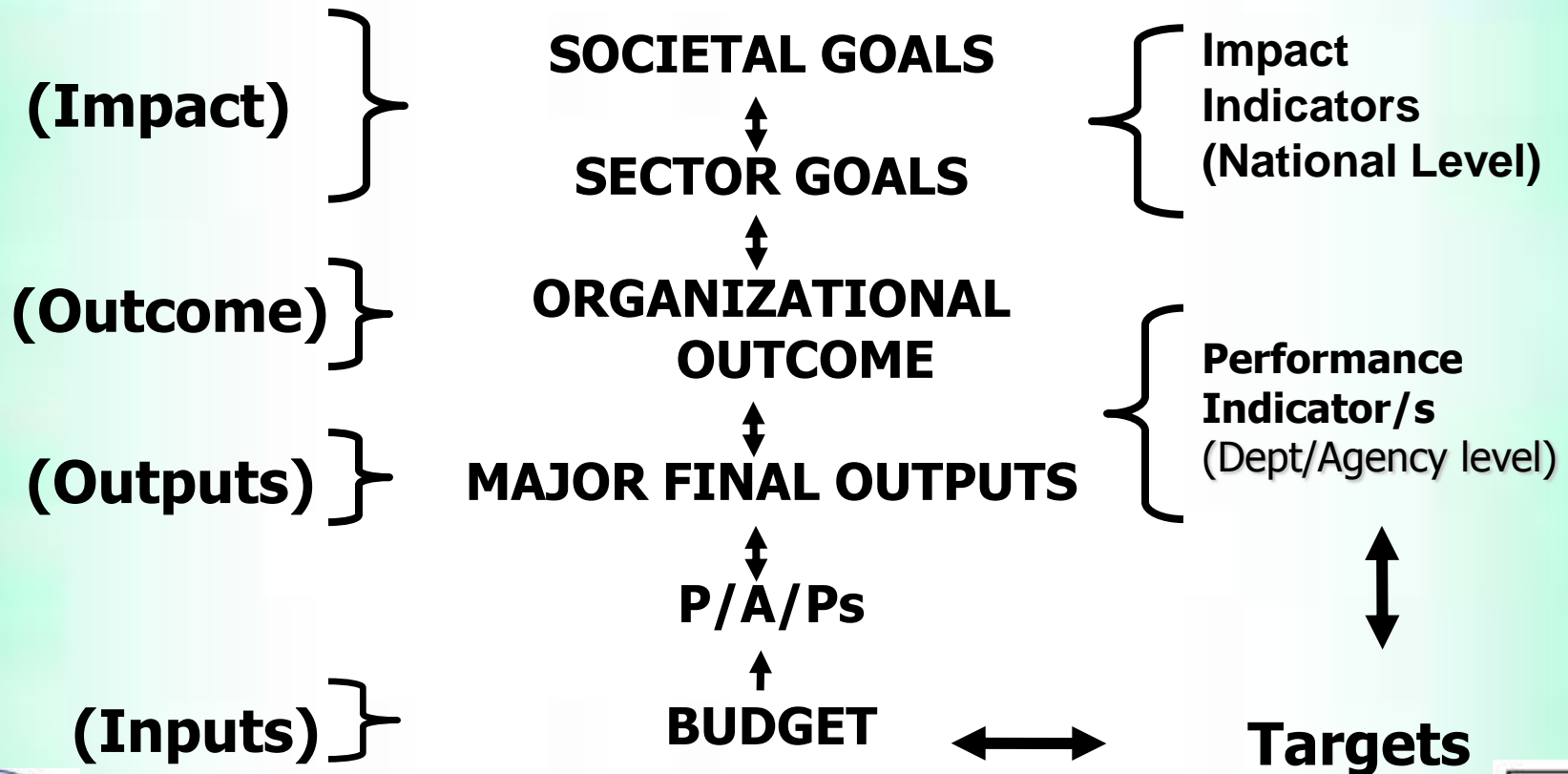
Key Elements of OPIF

- Societal Goals
- Sectoral Goals
- Organizational Goals/Outcomes
- Major Final Outputs (MFOs)
- Performance Indicators
- Programs, Activities, and Project





OPIF





NCRFW LINE-OF-SIGHT (from Framework Plan for Women)

INCREASED ECONOMIC EMPOWERMENT

- Enhance sustainable access of women to capital, market, info, tech & technical assistance
- Enhance employment and livelihood skills of women, particularly in high value-adding industries and agri activities
- Establish an enabling environment that will ensure effective implementation of policies for the protection of women workers
- Increase awareness of women of their economic rights and opportunities
- Strengthen women's representation in economic decision-making bodies

PROTECTION AND FULFILLMENT OF WOMEN'S HUMAN RIGHTS

- Enhance access to / utilization of basic social services
- Promote gender responsive delivery of justice to VAW survivors
- Formulate and implement legislative measures that will eliminate gender bias
- Protect and fulfill women and girl-children's human rights

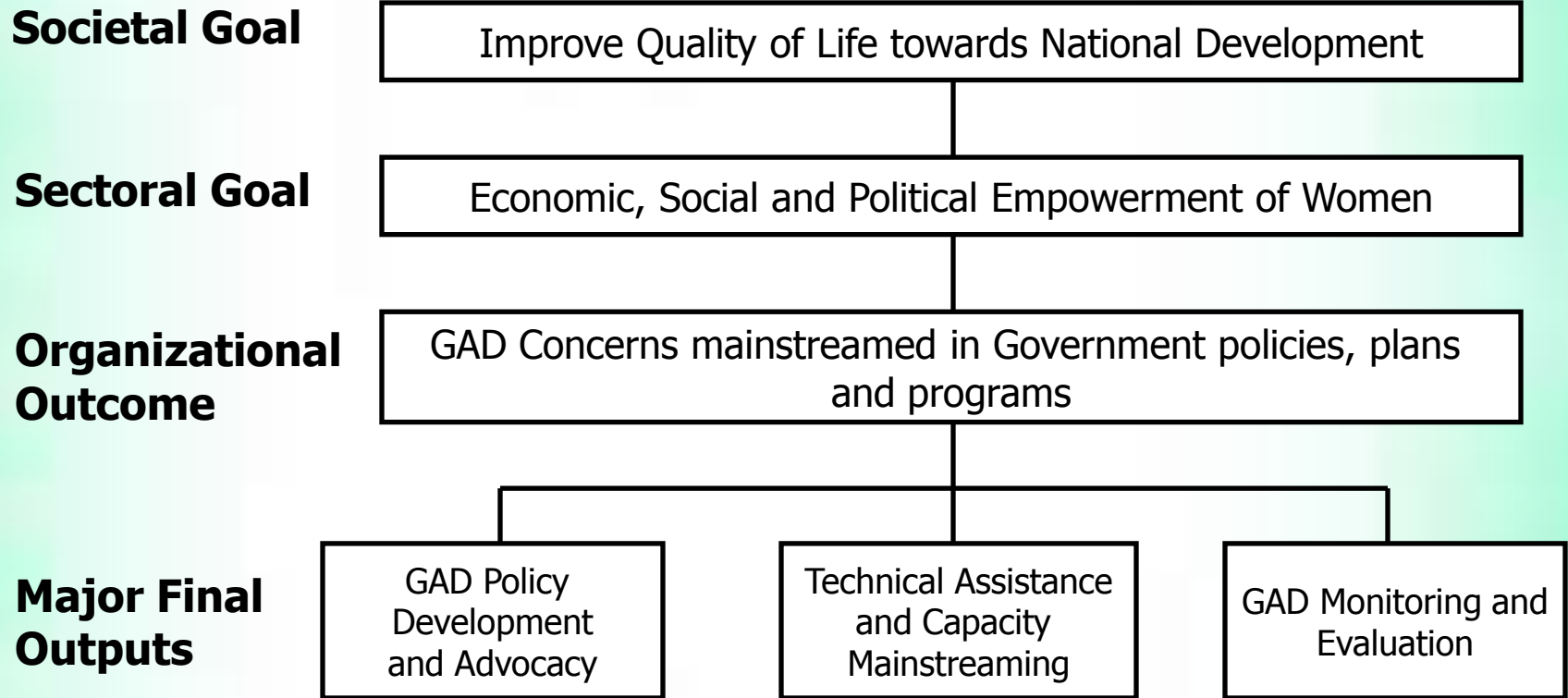
GENDER RESPONSIVE GOVERNANCE

- Maintain GAD in the bureaucracy
- Enhance women's leadership roles and participation in decision-making
- Strengthen women's role in promoting gender responsive governance
- Strengthen partnership with media in covering various women's issues





NCRFW Logical Framework





KEY ACCOMPLISHMENTS

- Linked budget to planning (Gender budgeting and Harmonized GAD Guidelines)
- Changed from input-based to output/outcome-based budgeting
- Conducted Agency Performance Review
- Formulated a tool for budget performance assessment (BPA)
- Conducted ODA Portfolio Review
- Conducted regular dialogues with development partners
- Formulated set of guidelines on GAD government-wide and sectoral audit





GAD Results Framework

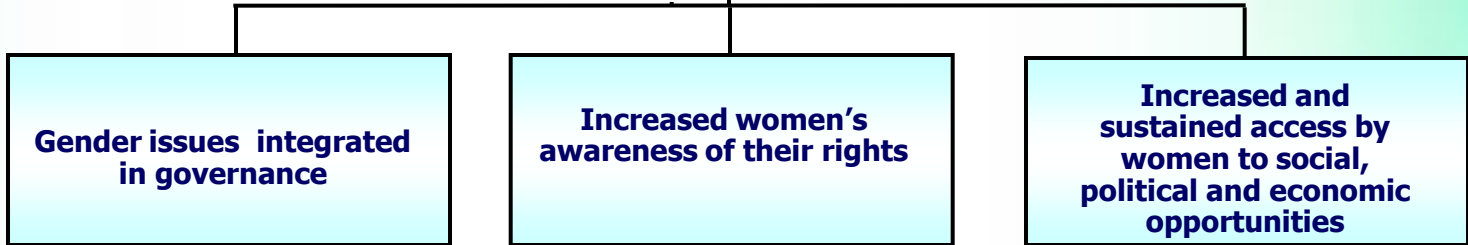
Impact

Poverty Alleviation

Impact

Empowered Role of Women in Development

Outcome



Output

Government Intervention
- Project
- Strategies

- Information campaign
- Capacity Building
- Basic services e.g. credit
- partnership w/ NGO, church academe,,private sector

Input

Budget





CHALLENGES

- ❑ **Gender Disaggregated Data and Analysis**
- ❑ **Reporting and Accountability System for Monitoring and Evaluation**





A CALL TO ACTION

Increase the investment in gender equality and the empowerment of women and girls, taking into account the diversity of needs and circumstances of women and girls, including through mainstreaming a gender perspective in resource allocation and ensuring the necessary human, financial and material resources for specific and targeted activities to ensure gender equality at the local, national, regional, and international levels, as well as through enhanced and increased international cooperation...

Agreed Conclusions
52nd Session of UNCSW
UN, New York





Thank You!!!

