

# **RESTRUCTURING THE PUBLIC MANAGEMENT**

- **Accomplishments**
- **Ongoing studies**

- **Dr. Recep KIZILCIK**  
**Director of Better Regulation and Deputy General Director  
of Laws and Decrees of Prime Ministry of TURKEY.**

# RESTRUCTURING THE PUBLIC MANAGEMENT

- **SCOPE OF THE PRESENTATION**
  - a) Introduction and justification
  - b) Accomplishments
  - c) Ongoing studies
  - d) Conclusions

# RESTRUCTURING THE PUBLIC MANAGEMENT

## WHY RESTRUCTURING

- Changes across the world and in Turkey have forced further developments and restructuring in the role of the state and its organization. The New Public Management call for;
- Result oriented management,
- More participation of the stakeholders in the process of developing policies and regulations,
- Being more responsive to the needs of those who affected by regulations,

# RESTRUCTURING THE PUBLIC MANAGEMENT

## WHY RESTRUCTURING

- A competitive environment,
- Decentralization in administrative structuring,
- Efficient and effective administrative structure,
- Decentralization of the administrative structure and getting rid of the inert structure,
- Delivery of better quality services to citizens at the most appropriate location, in the shortest amount of time and with relevant cost effective solutions.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## WHY RESTRUCTURING

- The restructuring efforts in the Turkey have a long history. In addition to the restructuring period in the first years of the Republic, there have been many projects since 1960's, the best known of which are the MEHTAP project of 1960's and the KAYA Project of 1980's. Besides, restructuring has always been a part of all Development Plans.

Studies carried out in Turkey since 2003 are based upon;

- The developments in the world,

# RESTRUCTURING THE PUBLIC MANAGEMENT

- The current situation of our country,
- The Urgent Action Plan,
- The Programs of the 58 th and 59 th Governments.

In the light of these undertakings, it has become essential to;

- Adapt to the changes taking place in our country and throughout the world,
- Become knowledge based economy,

# RESTRUCTURING THE PUBLIC MANAGEMENT

- And, enhance the trust between citizens and the state by developing an effective and efficient organization in public services,
- Public management reform can be achieved in a rolling process,
- By making a cultural change,
- And by introducing numerous methods which have been adopted by developed countries,

# RESTRUCTURING THE PUBLIC MANAGEMENT

Restructuring efforts in the Public Management launched in 2003 have a wide scope;

- a) To redefine the duties, powers and responsibilities of the Central and Local Authorities,
  - To establish a legal infrastructure in accordance with redefined roles,
  - To restructure central public institutions in line with their new roles.

# RESTRUCTURING THE PUBLIC MANAGEMENT

- b) To identify the work procedures of central public departments and to fight against the red tape and bureaucracy in public services,
- c) To undertake the reform on legislation in order to simplify the stoke of legislation and to reduce the administrative burden imposed by regulations.
- d) To improve the Human Resource Management according to the New Public Management.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ACCOMPLISHMENTS

### LEGAL INFRASTRUCTURES OF CENTRAL AND LOCAL ADMINISTRATIONS.

- Draft Law on Basic Principles and Restructuring of the Public Management.
  - \* Rules for the administration are defined,
  - \* Duties and responsibilities of the Central Administration are defined,
  - \* Local administrations will provide the local and common services,
  - \* Doing Regulatory Impact Assessment of the each draft law are made compulsory.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ACCOMPLISHMENTS

- The Law of Metropolitan Municipalities,
- The Law on Municipalities,
- The Law of Associations,
- The Law on Public Financial Management and Control,
- The Law on the Right to Information,
- “The By – Law on the Principles of Preparation of Laws, Statutory Decrees and Regulation” which also requires doing RIA of the each draft laws.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

### THE FIGHT AGAINST RED TAPE AND BUREAUCRACY

- Efficiency in polyclinic services,
- Efficiency in Traffic Registry Proceedings,
- The project on reducing Administrative Burdens of Enterprises imposed by Regulations (in collaboration with the OECD),
- The By – Law on Starting a Business and Work Permits,

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

### INITIATIVES LAUNCHED TO IMPROVE LEGISLATIVE QUALITY

- Codification of By – laws,
- Addition of Communications to the Legislation Information System (LIS),
- Recodification of laws and determination of which laws will be recasted or repealed.
- Studies on Better Regulation and Regulatory Impact Analysis (RIA),

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

### STUDIES ON BETTER REGULATION AND REGULATORY IMPACT ASSESSMENT

- As an integral part of Regulatory Reform, it is planned to introducing the principles of Better Regulation, as identified in Mandelkern Report of the EU, into the regulatory management. So a central unit has been set up in prime ministry to lead the process of training the officials and stakeholders and improve the capacity of line ministries and other regulatory bodies in this field.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

- In this context, in collaboration with SIGMA, which is, as known, a joint initiative of the OECD and the EU, we have launched 3 seminars to train the trainers on Regulatory Impact Analysis. One of them was in November 2004, second one was in 2005 and the last but not least one was on 19,20 and 21 April 2006 .
- In addition, the Central Unit mentioned above steers and coordinates the activities in the field of Better Regulation including RIA and Simplification. For instance, in this sense, it planned and undertook a seminar which attended by nearly 150 experts who develop draft regulations in their line ministries and regulatory authorities.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

- As mentioned before, we just held a seminar on 19, 20, 21 April 2006 and it has been attended by the Undersecretars of the whole ministries and given brief presentation on how to do RIA in Italy, Ireland and Poland and what importance it has been paid on in the EU Commission, Parliament and the Council of Ministers and member countries.
- By having such activities, we aim to improve capacities of line ministries in this field. And we will continue to do so especially till on 17 February 2007. Because from the time on, according to the By- Law mentioned above, all draft laws also should have their RIAs attached to it.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## ONGOING STUDIES

- Furthermore, by this By – Law the basic principles of RIA is identified as a check list like OECD one.
- Examining the best practices, OECD and the EU Principles of RIA and all the time keeping in mind the needs of our people, the principles of RIA is to be evolved as well. Because, it is best known that Better Governance and naturally Regulatory Impact Assessment is a rolling process.

# RESTRUCTURING THE PUBLIC MANAGEMENT

## CONCLUSIONS

In nutshell, it can be concluded that generally Regulatory Framework specifically RIA and simplification process in Turkey is a evolving at running rate and this is producing its dividends. Regulations are started to develop in more participatory manner. Consequently, the culture of making policy and preparing regulations, although little, began to change into desired direction. For example last year, namely in 2005, approximately 9,650 billion dollar direct foreign investment was attracted in to the economy and that economy went up by 7,6 percent annually.

THANK YOU FOR YOUR ATTENTION